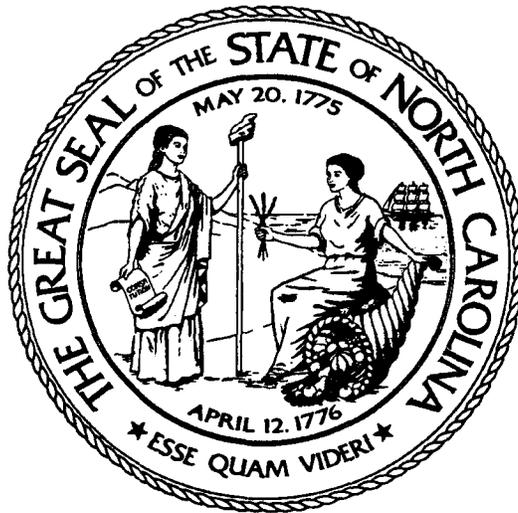


**LEGISLATIVE
RESEARCH COMMISSION**

CHIROPRACTIC CARE COMMITTEE



**REPORT TO THE
1995 GENERAL ASSEMBLY
OF NORTH CAROLINA**

**A LIMITED NUMBER OF COPIES OF THIS REPORT IS AVAILABLE
FOR DISTRIBUTION THROUGH THE LEGISLATIVE LIBRARY.**

**ROOMS 2126, 2226
STATE LEGISLATIVE BUILDING
RALEIGH, NORTH CAROLINA 27611
TELEPHONE: (919) 733-7778**

OR

**ROOM 500
LEGISLATIVE OFFICE BUILDING
RALEIGH, NORTH CAROLINA 27603-5925
TELEPHONE: (919) 733-9390**

STATE OF NORTH CAROLINA
LEGISLATIVE RESEARCH COMMISSION
STATE LEGISLATIVE BUILDING
RALEIGH 27611



January 11, 1995

TO THE MEMBERS OF THE 1995 GENERAL ASSEMBLY:

The Legislative Research Commission herewith submits to you for your consideration its final report on issues related to chiropractic care. The report was prepared by the Legislative Research Commission's Committee on Chiropractic Care pursuant to G.S. 120-30.17(1).

Respectfully submitted,


Daniel T. Blue, Jr.
Speaker of the House


Marc Basnight
President Pro Tempore

Cochairs
Legislative Research Commission



1993-1994

LEGISLATIVE RESEARCH COMMISSION

MEMBERSHIP

President Pro Tempore of
the Senate
Marc Basnight, Cochair

Senator Austin Allran
Senator Frank W. Ballance, Jr.
Senator R. L. Martin
Senator J. K. Sherron, Jr.,
Senator Lura S. Tally

Speaker of the House of
Representatives
Daniel T. Blue, Jr., Cochair

Rep. Harold J. Brubaker
Rep. Marie W. Colton
Rep. W. Pete Cunningham
Rep. Bertha M. Holt
Rep. Vernon G. James

TABLE OF CONTENTS

LETTER OF TRANSMITTAL.....	i
LEGISLATIVE RESEARCH COMMISSION MEMBERSHIP.....	ii
PREFACE.....	1
COMMITTEE PROCEEDINGS.....	3
FINDINGS AND RECOMMENDATIONS.....	11
APPENDICES	
RELEVANT PORTIONS OF UNRATIFIED H.B. 1319 (2ND EDITION) OF THE 1993 SESSION, THE STUDIES BILL.....	A-1
MEMBERSHIP OF THE LRC COMMITTEE ON CHIROPRACTIC CARE.....	B-1
LEGISLATIVE PROPOSAL I -- A BILL TO BE ENTITLED AN ACT TO AUTHORIZE THE LEGISLATIVE RESEARCH COMMISSION TO CONTINUE THE STUDY OF CHIROPRACTIC CARE SUMMARY OF THE BILL.....	C-1
SURVEY OF CHIROPRACTORS IN U.S. WHO HAVE HOSPITAL STAFF PRIVILEGES.....	D-1
SUMMARY OF <u>WILKS V. AMERICAN MEDICAL ASSOCIATION</u>	E-1
REQUEST FOR INFORMATION FROM STATE AGENCIES ON WORKERS' COMPENSATION PROCEDURES	F-1
SURVEY OF NORTH CAROLINA HOSPITALS AND HMOs ON AVAILABILITY OF CHIROPRACTIC TREATMENT	G-1
LIST OF STUDIES ON CHIROPRACTIC CARE.....	H-1
N.C. ATTORNEY GENERAL'S OPINION	I-1
1992 DATA FROM INDUSTRIAL COMMISSION ON WORKERS' COMPENSATION CHARGES BY SPECIALTY PROVIDER	J-1
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES STUDY Clinical Practice Guidelines: Acute Low Back Problems in Adults	K-1



PREFACE

The Legislative Research Commission, established by Article 6B of Chapter 120 of the General Statutes, is the general purpose study group in the Legislative Branch of State Government. The Commission is cochaired by the Speaker of the House and the President Pro Tempore of the Senate and has five additional members appointed from each house of the General Assembly. Among the Commission's duties is that of making or causing to be made, upon the direction of the General Assembly, "such studies of and investigations into governmental agencies and institutions and matters of public policy as will aid the General Assembly in performing its duties in the most efficient and effective manner" (G.S. 120-30.17(1)).

The Legislative Research Commission, prompted by actions during the 1993 Session, has undertaken studies of numerous subjects. These studies were grouped into broad categories and each member of the Commission was given responsibility for one category of study. The Cochairs of the Legislative Research Commission, under the authority of G.S. 120-30.10(b) and (c), appointed committees consisting of members of the General Assembly and the public to conduct the studies. Cochairs, one from each house of the General Assembly, were designated for each committee.

The study of chiropractic care would have been authorized by Part II, Section 2.1, Subdivision (55) of House Bill 1319 (2nd edition), which passed both chambers but inadvertently was among the bills not ratified at the end of the 1993 Session. Part II, Section 2.1, Subdivision (55) of House Bill 1319 would allow studies authorized for the Legislative Research Commission to consider House Joint Resolution 1309 and Senate Joint Resolution 1156 in determining the nature, scope and aspects of the study. The relevant portions of House Bill 1319, House Joint Resolution 1309 and Senate Joint Resolution 1156 are included in Appendix A. The Legislative Research Commission

authorized this study under authority of G.S. 120-30.17(1) and grouped this study in its Health and Human Resources area under the direction of Representative Vernon James. The Committee was chaired by Senator Odom and Representative Kuczmariski. The full membership of the Committee is listed in Appendix B of this report. A committee notebook containing the committee minutes and all information presented to the Committee is filed in the Legislative Library.

COMMITTEE PROCEEDINGS

The Legislative Research Commission's Committee on Chiropractic Care met four times to study issues related to chiropractic care.

January 27, 1994

The first meeting was held on January 27, 1994. The purpose of the meeting was to inform Committee members about the Committee's charge and proposed scope of study, and about the chiropractic profession in general. Dr. Gene Lewis, a practicing chiropractor and Vice President of the North Carolina Board of Chiropractic Examiners, gave a presentation on the status of chiropractic. Dr. Lewis reported that persons have direct access to chiropractic services; that is, the person may choose to see a chiropractor without a referral from a medical doctor. Dr. Lewis stated that despite continually improving relations between the medical and chiropractic professions, very few patients in a chiropractor's office are there because of medical referral. Most come of their own volition. Dr. Lewis also informed the Committee of the types of services chiropractors provide, such as a chiropractic evaluation that may include standard neurologic tests, orthopedic mechanical tests, and specialized chiropractic tests. The Doctor of Chiropractic may also order x-rays, laboratory blood work, CT scans and bone scans, nerve conduction studies, functional capacity testing and other aids to diagnosis. Dr. Lewis also informed the Committee that chiropractors do not perform surgery or prescribe medication. Dr. Lewis' presentation included information on the number of practicing chiropractors in the U.S. and in North Carolina, the extent of chiropractic practice in hospitals, and education and training of chiropractors. Dr. Lewis also reported briefly on studies that have been conducted related to the cost-effectiveness of chiropractic care. Dr. Lewis concluded his remarks by stating that the

the chiropractic profession sees greater utilization of its services in the future, and that a leading public health researcher projected that the need for chiropractic services will grow by 100% over the next several years.

Staff then presented the Committee with an overview of statutory regulation of the chiropractic profession in North Carolina and the scope of chiropractic practice in North Carolina and several states of the United States.

May 12, 1994

The second meeting was held on May 12, 1994. The primary focus of this meeting was to provide Committee members with detail on the education and training requirements necessary for the degree in chiropractic and for licensure. The Committee first watched a short video presentation on Logan Chiropractic College in Missouri. The Committee then heard from Dr. Carl Cleveland, D.C., and President of the Council on Chiropractic Education, and President of Cleveland Chiropractic College. Dr. Cleveland gave the Committee an overview of the four year curriculum for chiropractic degree program; the curriculum includes required credit hours in anatomy, physiology, chemistry, pathology, microbiology, public health, diagnosis, radiology, physiotherapy, and clinical practice. Dr. Cleveland also pointed out that medical doctors and doctors of philosophy in different specialties are among the faculty in many chiropractic colleges, including Cleveland Chiropractic College.

After Dr. Cleveland's presentation the Committee heard a report from staff on a survey of selected chiropractors throughout the United States who are known to have staff privileges in hospitals. Staff reported that the survey was informal and that the list of persons who received the survey was provided by the American Chiropractic Association. A summary of survey results may be found in Appendix D of this report. Dr. Joseph Seragusa, A chiropractor with privileges in a North Carolina hospital had

been scheduled to make a presentation at this meeting; however, he had a family emergency and had to reschedule his presentation for a later meeting.

The Committee requested staff to send a survey to North Carolina hospitals and HMO's to determine the extent to which chiropractic treatment is available from those institutions. A copy of the survey and summary of responses may be found in Appendix G of this report.

October 20, 1994

The third meeting was held on October 20, 1994 and focused on the coverage of chiropractic care in workers' compensation cases. Staff informed the Committee of a U.S. Court of Appeals case, Wilks vs. American Medical Association, 895 F.2d 352(7th Cir. 1990). The case involved fourteen years of litigation in which the plaintiff chiropractors claimed that the AMA had engaged in a conspiracy to prevent referrals between medical doctors and chiropractors. The theory was based on an AMA ethical principle stating, in essence, that it is unprofessional conduct to refer a patient to an unscientific practitioner. Ultimately the court found that this principle was in violation of the Sherman Antitrust Act. An injunction was issued, part of which ordered the AMA to communicate to its membership the modified principle regarding referrals. A copy of the staff's summary of the case may be found in Appendix E of this report.

Mr. Thomas Roper, Vice President and General Counsel to Hill Insurance Company (Alabama) made a presentation on the use of chiropractic services in workers' compensation cases as one way of effectuating cost savings. Mr. Roper indicated that concern about overutilization was addressed by implementing fee schedules and by an agreement with chiropractors pertaining to treatment. The agreement was that the chiropractor would treat the referred employee for a maximum of \$1,000 or 4 weeks, whichever occurred first. At that time the chiropractor would consult with the third party administrator (involved in processing the workers' compensation claim) about the

necessity for continuing treatment or referral to a different health care provider. Mr. Roper reported that since using the new plan involving capped fees and chiropractic referrals, lost-work time had been reduced by 40%.

Mr. Howard Bunn, Chairman of the North Carolina Industrial Commission gave a presentation on the Commission's policy and practice with respect to chiropractic care in workers' compensation cases. Mr. Bunn told the Committee that the Commission seeks to ensure that a health care provider licensed to practice in North Carolina is permitted to provide treatment to injured workers and that such providers are available to that worker without discrimination against one type of health care provider over another.

Commissioner Randy Ward, North Carolina Industrial Commission, reported that one of the reasons for the perceived discrimination among providers in workers' compensation cases may be the fact that employers are statutorily authorized to choose and refer the employee to a physician, and, while chiropractors are physicians, the general perception is that a medical doctor is more likely to treat a variety of conditions and therefore the medical doctor is the physician selected. Some employers in State government permit the injured employee to seek initial treatment from the physician of his or her own choice. Mr. Ward also reported that if a chiropractor is chosen as the initial treating physician, the choice is more likely to be made by the employee rather than by the employer. According to Commission statistics, in 1992 chiropractors received about 1.2% of the medical compensation payments approved by the Commission, whereas physical therapists, for example, received about 15.5% of all payments approved. A copy of the statistics presented by Mr. Ward may be found in Appendix J of this report. Mr. Ward's presentation also included information on various recent studies done on the cost effectiveness of certain types of care provided in

workers' compensation cases, and the requirements of managed care organizations in handling workers' compensation patients.

The final presentation of the meeting was made by a State employee who reported on his experience with a job-related injury and the procedure for securing treatment for the injury. Upon reporting the injury to his employer, the employee was told to seek medical treatment from a doctor and that any doctor would do. The employee assumed this would include a chiropractor and sought treatment from his chiropractor. Subsequently the employee was told he had to seek treatment from one of the doctors on a list provided to him, which list did not include any chiropractors. Although the employee received treatment and a release to return to work from his chiropractor, he was required to also obtain a release from a medical doctor selected from a list provided by his employer.

After discussion on the employee's presentation, the Committee requested an opinion from the Attorney General's office on whether the State was in violation of its own non-discrimination statute, G.S. 90-157.1, by providing a list of available health care providers to employees which list does not include chiropractors. The Committee also requested that the departments of State government be surveyed to determine how each department processes its workers' compensation claims. A copy of the correspondence and a summary of the results of the survey of departments may be found in Appendix F of this report.

December 20, 1994

At the December 20 meeting the Committee heard presentations on the granting of hospital practice privileges to chiropractors, a recent and as yet unpublished, local study of low-back pain treatment, and staff reports on information requested pertaining to workers' compensation.

Mr. Joseph Seragusa, D.C. with privileges at a hospital in North Carolina, reported his experiences in seeking to obtain these privileges. Dr. Seragusa reported that it is difficult for chiropractors to obtain hospital privileges, and that often they are discouraged from even applying for such privileges. Committee staff then reported on the results of the Committee's survey to North Carolina hospitals and HMOs regarding utilization of chiropractic treatment. A survey form was sent to all 98 of the public and private hospitals in North Carolina. Response was received from 79 of the 98, a response rate of 80.6%. The survey, which staff cautioned was not scientific, indicated that of the 79 hospitals responding, 4 indicated they had chiropractic representation on staff. Survey forms were sent to 12 HMOs, 8 of whom responded. Of the 8 respondents, 6 indicated that chiropractic treatment was available. A copy of the survey results may be found in Appendix G of this report.

The Committee then heard from Mr. Timothy Carey, M.D., M.P.H. who reported on a recent study on the "Function, Cost and Satisfaction in Acute Low Back Pain: Effects of Initial Practitioner Choice." The study was conducted by the Sheps Center for Health Services Research and the Departments of Medicine and Biostatistics at the University of North Carolina at Chapel Hill. The study involved patients with acute back pain being treated by 208 North Carolina practitioners. The practitioners were: urban and rural primary care medical doctors; urban and rural doctors of chiropractic, orthopedic surgeons, and a group-model HMO. The study followed the treatment, functional status, work status, and health care utilization of 1633 patients for six months. The study noted significant differences in health care utilization and outpatient cost, with orthopedic surgeons and chiropractors having the greatest, and HMO providers the least. The study also indicated that patient satisfaction was greatest among patients seeing chiropractors. The study concluded that outcomes were similar

regardless of the type of practitioner initially seen, and that primary care physicians provided the most cost effective care for acute low back pain.

Staff presented a compilation of other studies done and reported in various health care journals with respect to chiropractic treatment and cost effectiveness. A copy of the compilation may be found as Appendix H of this report.

The Committee then returned to the discussion of workers' compensation and chiropractic care. Staff presented a summary of the State agency responses to a request for information on how they process their workers' compensation claims and, specifically, whether they required their employees to seek initial medical treatment from a particular provider or list of providers. Departments were also asked to describe the process for an employee who wants to change physicians, and to include with their responses materials they provide to employees regarding workers' compensation benefits. Staff pointed out that because each State agency is an employer for workers' compensation purposes, the procedures for processing a claim varies among agencies. Most agencies permit an injured worker to seek emergency treatment from whatever provider is available or chosen; employees then may be referred to other providers for specialized treatment, if necessary. Some agencies allow employees to seek treatment from their own physician even in nonemergency situations. One agency provided a copy of its policy indicating that employees were required to be referred for treatment only to certain types of providers, depending upon the nature of the injury. Chiropractors are not among those authorized to provide treatment. A copy of the summary of responses may be found in Appendix F of this report.

The Committee then heard from staff on the response of the Attorney General's office to the Committee's question on whether a State agency is in violation of G.S. 90-157.1 if it limits, via roster, the types of health care providers whose services would be covered under workers' compensation. Mr. Harry Bunting of the Attorney General's

office replied that his office was continuing to look at that specific question. Mr. Bunting's written response indicated that he interpreted the question to be which statute would prevail if there was a conflict between the Workers' Compensation Act (allowing employer's to select the physician) and the nondiscrimination statute, G.S. 90-157.1, pertaining to chiropractors. In Mr. Bunting's opinion the two statutes are not in conflict, but if they were the Workers' Compensation Act would prevail. A copy of the request to Mr. Bunting and his response are attached as Appendix I of this report.

The Committee discussed the findings and recommendations it wanted to include in its final report. The Committee also directed staff to include in the report a copy of a recent study by federal agencies establishing guidelines for treatment of low-back pain. A copy of this report may be found in Appendix J of this report.

The Committee directed staff to draft legislation requesting the Legislative Research Commission to authorize continued study of chiropractic care. A copy of this legislative proposal may be found in Appendix C of this report.

FINDINGS AND RECOMMENDATIONS

A. The Committee on Chiropractic Care makes the following findings:

FINDING ONE: The way in which some State agencies handle workers' compensation claims violates G.S. 90-157.1, although the violation may not be intentional.

FINDING TWO: Proper and appropriate chiropractic care is cost-effective.

B. The Committee on Chiropractic Care makes the following recommendations:

RECOMMENDATION ONE: The General Assembly should encourage various chiropractic, medical, and hospital groups to meet to collaborate on ways to address the issue of hospital privileging so that competent and qualified chiropractors are considered for admission. At a minimum, the collaboration should include participation by the North Carolina Chiropractic Association, the North Carolina Board of Chiropractic Examiners, the North Carolina Medical Society, the North Carolina Board of Medical Examiners, and the North Carolina Hospital Association. The progress and results of this collaborative effort should be reported to the LRC Committee on Chiropractic Care, if that committee is reauthorized. If that committee is not reauthorized, then the report should be made to the General Assembly on or before May 1, 1995.

RECOMMENDATION TWO: The General Assembly should enact the legislation found in Appendix C of this report proposing that the LRC Committee on Chiropractic Care be reauthorized for the 1995 biennium. If reauthorized, the topics studied should include the following:

- (1) Privileging of chiropractors at public and private hospitals, and
- (2) The role of chiropractic care in the managed care environment.

RECOMMENDATION THREE: The Office of State Personnel should study and report to the General Assembly the establishment of a uniform system for the administration of workers' compensation claims. The system should be nondiscriminatory against any health care provider and should be as cost-effective as possible without compromising appropriate and necessary treatment for the injury. Prior to submission of its report to the General Assembly, the Office of State Personnel should share its report with the North Carolina Industrial Commission for review and comment at least 30 days prior to submission of the report to the General Assembly. Any comments on the report by the Industrial Commission should be transmitted with the report to the General Assembly.

RECOMMENDATION FOUR: The General Assembly should appropriate funds to State agencies designated to cover workers' compensation costs. Currently, State agencies must locate funds in their operating budget to pay workers' compensation claims.

APPENDIX A

HOUSE BILL 1319, 2ND EDITION

AN ACT TO AUTHORIZE STUDIES BY THE LEGISLATIVE RESEARCH COMMISSION, TO CREATE AND CONTINUE VARIOUS COMMITTEES AND COMMISSIONS, AND TO DIRECT VARIOUS STATE AGENCIES TO STUDY SPECIFIED ISSUES.

The General Assembly of North Carolina enacts:

PART I.-----TITLE

Section 1. This act shall be known as "The Studies Act of 1993".

PART II.-----LEGISLATIVE RESEARCH COMMISSION

Sec. 2.1. The Legislative Research Commission may study the topics listed below. Listed with each topic is the 1993 bill or resolution that originally proposed the issue or study and the name of the sponsor. The Commission may consider the original bill or resolution in determining the nature, scope, and aspects of the study. The topics are:

- . . .
- (55) Application of Chiropractic Care for the Cost-Effective Delivery of Health Care (H.J.R. 1309 - Stamey; S.J.R. 1156 - Odom)
- . . .

Sec. 2.2. Committee Membership. For each Legislative Research Commission Committee created during the 1993-94 biennium, the cochairs of the Commission shall appoint the Committee membership.

Sec. 2.3. Reporting Dates. For each of the topics the Legislative Research Commission decides to study under this act or pursuant to G.S. 120-30.17(1), the Commission may report its findings, together with any recommended legislation, to the 1994 Regular Session of the 1993 General Assembly or the 1995 General Assembly, or both.

Sec. 2.4. Bills and Resolution References. The listing of the original bill or resolution in this Part is for reference purposes only and shall not be deemed to have incorporated by reference any of the substantive provisions contained in the original bill or resolution.

Sec. 2.5. Funding. From the funds available to the General Assembly, the Legislative Services Commission may allocate additional monies to fund the work of the Legislative Research Commission.

. . .

PART XII.-----EFFECTIVE DATE

Sec. 12.1. This act is effective upon ratification. Part VI of this act is repealed on June 30, 1995.

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1993

H

1

HOUSE JOINT RESOLUTION 1309*

Sponsors: Representatives Stamey; Fussell, Hall, Kuczmariski, B. Miller, Nesbitt, Richardson, and Spears.

Referred to: Rules, Calendar and Operations of the House.

May 10, 1993

1 A JOINT RESOLUTION TO AUTHORIZE THE LEGISLATIVE RESEARCH
2 COMMISSION TO STUDY THE APPLICATION OF CHIROPRACTIC CARE
3 FOR THE COST-EFFECTIVE DELIVERY OF HEALTH CARE.

4 Whereas, in the western world, 80% of the population will experience
5 disabling back pain during their lives, and at any given time approximately 7% of the
6 adult population in the United States is experiencing a bout of back pain that has
7 been continuing for more than two weeks; and

8 Whereas, in 1992 the best estimate of direct and indirect costs of back
9 pain in the United States is \$60,000,000,000, and in the United States in 1990 workers
10 compensation costs for back and spinal care were about \$30,000,000,000; and

11 Whereas, independent research authorities such as the RAND
12 Corporation reported in 1991 that spinal manipulation was now proven an
13 appropriate treatment for most back pain patients; and

14 Whereas, chiropractic care is now the third largest primary health care
15 profession in the western world after medicine and dentistry with approximately 80%
16 of chiropractic care being for muscular-related pain, 10% being for migraine
17 headaches, and 10% being for a wide variety of disorders caused fully or in part by
18 spine lesions; and

19 Whereas, studies show that chiropractic management is highly cost-
20 effective, reflecting almost a two to one advantage in work days lost and reduction in
21 cost per injury;

22 Now, therefore, be it resolved by the House of Representatives, the Senate
23 concurring:

24 Section 1. The Legislative Research Commission may study:

- 1 (1) The efficient and effective delivery of appropriate chiropractic
2 care;
- 3 (2) The extensive demand for chiropractic care as well as patient
4 freedom of choice concerning appropriate care; and
- 5 (3) The cost-effectiveness of chiropractic care.
- 6 Sec. 2. The Legislative Research Commission may make an interim
7 report of the results of this study, including legislative recommendations, to the 1993
8 General Assembly, Regular Session 1994, and shall make a final report to the 1995
9 General Assembly.
- 10 Sec. 3. This resolution is effective upon ratification.

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1993

S

1

SENATE JOINT RESOLUTION 1156*

Sponsors: Senator Odom.

Referred to: Rules and Operation of the House.

May 13, 1993

1 A JOINT RESOLUTION TO AUTHORIZE THE LEGISLATIVE RESEARCH
2 COMMISSION TO STUDY THE APPLICATION OF CHIROPRACTIC CARE
3 FOR THE COST-EFFECTIVE DELIVERY OF HEALTH CARE.

4 Whereas, in the western world, 80% of the population will experience
5 disabling back pain during their lives, and at any given time approximately 7% of the
6 adult population in the United States is experiencing a bout of back pain that has
7 been continuing for more than two weeks; and

8 Whereas, in 1992 the best estimate of direct and indirect costs of back
9 pain in the United States is \$60,000,000,000, and in the United States in 1990 workers
10 compensation costs for back and spinal care were about \$30,000,000,000; and

11 Whereas, independent research authorities such as the RAND
12 Corporation reported in 1991 that spinal manipulation was now proven an
13 appropriate treatment for most back pain patients; and

14 Whereas, chiropractic care is now the third largest primary health care
15 profession in the western world after medicine and dentistry with approximately 80%
16 of chiropractic care being for muscular-related pain, 10% being for migraine
17 headaches, and 10% being for a wide variety of disorders caused fully or in part by
18 spine lesions; and

19 Whereas, studies show that chiropractic management is highly cost-
20 effective, reflecting almost a two to one advantage in work days lost and reduction in
21 cost per injury;

22 Now, therefore, be it resolved by the Senate, the House of Representatives
23 concurring:

24 Section 1. The Legislative Research Commission may study:

25 (1) The efficient and effective delivery of appropriate chiropractic
26 care:

- 1 (2) The extensive demand for chiropractic care as well as patient
2 freedom of choice concerning appropriate care; and
3 (3) The cost-effectiveness of chiropractic care.
4 Sec. 2. The Legislative Research Commission may make an interim
5 report of the results of this study, including legislative recommendations, to the 1993
6 General Assembly, Regular Session 1994, and shall make a final report to the 1995
7 General Assembly.
8 Sec. 3. This resolution is effective upon ratification.

CHIROPRACTIC CARE COMMITTEE
MEMBERSHIP
1993-94

LRC MEMBER: Rep. Vernon G. James
1301 Salem Church Road
Elizabeth City, NC 27909
(919)330-4394

President Pro Tempore's Appointments

Sen. Fountain Odom, CoChair
1100 S. Tyron Street
Charlotte, NC 28203
(704)372-4800

Sen. Patrick J. Ballantine
P.O. Box 473
Wilmington, NC 28402
(910)763-0673

Sen. Richard Conder
P.O. Box 1627
Rockingham, NC 28379
(910)997-5551

Mr. John Humphrey
5314 Germaine Terrace
Charlotte, NC 28226

Sen. Luther Jordan
P.O. Box 701
Wilmington, NC 28402
(910)763-2441

Mr. Frank Kivett
6108 Bur Trail
Raleigh, NC 27604

Mr. Leroy Smith
P.O. Box 1352
Winterville, NC 28590

Staff: Ms. Gann Watson
Bill Drafting Division
(919)733-6660

Mr. Stephen Schanz
Mr. John Young
Research Division - (919)733-2578

Speaker's Appointments

Rep. Erin Kuczmariski
5000 Trail Ridge Drive
Raleigh, NC 27613
(919)846-9584

Rep. Bobby Ray Hall
P.O. Box 40
Sanford, NC 27331
(919)775-3452

Rep. John J. Hunt
1610 E. Dixon Blvd.
Shelby, NC 28150
(704)482-7431

Rep. Larry Justus
P.O. Box 2396
Hendersonville, NC 28793
(704)685-7433

Rep. Paul McCrary
310 Westover Drive
Lexington, NC 27292
(704)249-9285

Rep. John M. Nichols
P.O. Box 15268
New Bern, NC 28561
(919)638-6811

Rep. Ronnie Sutton
Rt. 1, Box 154
Pembroke, NC 28372
(910)843-2353

Committee Clerk:
Molly Freeman 715-3001

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

H/S

D

HOUSE/SENATE JOINT RESOLUTION 95-LNZ-029
 (THIS IS A DRAFT AND NOT READY FOR INTRODUCTION)

Sponsors:

Referred to:

1 A JOINT RESOLUTION AUTHORIZING THE LEGISLATIVE RESEARCH
 2 COMMISSION TO CONTINUE THE STUDY OF CHIROPRACTIC CARE.

3 Whereas, in the western world, 80% of the population
 4 will experience disabling back pain during their lives, and at
 5 any given time approximately 7% of the adult population in the
 6 United States is experiencing a bout of back pain that has been
 7 continuing for more than two weeks; and

8 Whereas, in 1992 the best estimate of direct and
 9 indirect costs of back pain in the United States is
 10 \$60,000,000,000, and in the United States in 1990 workers
 11 compensation costs for back and spinal care were about
 12 \$30,000,000,000; and

13 Whereas, independent research authorities such as the
 14 RAND Corporation reported in 1991 that spinal manipulation was
 15 now proven an appropriate treatment for most back pain patients;
 16 and

17 Whereas, chiropractic care is now the third largest
 18 primary health care profession in the western world after
 19 medicine and dentistry with approximately 80% of chiropractic
 20 care being for muscular-related pain, 10% being for migraine
 21 headaches, and 10% being for a wide variety of disorders caused
 22 fully or in part by spine lesions; and

23 Whereas, studies show that chiropractic management is
 24 highly cost-effective, reflecting almost a two to one advantage
 25 in work days lost and reduction in cost per injury;

1 Whereas, the LRC Study Committee on Chiropractic Care
2 recommends continued study of chiropractic care and the cost-
3 effectiveness thereof;

4 Now, therefore, be it resolved by the Senate, the House of
5 Representatives concurring:

6 Section 1. The Legislative Research Commission may
7 study:

- 8 (1) The efficient and effective delivery of appropriate
9 chiropractic care;
- 10 (2) The extensive demand for chiropractic care as well
11 as patient freedom of choice concerning appropriate
12 care;
- 13 (3) The extent to which public and private hospitals in
14 North Carolina extend practice privileges to
15 chiropractors;
- 16 (4) The role of chiropractic care in the managed care
17 environment; and
- 18 (5) The cost-effectiveness of chiropractic care.

19 Sec. 2. The Legislative Research Commission may make an
20 interim report of the results of this study, including
21 legislative recommendations, to the 1995 General Assembly,
22 Regular Session 1996, and shall make a final report to the 1997
23 General Assembly.

24 Sec. 3. This resolution is effective upon ratification.

25
26
27

STATE OF NORTH CAROLINA
 LEGISLATIVE RESEARCH COMMISSION
 STATE LEGISLATIVE BUILDING
 RALEIGH 27611



Dear Doctor:

The North Carolina Legislative Research Commission's Committee on Chiropractic Care has undertaken a review of chiropractic practice and the cost-effective delivery of health care. In this regard, it is requesting information related to the status of chiropractors with staff privileges at hospitals. Your name has been given as a chiropractor holding such privileges and the Commission would appreciate a few moments of your time to answer a short questionnaire.

Please fill in the blanks or circle the appropriate answer. A self-addressed, postage pre-paid envelope is enclosed for your convenience. Please return by May 1, 1994. Thank you.

1. Name _____

2. Hospital at which privileges are held:

Name of Hospital	City	State

3. Length of time on staff (months/years)? _____

4. Was admission to staff: (circle one) Easy Difficult

4A. If "difficult," what do you believe was the major difficulty?

5. Do your privileges include: (please check)

- | | |
|--|---|
| <input type="checkbox"/> 1. Admitting privileges with M.D. | <input type="checkbox"/> 2. In-hospital examination |
| <input type="checkbox"/> 3. In-hospital manipulation | <input type="checkbox"/> 4. Ordering of lab tests |
| <input type="checkbox"/> 5. Ordering of other diagnostics | |

6. Since admission to staff has your referral pattern from other practitioners been (circle one):

Good Average Poor

The information you supply on this questionnaire will be used in presentations to the Committee and/or the Legislative Research Commission and the General Assembly.

Signature

Date

Sincerely,

Stephen Schanz
 John Young
 Legislative Research Commission Staff

INFORMAL CHIROPRACTIC SURVEY

In mid April 1994 a short questionnaire was sent to 34 chiropractic physicians throughout the United States. The sampling was a list of chiropractors known to have staff privileges at a hospital and was supplied by the American Chiropractic Association (ACA). The sample questionnaire is attached.

Though this was not a scientifically accurate survey, half of those sent questionnaires responded. What follows is a summary of the responses received. The first number reflects the number of persons responding and the second denotes the percentage of responses answering in that particular way.

Length of time on staff:

Less than two (2) years	1 / 06%
Two or more but less than five (5) years	6 / 35%
Five years or more	10 / 59%

Admission to staff was:

Easy	10 / 59%
Difficult	5 / 29%
Neither (easy or difficult)	2 / 12%

Scope of privileges included:

Admitting with an M.D.	15 / 88%
In-hospital examination	15 / 88%
In-hospital manipulation	16 / 94%
Ordering of lab tests	14 / 82%
Ordering other diagnostics	16 / 94%

Referral pattern since admission to staff:

Good	8 / 47%
Average	6 / 35%
Poor	3 / 18%

Cities and states indicated in responses:

Alabama	St. Maries, Idaho	Cranston, Rhode Island
-Haleyville	Illinois	Texas
-Tallassee	-Chicago	-Amarillo
California	-Zion	-Houston
-Buena Park	Detroit, Michigan	-Woodville
-Norwalk	St. Joseph, Missouri	
Georgia	Ohio	
-Bowdon	-Cincinnati	
-Woodstock	-Massillon	

WILKS V. AMERICAN MEDICAL ASSOCIATION
U.S. COURT OF APPEALS
895 F. 2d 352(7th Cir.1990)

Summary

Chiropractors brought suit in the U.S. District Court in 1976 against the American Medical Association and others, alleging a violation of antitrust. The U.S. District Court for the Northern District of Illinois held that the AMA had engaged in an illegal restraint of trade and granted injunctive relief. More specifically, the U.S. District Court held that the AMA conducted an illegal boycott directed at chiropractors generally, and four plaintiffs in particular, thus violating Section 1 of the Sherman Act. In issuing an injunction, the court required wide publication of its order, among other things. Two additional defendants, the Joint Commission on Accreditation of Hospitals (JCAH) and the American College of Physicians (ACP) were determined to have acted independently and were dismissed from the case.

At the first trial the plaintiff chiropractors contended the defendants engaged in a conspiracy to eliminate the chiropractic profession by refusing to deal with them. The plaintiff chiropractors further asserted that such a conspiracy was effectuated through Principle 3 of the AMA's Principles of Medical Ethics, which essentially prohibited medical physicians from professionally associating with unscientific practitioners. The argument was that chiropractors had been labeled "unscientific practitioners" and, hence, medical physicians were ethically barred from associating with them.

A jury initially returned a verdict for the defendants, though the court of Appeals subsequently reversed and ordered a new trial. At the second trial the court ruled that the AMA, via Principle 3, had unreasonably restrained trade in violation of the Sherman Act and granted an injunction against the AMA. This injunction required the AMA to notify its members of the court's finding of a boycott.

At the time of the second Court of Appeals ruling, the court indicated the AMA's then present position regarding chiropractors was that it was ethical for medical physicians to associate professionally with chiropractors, if the physician believes it is in the patient's best interest to do so. The court found, however, that the AMA had not previously communicated this to their membership. The injunction was aimed at making AMA members aware of the newer position.



North Carolina General Assembly

Legislative Services Office
 Legislative Office Building
 300 N. Salisbury Street, Raleigh, N. C. 27603-5925

GEORGE R. HALL, JR., Legislative Administrative Officer
 (919) 733-7044

M. GLENN NEWKIRK, Director Automated Systems Division Suite 400, (919) 733-6834	GERRY F. COHEN, Director Bill Drafting Division Suite 100, (919) 733-6660	THOMAS L. COVINGTON, Director Fiscal Research Division Suite 619, (919) 733-4910	TERRENCE D. SULLIVAN, Director Research Division Suite 545, (919) 733-2578
---	---	--	--

October 25, 1994

MEMORANDUM

**TO: Members of the Council of State
 Secretaries of Departments of State Government**

**FROM: Representative Erin Kuczmarski, Co-Chair
 Senator Fountain Odom, Co-Chair**

RE: REQUEST FOR INFORMATION

The General Assembly's LRC Study Committee on Chiropractic Care respectfully requests your response to the attached request for information by November 14, 1994. Following is a summary of why the Committee is requesting this information.

The General Assembly has directed the Committee to study several issues related to chiropractic care, one of which is whether and to what extent employees who file workers' compensation claims for on-the-job injuries may choose initial treatment by a chiropractor rather than a medical doctor. At its October 20 meeting, the Committee heard testimony from a State employee who was injured while at work and who, when told by his supervisor to seek treatment from a doctor, sought the treatment from a doctor of chiropractic. Approximately one week from the date of the injury, and subsequent to his initial visit to his chiropractor, the employee received from the Office of State Personnel a list of the health care providers whose treatment would be covered under the department's workers' compensation benefits. The list contained the names of 55 health care providers, none of whom were chiropractors. Of the 55, a check mark had been placed next to the names of six providers whose services would be covered for this particular employee. All of these six providers are orthopaedists. The Committee also learned that each department of State government is an 'employer' for purposes of workers' compensation benefits and thus makes the determination for initial referral of injured employees to designated health care providers.

The Committee has three concerns on this issue that it wishes to address in its final report to the General Assembly. First, is the requirement that initial treatment for workers' compensation injuries be made by a medical doctor in violation of



the State's "free choice" statute under G.S. 90-157.1. Second, is a State employee in one department likely to have access to different health care provider specialists than a State employee in another department, and third, if the answer to the second is yes, does this effect the cost and quality of health care coverage for workers' compensation claimants. We are not asking you to answer these questions, but we need your immediate and thorough response to the attached questionnaire, and to requests on the questionnaire for certain materials.

Thank you very much for taking the time to respond to our request. Our Committee intends to continue its discussion of this matter at its next meeting on November 16 and of course you are welcome to attend that meeting. If you have any questions please do not hesitate to call the co-chairs or members of the Committee, or Committee counsel. We have enclosed a list of Committee membership for your information. Our Committee counsel are: Gann Watson, 733-6660, and Steven Schanz, 733-2578.

/gw
enc.

Distribution:

Council of State: Governor James B. Hunt, Jr.
Lieutenant Governor Dennis A. Wicker
Secretary of State, Rufus L. Edmisten
State Auditor, Ralph Campbell, Jr.
State Treasurer, Harlan E. Boyles
State Superintendent of Public Instruction,
Bob R.
Etheridge
Attorney General, Michael F. Easley
Commissioner of Agriculture, James A. Graham
Commissioner of Labor, Harry E. Payne, Jr.
Commissioner of Insurance, Jim Long

Departments:

Secretary of Administration, Katie G. Dorsett
Secretary of Commerce, S. Davis Phillips
Secretary of Corrections, Franklin Freeman
Secretary of Crime Control and Public Safety,
Thurmon B. Hampton
Secretary of Cultural Resources, Betty R.
McCain
Secretary of Environment, Health, and Natural
Resources, Jonathan B. Howes
Secretary of Human Resources, C. Robin Britt,
Sr.
Secretary of Revenue, Janice H. Faulkner
Secretary of Transportation, Sam Hunt
Director, Office of State Personnel, Ronald G.
Perry
Director, Office of Administrative Hearings,
Julian Mann, III

Director, Administrative Office of the Courts,
James C. Drennan
General Assembly, Legislative Services
Officer,
George Hall



REQUEST FOR INFORMATION

This questionnaire should be completed by each Department of State Government. If a division/commission/office within your Department has different policies and procedures for processing workers' compensation claims, please fill out a separate form for each one that differs from the Department's procedure. If you need more space to respond to a question, feel free to attach additional sheets to this form and indicate to which question you are responding.

1. Name of Department: _____

Name of Division/Office/Commission _____

2. Name of person responding to this questionnaire

Name: _____

Address: _____

Phone: _____

3. When an employee of your department informs you that he or she has been injured during working hours, please explain the procedure for that person to seek necessary treatment for the injury and, if appropriate, to file a workers' compensation claim.

4. Does your department require that an injured employee seek initial treatment from a list of approved health care providers?

If so, please provide a copy of the list with your response to this questionnaire and note the approximate date the list was prepared.

5. If your department provides a list of approved health care providers for workers' compensation cases, how are the providers on the list selected?

6. Are the employees in your department made aware of their workers' compensation benefits, including requirements for coverage of certain health care providers? If so, are they informed:

___ At regular intervals during employment

___ Only upon notification of injury or claim

What is the procedure for informing employees of their workers' compensation benefits?

7. What is the procedure if an employee wants to change health care providers after the first or subsequent visits for treatment?

PLEASE PROVIDE WITH YOUR RESPONSE TO THIS QUESTIONNAIRE ALL PRINTED MATERIALS YOU PROVIDE TO EMPLOYEES REGARDING THEIR HEALTH CARE BENEFITS, INCLUDING BENEFITS UNDER WORKERS' COMPENSATION.

**REQUEST FOR INFORMATION
SUMMARY OF STATE AGENCY RESPONSES**

On October 25 at the Committee's request, staff mailed to each State agency a memorandum and "Request for Information" (RFI) pertaining to how the agency handles its workers' compensation (WC) claims. The primary purpose of the RFI was to determine if all employees of State government are treated similiarly with respect to their benefits and duties under the Workers' Compensation Act, specifically as it pertains to choice of health care provider. A copy of the memorandum and RFI may be found as Appendix A of this document.

Below is a summary of the responses received.

**QUESTIONS 1 AND 2 ASKED FOR THE RESPONDENT'S NAME
AND DEPARTMENT.**

QUESTION #3 (of RFI)

When an employee of your department informs you that he or she has been injured during working hours, please explain the procedure for that person to seek necessary treatment for the injury and, if appropriate, to file a workers' compensation claim.

QUESTION #4 (of RFI)

Does your department require that an injured employee seek initial treatment from a list of approved health care providers?

QUESTION #5 (of RFI)

If your department provides a list of approved health care providers for workers' compensation cases, how are the providers on the list selected?

SUMMARY OF RESPONSES (to Q. #3, 4, and 5)

Most respondents indicated the following procedure that is used when an employee is injured on the job.

1. Employee reports injury to supervisor
2. Employee fills out accident report form (IC Form 19)
3. Supervisor notifies Department's Workers' Comp. Administrator
4. Employee seeks medical treatment

Steps 1-3 can be summarized as the notification part of the process. G.S. 97-22 requires that notification of the accident be given as soon as possible; compensation not payable if notification not given within 30 days of the date of the accident, except if Industrial Commission approves later notice (good reason, employer not prejudiced by delay).

Virtually all departments have steps 1-4. The most common variation among the responses has to do with QUESTION 4, whether the department requires that an injured employee seek initial treatment from a list of approved health care providers. Since most of the departments answered "no" to QUESTION 4, the responses below

to Q.5. apply only to those departments that answered "yes" or otherwise qualified the "no" response.

Summarized below are variations on QUESTIONS 3, 4, AND 5.

DEPARTMENT RESPONSE SUMMARY

ADMIN.	<p>Q.3. "Employer goes to their personal health provider, family doctor, or to the emergency room." Q.4. No list of approved health care providers; however, "the Department is considering contracting with a managed care provider in accordance with SB 906" (Workers' Compensation Reform Act of 1994).</p>
AGRIC.	<p>Q.3. If employee in Raleigh, sent to Physicians' Immediate Care for initial treatment, then referred from there if more specialized treatment necessary. Exceptions in emergency cases. If employee outside of Raleigh, employee notifies supervisor and "appropriate treatment provided." Q.4. "Except for sending Raleigh employees to Physicians' Immediate Care, we do not have a list of approved health care providers."</p>
AUDITOR	<p>Q.3. Refers to Internal Procedures Manual. Manual not provided. Questionnaire response and excerpt from Manual do not give information on how physician is selected Q.4. "No."</p>
CUL. RES.	<p>Q.3. Employee informed that "the employer allows them the freedom to choose a treating physician, but reserves right to refer employee to a second-opinion physician at employer's choosing." Q.4. "No."</p>
CRIME CON. & PUBLIC SAFETY	<p>Q.3. "The employee may seek initial emergency medical treatment without prior notification to the employer. However, employee should contact his [or her] supervisor as soon as possible so the supervisor can assist in the timely filing of the required forms through the chain of command." Q.4. "No."</p>
EHNR	<p>Q.3. "For minor injuries requiring professional attention, supervisors encouraged to use the nearest medical provider. For obvious broken bones, supervisors are urged to use orthopaedist or hospital ER. For serious eye injuries go directly to an ophthalmologist or ER. The rationale is that when the need for a specialist is obvious initially, there are opportunities to reduce treatment time, minimize pain and suffering, and save money. When practical, supervisors are encouraged to provide the employee with a medical authorization form to avoid delay of treatment and to minimize phone calls and paperwork." Q.4. No. We may recommend a particular provider for employees who are injured away from duty station and wish assistance.....For what appears to be sprains or strains the referral may be to a</p>

chiropractor, or dependent on discussion with employee, the referral may be to a hospital ER or to an orthopaedist."

Q.5. "EHNR does not provide a list of approved providers for workers' compensation claims. We do have two lists from which selections are sometimes made. Corvel has a Preferred Provider Organization from which we select, particularly for counties in which we have little experience, and receive a request for selection. The second list was compiled by OSP (Office of State Personnel) from names supplied by most all State agency WC officers. (See Appendix E). These suggested names are based upon favorable dealings with those particular physicians by one or more of the nominators. Both lists are mere resources for suggested contact when requested by field offices." Note: Among the attachments to EHNR's response was a fee schedule for chiropractic treatment. A copy of this schedule may be found in Appendix F.

**GENERAL
ASSEMBLY**

Q.3. Employee calls Security; if medical treatment necessary, Security will ensure that employee receives appropriate medical care.

Q.4. "No."

**JUDICIAL
(AOC)**

Q.3. If emergency, employee advised to go to nearest Urgent Care facility or emergency room (as appropriate to severity of injury). If non-emergency, employee authorized by AOC-Benefits Specialist to seek treatment either from a physician of their choosing (if deemed an appropriate type of physician in relation to injury), or from physician located by Benefits Specialist.

Q.4. "No. If it appears that the employee is not receiving adequate care we may require them to be evaluated by a different physician in their area."

Q.5. "THE WCA does have a list of approved health care providers for workers' compensation cases for employees' use if the name of a health care provider is requested by the employee."

JUSTICE(AG)

Q.3. "If medical attention is necessary, the employee normally seeks their personal health care provider. In emergency situations, they receive care from the nearest health care provider."

Q.4. "No."

LABOR

Q.3. "The benefits and regulations are reviewed with the employee and referred to an appropriate physician based on the type of injury." OSP Booklet included with response. Booklet says, in part, "You are responsible to accept the medical treatment provided by the employer....If the employer fails to provide the necessary medical treatment or physician referral for the injury, you may obtain the necessary treatment from a physician or hospital of your own choice." (See Appendix B)

Q.4. "No."

**OFFICE OF
ADMIN.
HEARINGS**

Q.3. "If medical attention is necessary, the injured employee may select his/her physician."

Q.4. "No."

**STATE
PERSONNEL**

Q.3. "If necessary, supervisor will take employee to medical provider." (*See memorandum)

Q.4. "No."

Q.5. RFI indicated "no list". See Appendix C, Memorandum from Ronald G. Penny, State Personnel Director, for explanation of OSP list.

REVENUE

Q.3. 'If emergency treatment required...supervisor arranges for treatment. If not emergency, employee or supervisor contacts Workers' Compensation Administrator (WCA) for direction on proper procedure...."WCA will advise the employee or supervisor that the employee may choose either their primary physician or an urgent care center. However, in some circumstances, the WCA will advise employee to select a physician who specializes in treatment for their type of injury. If employee requests names of doctors...the WCA may use a list provided by the State Workers' Compensation Manager or suggest a provider previously used due to positive past experience with other injuries."

Q.4. "No - However, in some circumstances due to the nature of the injury, the WCA may suggest or request that a certain type of specialist be used in order to avoid paying two doctors for the same injury. For example, a chiropractor or orthopaedist may be suggested rather than a family physician who may later refer the employee to a specialist."

Q.5. "The State Workers' Compensation Office provides a listing of doctors in many of the cities and towns across North Carolina. Several years ago, some of the WCAs requested this list to assist them in identifying doctors outside of their work location. Some employees request names of doctors to use for treatment. The State Workers' Compensation Manager requested WCAs across the State to provide for the list the names of doctors known to WCAs and injured employees who had previously provided quality care and communicated well with WCAs."

SOS

Q.3. "Employee is sent for appropriate treatment."

Q.4. Yes. "Minor cuts and bruises are sent to Physician's Urgent Care; otherwise, we use list attached." (See Appendix D)

Q.5. "List of physicians was acquired from OSP." (See Appendix D)

TRANS

Q.3. "Supervisor will either accompany or refer to the nearest medical facility (Emergency Room, Urgent Care, or to physician on preferred provider list)."

Q.4. Yes. "Only if there is an approved preferred provider list in place. The Emergency Room physician is not considered the first choice of physician." NOTE: Lists of providers included - lists compiled by county and by medical specialty. No chiropractors on lists.

Q.5. "Providers on the list are selected after interview with agency Safety Officers, tours of facilities, and willingness of providers to complete internal forms."

TREASURER Q.3. "All employees injured on the job are treated immediately to insure the best possible care for the employee. Treatment for the injured employee is provided by a physician of the Department's choice. This may be the employee's own physician."
Q.4. "No." (OSP Workers' Comp. Booklet provided).

QUESTION 6. Are the employees in your department made aware of their workers' compensation benefits, including requirements for coverage of certain health care providers? If so, are they informed:

- At regular intervals during employment, or
- Only upon notification of injury or claim

What is the procedure for informing employees of their workers' compensation benefits.

SUMMARY: Most departments provide the information through handbooks, posters, orientation sessions, and during processing of claim. Below are details of responses, by department:

ADMIN 'Regular intervals. Basic procedures discussed at orientation, personnel contact meetings, and in department newsletter.'

AG 'Some divisions indicate to their new employees that WC coverage is provided, and this is done at orientation. Most divisions do not provide this information, and the WC office sends a brochure (printed by OSP) when notified of an injury.'

AUDITOR 'Each employee is issued an Internal Procedures Manual. Internal procedures BUD-7 addresses WC policies. These procedures are updated at regular intervals and updates are communicated to all employees.'

CUL RES 'Upon notification of injury or claim; at new-employee orientation training sessions. During training sessions new employees are given a copy of the WC notice explaining that the employee should give written notice to the employer of the injury or occupational disease. Once a WC claim has been received by the WCA, a WC Employee Handbook is provided to the employee.'

CCPS 'At regular intervals. Current employees received the current Workers' Compensation Employees' Handbook through departmental mail out. New employees made aware of their WC benefits during departmental orientation session.'

EHNR 'Employees are informed at orientation and upon notification of injury or claim. Supervisors are responsible for explaining benefits to employees and to answer questions as needed. Employees may call WC office as desired for assistance.'

GA 'Only upon notification of injury or claim. With the few claims our agency has, our agency informs employees of their benefits once an injury occurs. WC is addressed in a handbook which is given to Legislators as well as clerks. Posted information is also displayed on a Bulletin Board.'

JUDICIAL (AOC)	'Upon notification of injury or claim, or upon inquiry'. Upon receipt of claim, employee contacted by WCA to provide detailed information. WC handbooks mailed to employees who will receive benefits. Notice displayed. Supervisors have personnel manual which has information on WC benefits and administration. Employee handbook provided to new employees; handbook provides information on WC benefits and how to file.'
LABOR	'Upon notification of injury or claim. At orientation each employee receives a Bulletin "Information about the N.C. Workers' Compensation Act." A "Workers' Compensation Handbook" is provided to employees who have filed for WC. The department's Safety Committee is in the process of releasing procedures for appropriately handling WC.'
OAH	'WC handbook given to all employees. When liability is accepted by the OAH for a WC claim, the WCA and fiscal officer work closely with injured employee regarding benefits.'
OSP	'At regular intervals. WC handbook given to each employee.'
REV	'Employees informed by employee handbooks, bulletin board posters, new hire orientation, and when an injury occurs, but not on a regular basis.'
SOS	'Only upon notification of injury claim. Law and procedures are posted.'
TRANS	'At regular intervals. New employee orientation, periodic safety meetings, and workshops held throughout the State.'
TREAS	'Upon orientation of new employees, and upon notification of injury. At time notice of injury is given, employee provided with WC handbook.'

QUESTION 7. What is the procedure if an employee wants to change health care providers after the first or subsequent visits for treatment?

SUMMARY: Virtually all departments comply with Workers' Compensation Act - that is, change of physician may be had by a referral by the treating physician or by employees's request to WCA. If WCA denies request for change employee may appeal to Industrial Commission. Change must be for good cause.

LIST OF APPENDICES

- A = Committee Memorandum to State Agencies
- B = Workers' Compensation Employee Handbook (Prepared by OSP)
- C = Memo from Director of State Personnel on Workers' Compensation procedures
- D = List of Health Care Providers attached to Secretary of State's RFI response
- E = Office of State Personnel Workers' Compensation Physician List (included in EHNR RFI response)
- F = Chiropractic Fee Schedule (included in EHNR RFI response)



North Carolina General Assembly

Legislative Services Office
 Legislative Office Building
 300 N. Salisbury Street, Raleigh, N. C. 27603-5925

GEORGE R. HALL, JR., Legislative Administrative Officer
 (919) 733-7044

M. GLENN NEWKIRK, Director
 Automated Systems Division
 Suite 400, (919) 733-6834

GERRY F. COHEN, Director
 Bill Drafting Division
 Suite 100, (919) 733-6660

THOMAS L. COVINGTON, Director
 Fiscal Research Division
 Suite 619, (919) 733-4910

TERRENCE D. SULLIVAN, Director
 Research Division
 Suite 545, (919) 733-2578

November 16, 1994

MEMORANDUM

TO: Members of the Legislative Research Commission Committee on Chiropractic Care

FROM: Stephen J. Schanz, Staff Counsel

RE: Survey of North Carolina Hospitals and HMOs

Following the suggestion of the Committee at an earlier meeting, a simple survey form was drafted to elicit information from North Carolina hospitals and HMOs regarding: the size and expertise of the professional staff; their hospital classification; and whether any chiropractors held staff privileges at their institution. A sample survey for both hospitals and HMOs is attached hereto.

For the hospital survey, a questionnaire was sent to the 98 North Carolina hospitals, as mental health, rehabilitation and other specialty institutions were excluded. This list was provided by the Division of Facility Services. For the HMO survey, a questionnaire was sent to 12 HMOs (dental HMOs were excluded) as shown by the number of health maintenance organizations licensed by the North Carolina Department of Insurance.

The following pages report the results of both surveys though it must be remembered that: survey responses were anonymous; the survey was not scientifically designed or validated; some responses contained only partial answers (i.e. at least one or more questions left blank); and percentages have been rounded.

The hospital survey was mailed in mid September, 1994 and the HMO survey was mailed early October, 1994.



MEMORANDUM

Page 2

November 16, 1994

HOSPITALS

QUESTIONNAIRES SENT - 98

RESPONSES RECEIVED - 79

% RESPONDING - 80.6%

1. HOSPITAL SIZE (# OF BEDS)

<u># BEDS</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
0-100 beds	32	40.5%
101-250 beds	28	35.4%
251-400 beds	10	12.6%
401-600 beds	2	02.5%
601-800 beds	5	06.3%
over 800 beds	2	02.5%

2. SIZE OF PROFESSIONAL STAFF

<u># STAFF</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
0-150	57	72.1%
151-300	7	08.8%
301-500	3	03.7%
501-800	4	05.0%
over 800	1	01.2%

3. SPECIALTIES REPRESENTED ON STAFF

<u>SPECIALTIES</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
internal medicine/ family practice	76	96.2%
cardiology	53	67.0%
anesthesiology	57	72.1%
radiology	76	96.2%
orthopedics	64	81.0%
pediatrics	59	74.6%
dermatology	41	51.8%
chiropractic	4	05.0%
podiatry	43	54.4%
surgery	75	94.9%
OB/GYN	58	73.4%
opthamology	63	79.7%
other: (inserted by hospitals)		
psychiatry	10	12.6%
phychiatry	3	03.7%
urology	17	21.5%
pathology	8	10.1%
oncology	6	0.07%
dentistry	10	12.6%
emergency med	9	11.3%

MEMORANDUM

Page 3

November 16, 1994

psychology	2	02.5%
gastroenterology	6	07.5%
neurology	3	03.7%
ENT	9	11.3%
plastic surgery	4	05.0%
pulmonary	5	06.3%
allergist	2	02.5%

4. HOSPITALS WITH CHIROPRACTORS ON STAFF?

Four hospitals reported chiropractors on staff

5. HOSPITAL CLASSIFICATION:

<u>CLASSIFICATION</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
private, non-profit	40	50.6%
private, for-profit	10	12.6%
public (includes municipal and state owned & operated)	29	36.7%

MEMORANDUM

Page 4

November 16, 1994

HMOs

QUESTIONNAIRES SENT - 12

RESPONSES RECEIVED - 8

% RESPONDING - 66.6%

1. SIZE OF HMO (# OF ENROLLEES)

<u>ENROLLEES</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
0-20,000	3	37.5%
20,000-40,000	0	0
40,000-60,000	1	12.5%
60,000-80,000	2	25%
80,000-100,000	1	12.5%
over 100,000	1	12.5%

2. NUMBER OF PROFESSIONALS ON STAFF OR UNDER CONTRACT

<u># PROFESSIONALS</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
None	1	12.5%
1-1,000	2	25%
1,001-2,000	2	25%
2,001-3,000	0	0
3,001-4,000	0	0
over 4,000	3	37.5%

3. SPECIALTIES REPRESENTED ON STAFF OR UNDER CONTRACT

<u>SPECIALTIES</u>	<u># RESPONDING</u>	<u>% OF TOTAL RESPONSES</u>
internal medicine/		
family practice	8	100%
cardiology	7	87.5%
anesthesiology	5	62.5%
radiology	7	87.5%
orthopedics	7	87.5%
pediatrics	8	100%
dermatology	7	87.5%
chiropractic	6	75%
podiatry	6	75%
surgery	7	87.5%
OB/GYN	7	87.5%
ophthalmology	7	87.5%
other (listed by the HMO)		
allergy	1	12.5%
urology	1	12.5%
ENT	1	12.5%
endocrinology	1	12.5%
emergency medicine	2	25%
gastroenterology	1	12.5%

MEMORANDUM

Page 5

November 16, 1994

genetics	1	12.5%
oncology	1	12.5%
neurology	1	12.5%
optometry	1	12.5%
physical therapy	1	12.5%
psychiatry	1	12.5%
psychology	1	12.5%
pathology	1	12.5%

4. # OF REFERRALS MADE BY THE HMO TO SPECIALISTS BY PRIMARY CARE GIVERS (EXPRESSED EITHER IN \$ OR # OF REFERRALS). DUE TO THE SMALL SAMPLING SIZE, INDIVIDUAL RESPONSES ARE LISTED BELOW. FAR RIGHT COLUMN REFLECTS THE NUMBER OF REFERRALS TO CHIROPRACTORS

<u>ORGANIZATION</u>	<u>REFERRALS TO SPECIALISTS</u>	<u>REFERRALS TO CHIROPRACTORS (%)</u>
1.	24,630	698 2.83%
2.	\$24,859,946.00	\$94,855 3.80%
3.	data unavailable	
4.	0 (New HMO)	
5.	105,635 visits	4,398 visits 4.16%
6.	open access - referrals not required	
7.	answer left blank	
8.	20,559 visits	947 visits 4.6%

of Chiropractors on staff or under contract

<u>ORGANIZATION</u>	<u># CHIROPRACTORS</u>
1	1
2	0
3	34
4	0
5	99
6	33
7	99
8	45

94C-SS-077

STATE OF NORTH CAROLINA
 LEGISLATIVE RESEARCH COMMISSION
 STATE LEGISLATIVE BUILDING
 RALEIGH 27611



The North Carolina Legislative Research Commission Committee on Chiropractic Care has undertaken a review of chiropractic practice and the cost-effective delivery of health care. In this regard, the Committee would appreciate a few moments of your time to complete the following questionnaire. Please answer each question and return in the self-addressed, postage pre-paid envelope enclosed for your convenience.

Please return by October 15, 1994. Thank you.

(1) How large is your HMO (number of enrollees)?

_____	0-20,000	_____	60,000-80,000
_____	20,000-40,000	_____	80,000-100,000
_____	40,000-60,000	_____	Over 100,000

(2) How many professionals do you currently have on staff or under contract? _____.

(3) Which of the following specialties are represented on your staff or under contract? (check all that apply).

_____	internal med./fam. practice	_____	chiropractic
_____	cardiology	_____	podiatry
_____	anesthesiology	_____	surgery
_____	radiology	_____	OB/GYN
_____	orthopedics	_____	ophthalmology
_____	pediatrics	_____	other (please specify)
_____	dermatology		

(4) During 1993 (calendar year or fiscal year, whichever is applicable) how many referrals to specialists did your organizations' primary care givers make?
 (May be expressed in dollar volume or number of referrals) _____

(A) Of this total, how many referrals were to chiropractors? _____

(5) If there are chiropractors on staff or under contract, how many are there?

The information you supply on this questionnaire will be used in presentations to the Committee and/or the Legislative Research Commission and the General Assembly.

Sincerely,

Sen. Fountain Odom
 Rep. Erin Kuczmariski
 Cochairs, LRC Chiropractic Care Committee



North Carolina General Assembly

Legislative Services Office
Legislative Office Building
300 N. Salisbury Street, Raleigh, N. C. 27603-5925

GEORGE R. HALL, JR., Legislative Administrative Officer
(919) 733-7044

M. GLENN NEWKIRK, Director Automated Systems Division Suite 400, (919) 733-6834	GERRY F. COHEN, Director Bill Drafting Division Suite 100, (919) 733-6660	THOMAS L. COVINGTON, Director Fiscal Research Division Suite 619, (919) 733-4910	TERRENCE D. SULLIVAN, Director Research Division Suite 545, (919) 733-2578
---	---	--	--

The North Carolina Legislative Research Commission Committee on Chiropractic Care has undertaken a review of chiropractic practice and the cost-effective delivery of health care. In this regard, the Committee would appreciate a few moments of your time to complete the following questionnaire. Please answer each question and return in the self-addressed, postage pre-paid envelope enclosed for your convenience.

Please return by October 1, 1994. Thank you.

(1) How large is your hospital (number of licensed beds)?

_____	0-100	_____	401-600
_____	101-250	_____	601-800
_____	251-400	_____	Over 801

(2) How many professionals do you currently have on staff?

(3) Which of the following specialties are represented on your staff? (check all that apply).

_____	internal med./fam. practice	_____	chiropractic
_____	cardiology	_____	podiatry
_____	anesthesiology	_____	surgery
_____	radiology	_____	OB/GYN
_____	orthopedics	_____	ophthalmology
_____	pediatrics	_____	other (please
_____	dermatology	_____	specify)

(4) If there are chiropractors on staff, how many are there?

(5) Classification of your hospital:

_____	private, non-profit
_____	private, for-profit
_____	public (includes municipal and state owned & operated)

The information you supply on this questionnaire will be used in presentations to the Committee and/or the Legislative Research Commission and the General Assembly.

Sincerely,

Sen. Fountain Odom
Rep. Erin Kuczmariski
Cochairs, LRC Chiropractic Care
Committee





North Carolina General Assembly

Legislative Services Office
Legislative Office Building
300 N. Salisbury Street, Raleigh, N. C. 27603-5925

GEORGE R. HALL, JR., Legislative Administrative Officer
(919) 733-7044

M. GLENN NEWKIRK, Director
Automated Systems Division
Suite 400, (919) 733-6834

GERRY F. COHEN, Director
Bill Drafting Division
Suite 100, (919) 733-6660

THOMAS L. COVINGTON, Director
Fiscal Research Division
Suite 619, (919) 733-4910

TERRENCE D. SULLIVAN, Director
Research Division
Suite 545, (919) 733-2578

December 27, 1994

MEMORANDUM

TO: Senator Fountain Odom
Representative Erin Kuczmariski

FROM: Steve Schanz

RE: Chiropractic Care Committee-breakdown of HMO survey information

At last week's meeting a question was raised over some of the data presented regarding the HMO survey. It was recommended that the information relating to the number of chiropractors on staff and amount of chiropractic referrals be presented according to the responding entity so a reader could compare the number of chiropractors on staff with the volume of referrals, etc. This information is set forth below.

Organization	Vol. of referrals to specialists	Vol. referrals to chiropractors	chirop. on staff/contract
1	24,630	698	1
2	\$24,859,946	\$94,855	0
3	not available	not available	34
4	-0-(new entity)	not available	0
5	105,635 visits	4,398 visits	99
6	(left blank)	(left blank)	33
7	20,559 visits	947 visits	99
8	open access	(left blank)	45

Though organization #2 lists no chiropractors on staff/contract, they did recite the information as stated (I double checked their response-my only guess is they referred to out of plan physicians).

I hope this clarifies the earlier information.
Thank you.

c: Gann Watson



**LRC STUDY COMMITTEE ON
CHIROPRACTIC CARE
1993-95**

Below is a list of chiropractic care reported study results and articles provided to staff for compilation. The list is compiled chronologically in order of most recent publication first. Date refers to date of publication and not necessarily date of actual study. Description of study or article and conclusions are taken from abstracts or excerpts from each article or study and are not the conclusions of staff.

1. **Date** June, 1993
 Study: A Comparison of Health Care Costs for Chiropractic and Medical Patients, Miron Stano, Ph.D.
 Concl: Users of chiropractic care have significant cost-saving potential.
 Source: Journal of Manipulative and Psychological Therapeutics

2. **March, 1993**
 A Wholistic Approach to the Treatment of Bronchial Asthma in Chiropractic Practice, Dean H. Lines.
 Three case studies of chiropractic adjustments and clinical ecology approach of treatment for bronchial asthma; paper suggests that "broad-based management approach may lead to higher rates of response to chiropractic treatment of asthma, as well as providing long-term relief for victims." CJA, Aug. 1993.
 Chiropractic Journal of Australia

3. **January 1993**
 Recognizing and Treating the Causes of Low Back Pain, Michael P. Ryan, LRCPSI; Paper presented at McGill University Lecture Series, October, 1992
 Many therapeutic options available for treatment of low back pain; primary care physician should consult other specialists such as manipulator or acupuncturist to aid in pain management.
 Canadian Journal of Continuing Medical Education

4. **October, 1993**
 Case Report: Chiropractic Management of a Hypertensive Patient
 Chiropractic treatment of patient complaining of hypertension, drug-related side effects, and lower back pain. Patient received concurrent medical care for hypertension. During course of treatment, patient's need for hypertensive medication reduced. Specific chiropractic adjustments may cause hypotensive effect in a medicated hypertensive patient...thus, patient should be monitored and medications adjusted by patient's medical physician.
 Journal of Manipulative and Physiological Therapeutics

5. **February 1993**
 Article: Side Posture Manipulation for Lumbar Intervertebral Disk Herniation, J. David Cassidy, D.C., Haymo W. Thiel, D.C., and William H. Kirkaldy Willis, M.D.

Review of status of side posture manipulation for lumbar intervertebral disk herniation. Side posture manipulation treatment is both safe and effective.

Journal of Manipulative and Psychological Therapeutics

6. January 1993
Survey: Patient Satisfaction with Chiropractic Care, Charles E. Sawyer, D.C. and Kassem Kassak
Survey to determine attitudes of patients regarding process and result of chiropractic care; patients expressed high levels of satisfaction with their doctors.
Journal of Manipulative and Psychological Therapeutics
7. June 1993
Special Article: Unconventional Medicine in the United States.
National survey to determine prevalence, costs, and patterns of use of unconventional therapies, such as acupuncture and chiropractic. Frequency of use is far higher than previously reported. Medical doctors should ask about use of unconventional therapy when obtaining medical history.
New England Journal of Medicine
8. 1993
Series of editorials and articles on the use of surgical solutions to low back pain: Low-back pain, Nachemson, M.D., Ph.D., Chemonucleolysis, Rydevik, M.D., Lumbar disc herniation-conclusions, Nachemson, Spinal stenosis-conclusions, Rydevik.
Overall conclusion was that more studies are needed to determine if surgical solutions are effective, including randomized trials of surgical methods.
Acta Orthopaedica Scandinavica
9. 1993
Article: Simple low back pain: rest or active exercise?
Article questions whether bed rest is the best treatment for low back pain.
Conclusion is that scientific evidence does not support prolonged bed rest, and that no clinical trial showed any adverse effects of earlier mobilization.
Annals of Rheumatic Diseases
10. 1993
Nonsurgical Hospitalization for Low-Back Pain: Is It Necessary?, Daniel C. Cherkin, Ph.D., Richard A. Deyo, M.D., M.P.H.
Findings support evidence that many hospitalizations for medical back problems are unnecessary, and suggest a need for improved outpatient and home-based alternatives to hospitalization.
SPINE
11. 1993
Commentary: Chiropractic Scope of Practice, Craig F. Nelson, D.C.

Cites report addressing questions of what chiropractic profession needs to do to gain access to federal funding for education and research; Nelson suggests the report also addresses question of what the chiropractic profession needs to do to ensure its inclusion and participation in national health care reform.

Concludes that chiropractors need to define themselves more coherently, exploit strengths and weaknesses, not try to be everything to everybody.

Journal of Manipulative and Psychological Therapeutics

12. 1993
Review: Low back pain, Andrew Frank
Studies reviewed show that duration and severity of back pain can be lessened through self care, bed rest not exceeding 48 hours, physical fitness, and medication.
Reports on published evidence that back pain can be ameliorated by early professional interverention, and that absence from work can be shortened through physiotherapeutic and chiropractic (and probably osteopathic) manipulation, physical training, exercise, and multiprofessional rehabilitation.
British Medical Journal
13. 1992
Editorial: Family Physicians and Chiropractors: What's Best for the Patient?, Daniel C. Cherkin, Ph.D.
Reviews article published in Journal of Family Practice, 1992, Family physicians, chiropractors and back pain, Curtis, P, and Bove, G.
Opinion is that family physicians need to learn more about chiropractors, their training, and the results of their treatment so that the physicians may make referrals of patients that are in the patients' best interest.
The Journal of Family Practice
14. 1992
Olympic Games Inspire Optimal Athlete Care, Philip Santiago, D.C. C.C.S.P.
Reports author's experience as member of the U.S. Sports Medicine Team serving the 1992 Olympic Games. Team comprised of one chiropractor, four orthopedists, four internists, and one sports psychologist.
Author concludes that at the Olympic Games, chiropractic is no longer perceived to be experimental, or introduced on a trial basis.
Chiropractic Sports Medicine
15. June, 1992
The Effect of Spinal Manipulation on Pain and Prostaglandin Levels in Women with Primary Dysmenorrhea, Katrina Kokjohn, D.C., Della M. Schmid, D.C., John J. Triano, D.C., and Patricia C. Brennan, Ph.D.
Study compared effects of spinal manipulation treatment (SMT) vs. sham manipulation on perceived menstrual distress in women with primary dysmenorrhea.

Randomized pilot study suggests that SMT may be an effective and safe nonpharmacological alternative for relieving the pain and distress of primary dysmenorrhea. Study also indicated that further studies are needed to resolve question of a placebo effect.
Journal of Manipulative and Psychological Therapeutics

16. October, 1992
 Spinal Manipulation for Low-Back Pain, Paul G. Shekelle, MD, MPH; Alan H. Adams, DC; Mark R Chassin, MD, MPH, MPP; Eric L. Hurwitz, DC, MS; and Robert H. Brook, MD, ScD.
 Review of studies on the use, complications, and efficacy of spinal manipulation as a treatment for low back pain.
 Concludes that 'spinal manipulation is of short-term benefit in some patients, particularly those with uncomplicated, acute low back pain. Data are insufficient concerning the efficacy of spinal manipulation for chronic low back pain.'
Annals of Internal Medicine
17. October, 1992
 Article. The Efficacy of Chiropractic Manipulation for Back Pain: Blinded Review of Relevant Randomized Clinical Trials, Willem J.J. Assendelft, MD, Bart W. Koes, Ph.D., Geert J.M.G. Van Der Heijden, and Lex M. Bouter, Ph.D.
 Assesses efficacy of chiropractic for patients with back pain, using randomized clinical trials on spinal manipulation.
 Concludes that 'chiropractic seems to be an effective treatment of back pain, although more studies with better research methodology are clearly still needed.'
Journal of Manipulative and Physiological Therapeutics
18. April, 1992
 The Epidemiology of Low Back Pain in an Adolescent Population, Todd L. Olsen, MS, MPH, Robyn L. Anderson, MS, MPH, Stephen R. Dearwater, MS, Andrea M. Kriska, PhD, Jane A. Cauley, Dr.PH, Deborah J. Aaron, MS, and Ronald E. LaPorte, PhD.
 Assesses prevalence of low back pain in a cohort of 1242 adolescents participating in a 4year prospective study of medically treated injuries. Overall, 30.4% of the adolescents reported low back pain.
 Results suggest that low back pain in adolescents is a serious public health problem.
American Journal of Public Health
19. 1992
 Low Back Pain: More than Anatomy, Shmuel Reis, MD, Jeffrey Borkan, MD, PhD, and Doron Hermoni, MD
 Editorial on Curtis and Bove study on the need for family physicians to reevaluate chiropractic in light of both the increasing role it plays in the treatment of musculoskeletal ailments and the epidemic proportion of low back pain suffers.
 Opines that 'a great array of conventional and unconventional therapeutic modalities are available for patients suffering from low

back pain,...and, until one school of therapeutic style is proven to be superior, all modalities should be considered fairly and evaluated fully, chiropractic being no exception.'
The Journal of Family Practice

20. 1992
Study: The Immediate Effect of Manipulation versus Mobilization on Pain and Range of Motion in the Cervical Spine: A Randomized Controlled Trial, J.D. Cassidy, DC, A.A. Lopes, DC, and K. Yong-Hing, MB, Ch.B.
Compares immediate results of manipulation to mobilization in neck pain patients.
Conclusion that 'single manipulation is more effective than mobilization in decreasing pain in patients with mechanical neck pain. Both treatments increase range of motion in the neck to a similar degree. Further studies required to determine long-term benefits for manipulation for mechanical neck pain.'
Journal of Manipulative and Physiological Therapeutics
21. 1992
Special Article: Family Physicians, Chiropractors, and Back Pain, Peter Curtis, MD, and Geoffrey Bove, DC
Reviews major aspects of back care provided by family physicians and chiropractors.
Concludes that 'chiropractic is playing an increasing role in the primary care of musculoskeletal problems. Family physicians should therefore reevaluate their relationship with these health care providers.'
The Journal of Family Practice
22. August, 1992
Review: Patient Outcomes After Lumbar Spinal Fusions, Judith A. Turner, PhD; Mary Ersek, RN, PhD; Larry Herron, MD; Jodie Haselkorn, MD, MPH; Daniel Kent, MD; Marcia A. Ciol, PhD; Richard Deyo, MD, MPH
Review of literature to determine success and complication rates for lumbar spinal fusion surgery, predictors of good outcomes, and whether fusion improves success rates of laminectomy for specific low back disorders.
Concludes that 'for several low back disorders no advantage has been demonstrated for fusion over surgery without fusion, and complications of fusions are common. Randomized controlled trials are needed to compare fusion, surgery without fusion, and nonsurgical treatments in rigorously defined patient groups.'
JAMA
23. 1992
Report of a Conference of Orthopaedic Professors (University of Liverpool 1991), Undergraduate Education in Musculoskeletal Diseases, V. Wright, and P.S. Helliwell.
Reports the views of Dean, General Practitioner, Clinical Teacher, and Student on the need for musculoskeletal system being part of undergraduate curriculum.

Concludes, inter alia, that musculoskeletal diseases must be a core subject in the curriculum, taught from the beginning of the medical course and not left for the third year.

British Journal of Rheumatology

24. 1991
 Appropriateness of Spinal Manipulation for Low-Back Pain: Indications and Ratings by a Multidisciplinary Expert Panel
 Report: Looked at the "clinical criteria for the appropriate use of spinal manipulation for low-back pain from chiropractors and medical specialists, and then investigated the use of chiropractic services (particularly spinal manipulation) in a random sample of practicing chiropractors."
 Concluded that the study panelists were able to formulate specific lists of indications for spinal manipulation for low-back pain.
Rand
25. August, 1991
 Study: Cost per Case Comparison of Back Injury Claims of Chiropractic versus Medical Management for Conditions with Identical Diagnostic Codes, Kelly B. Jarvis, DC; Reed B. Phillips, DC, PhD; and Elliot K. Morris, JD, MBA
 Assessed total cost per case of chiropractic claims and medical claims for conditions with identical diagnostic codes. Sample consisted of 3062 claims or 40.6% of the 7,551 estimated back injury claims from the 1986 Workers' Compensation Fund of Utah.
 Concluded that for 'the whole data set, cost for care was significantly more for medical claims, and compensation costs were 10-fold less for chiropractic claims.
Journal of Occupational Medicine
26. May, 1990
 Study by Jarvis, Phillips and Morris.
 Compared costs between medical and chiropractic providers for back-related injuries stemming from Utah workers comp closed files.
 Conclusion: there is a significant difference in total care cost for back related workers comp injuries. Full report not available.
 Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
27. June, 1990
 Low back pain of mechanical origin: randomised comparison of chiropractic and hospital outpatient treatment.
 Comparison of chiropractic and hospital outpatient treatment for managing low back pain of mechanical origin. Randomized controlled trial; chiropractic and hospital outpatient clinics; 741 patients aged 18-65.
 Concludes that 'chiropractic treatment was more effective than hospital outpatient management, mainly for patients with chronic or severe back pain.'
British Medical Journal

28. August, 1989
Study by Cherkin and MacCornack. Compared experiences/expectations of low back pain patients who saw either an HMO family physician or a chiropractor. Conclusion: the percentage of chiropractic patients who were "very satisfied" with their care for low back pain was triple that for family physicians. Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
29. August, 1989
Study by Klougart, Nilsson and Jacobsen. Examined the effectiveness of chiropractic manipulation on infants suffering from infantile colic. Conclusion: 94% of the mothers state "no colic" or "colic improved" by the treatment. Full report not available. Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
30. April, 1989
Study by Jarvis. Looked at which back injuries respond more favorably to chiropractic care and which to medical care based upon total cost per case. Conclusions: chiropractic care is less costly in treating back injuries as a group and the lower costs occurred mainly in lower work time lost benefits. Full report not available. Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
31. October, 1989
Study by Johnson, Schultz and Ferguson. Examined workdays lost, worker compensation and provider associated costs. Conclusion: fewer workdays were lost, lower disability paid and lower provider costs were paid when chiropractic care was included in the care pattern. Full report not available. Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
32. March, 1989
Article, Patient Evaluations of Low Back Pain Care from Family Physicians and Chiropractors, Daniel C. Cherkin, PhD, and Freerick A. MacCormack, PhD. Compares HMO enrollee evaluations of the care they received from family physicians and chiropractors for low back pain. Concludes: 'Patients of chiropractors were 3x as likely as patients of family physicians to report that they were very satisfied with the care they received for low back pain. Patients of chiropractors were also more likely to have been satisfied with information given to them, to have perceived that their provider was concerned about them, and to have felt that their provider was comfortable and confident dealing with their problem. Suggests that, among other things, the therapeutic effect of the patient and provider interaction itself may explain the observed differences.'
The Western Journal of Medicine

33. September, 1988
Study by Wolk. Analyzed Florida workers comp claims to compare chiropractic and medical care in back-related cases.
Conclusions: As compared to standard medical care, chiropractic care evidences greater cost-effectiveness in managing work-related back injuries. Full report not available.
Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
34. July, 1988
Study by Wolk. Compared cost of treatment for chiropractic, medical and osteopathic physicians by reviewing Florida workers comp back-related claims. Conclusions: In comparison to medical and osteopathic doctors, chiropractors provide an acceptable cost-effective health-care approach for work-related back problems. Full report not available.
Source "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
35. 1985
Study done by the Foundation for Chiropractic Education and Research on the State of Florida's closed workers comp claims for fiscal year 1985-86.
Conclusion: cases treated by DCs had a lower average days of disability and lower costs. Full Report not available.
Source: American Chiropractic Association booklet, "State of the Art".
36. March, 1985
Study by Kirkaldy-Willis and Cassidy. Observational study of spinal manipulation to a chronic low-back pain and leg pain patient population.
Conclusion: 81% of patients with referred pain syndromes and 39% with nerve compression syndrome became symptom free and gained a status of mild intermittent pain without work restrictions. Full study not available. Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
37. 1985
The Foundation for Chiropractic Education and Research, together with the Florida Department of Labor and Employment Security did an analysis of Florida's workers' comp claims for back-related injuries. Costs of treatment among chiropractors, MDs and DOs were compared. Data was derived from reported cases in 1985-86 fiscal year.
Findings: chiropractic patients had the lowest rate of compensable injuries when compared to medical or osteopathic patients, chiropractic patients were less likely to be hospitalized and chiropractic care represented a cost-effective approach to managing work-related back injuries. Full report not available. Source: American Chiropractic Association booklet, "State of the Art".

38. June, 1984
Sacroiliac Joint Dysfunction and Low Back Pain in School Aged Children, Dale R. Mierau, DC; J. David Cassidy, DC; T. Hamin, DC; and R. A. Milne, DC.
Studies prevalence of low back pain in children, and prevalence of sacroiliac dysfunction and its relationship to back pain.
Findings: high percentage of school aged children had sacroiliac dysfunction and low-back pain.
39. September, 1979
The New Zealand government conducted a study culminating in a 377 page report on the philosophy and practice of chiropractic. Several findings relating to the state of chiropractic practice and its effectiveness were set forth. Full report not available.
Source: American Chiropractic Association booklet, "State of the Art".
40. 1978
Montana study of chiropractic and medical ambulatory care of back strain and injuries for the period 1975-1978.
Conclusion: Period of disability and compensation paid were less for DCs than MDs/DOs. Full report not available.
Source: American Chiropractic Association booklet, "State of the Art".
41. 1977
A Canadian study by Potter involved a statistical analysis of the effectiveness of chiropractic manipulation on patients referred from a hospital and private practitioner specialists, general practitioners and chiropractors.
Conclusion: 36% recovered to a degree where they became symptom-free, approximately 35% realized much improvement and approximately 7% slightly improved. Full study not available.
Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.
42. 1975
Bergemann and Cichoke studies Oregon Workers' Compensation claims for October 1974 through May 1975. Their conclusion: Work days lost, length of treatment and treatment costs were lower for chiropractors than for MDs. Full report not available.
Source: American Chiropractic Association booklet, "State of the Art".
43. June, 1974
Study by Kane, et al, compared effectiveness of care by both MDs and chiropractors for similar workers comp cases.
Conclusion: the intervention of a chiropractor involving neck and spine injuries was at least as effective as a physician. Full report not available. Source: "Scientific Evidence of Chiropractic Treatment Effectiveness" by the American Chiropractic Association.

44. 1972
Study of Kansas workers' compensation claims in 1972 regarding average lost time and treatment costs for back injuries.
Conclusion: Cost of treatment and time lost less for chiropractors than for MDs. Full Report not available. Source: American Chiropractic Association booklet, "State of the Art".
45. 1972
C. Richard Wolf, M.D. completed a California study in December 1972, comparing time lost to industrial back injuries which were treated by a DC or MD.
Conclusion: Time lost was less with DCs. Source: American Chiropractic Association booklet, "State of the Art".
46. 1971
Medical director of the Workers' Compensation Board of the State of Oregon released a study titled "A Study of Time Loss Back Claims, 1971."
Conclusion: of those treated by no one but a chiropractor 83% returned to work after one week of time loss and of those treated by MDs, 41% returned after one week. Full report not available.
Source: American Chiropractic Association booklet, "State of the Art".
47. 1956
Florida study analyzing comparisons between DC and MD treatment of industrial back injuries. Study involved approximately 19,666 cases.
Conclusion: less work time lost with DC treatment. Full report not available.
Source: American Chiropractic Association booklet, "State of the Art".
48. 1948
Colorado study analyzing comparisons of chiropractic v. medical treatment for similar conditions (industrial back injuries). Colorado study based on approximately 2,000 cases.
Conclusion: less worktime lost with DC treatment. Full report not available.
Source: American Chiropractic Association booklet "State of the Art".



State of North Carolina

Department of Justice

P. O. BOX 629

RALEIGH

27602-0629

MICHAEL F. EASLEY
ATTORNEY GENERAL

REPLY TO:

Elisha H. Bunting, Jr.
Tort Claims Section
(919) 733-3805

November 3, 1994

Senator Fountain Odom
Co-Chair, Chiropractic Care LRC
ATTN: Stephen J. Schanz
545 Legislative Office Building
Raleigh, North Carolina 27603

RE: Advisory Opinion; Employee Selection of Chiropractic Treatment in
Workers' Compensation Claim; N.C.G.S. § 90-157.1 and § 97-25

Dear Senator Odom:

You have requested our opinion on the following question:

"An employee of a state agency suffers a work-related injury. Employee wishes to consult a chiropractor regarding his injuries but is told by the employing agency that treating providers must be selected from a list provided by the agency. Such a list does not include chiropractors among the providers. Does N.C.G.S. § 90-157.1 or § 97-25 control in this situation?"

For reasons which follow, the employee may consult a chiropractor only if approved by the Industrial Commission, as provided in N.C.G.S. § 97-25.

N.C.G.S. § 90-157.1 provides:

"No agency of the State, county or municipality, nor any commission or clinic, nor any board administering relief, social security, health insurance or health service under the laws of the State of North Carolina shall deny to the recipients or beneficiaries of their aid or services the freedom to choose a duly licensed chiropractor as the provider of care or services which are within the scope of practice of the profession of chiropractic as defined in this Chapter."

5
2

N.C.G.S. § 97-25 provides:

"Medical compensation shall be provided by the employer. In case of a controversy arising between the employer and employee relative to the continuance of medical, surgical, hospital, or other treatment, the Industrial Commission may order such further treatments as may in the discretion of the Commission be necessary.

The Commission may at any time upon the request of an employee order a change of treatment and designate other treatment suggested by the injured employee subject to the approval of the Commission, and in such a case the expense thereof shall be borne by the employer upon the same terms and conditions as hereinbefore provided in this section for medical and surgical treatment and attendance.

The refusal of the employee to accept any medical, hospital, surgical or other treatment or rehabilitative procedure when ordered by the Industrial Commission shall bar said employee from further compensation until such refusal ceases, and no compensation shall at any time be paid for the period of suspension unless in the opinion of the Industrial Commission the circumstances justified the change in the medical or hospital service.

If in an emergency on account of the employer's failure to provide the medical or other care as herein specified a physician other than provided by the employer is called to treat the injured employee, the reasonable cost of such service shall be paid by the employer if so ordered by the Industrial Commission.

Provided, however, if he so desires, an injured employee may select a physician of his own choosing to attend, prescribe and assume the care and charge of his case, subject to the approval of the Industrial Commission."

In the situation set forth, the State employee has suffered a compensable injury pursuant to the North Carolina Workers' Compensation Act. N.C.G.S. §97-1, et. seq. The North Carolina Industrial Commission has exclusive jurisdiction of the rights and remedies afforded in such cases. Hedgepeth v. Lumbermen's Mut. Cas. Co., 209 N.C. 45, 182 S.E.2d 704 (1935). It was the purpose of the General Assembly that the Industrial Commission should have a continuing jurisdiction of all proceedings begun before the Commission for compensation in

Senator Odom
Page 3
November 3, 1994

accordance with its terms. Hogan v. Cone Mills Corp., 315 N.C. 127, 337 S.Ed.2d 477 (1985). Neither the State nor the employee may reject the provisions of that Article relative to payment and acceptance of compensation. N.C.G.S. §97-7.

If there is a conflict between the two statutes set out above, it is our opinion that the provisions of the Workers' Compensation Act in N.C.G.S. § 97-25 must control.

Although N.C.G.S. § 97-25 provides that the employer provide medical compensation, it also provides for the employee to select a physician of his own choosing subject to the approval of the Industrial Commission and to request a change of medical treatment and to suggest other treatment subject to the approval of the Industrial Commission. What treatment is appropriate for a particular employee is a matter within the exclusive jurisdiction of the Industrial Commission. North Carolina Chiropractic Ass'n. v. Aetna Cas. & Sur. Co., 89 N.C. App. 1, 365 S.E.2d 312 (1988). There is no question as to whether chiropractic treatment is or may be provided or approved. This statute specifically allows an employee freedom to consult a chiropractor regarding his injuries subject to approval.

Sincerely,



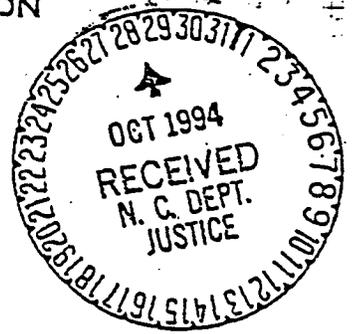
Elisha H. Bunting, Jr.
Special Deputy Attorney General



Ann Reed
Senior Deputy Attorney General

EHB:AR/cwh

STATE OF NORTH CAROLINA
LEGISLATIVE RESEARCH COMMISSION
STATE LEGISLATIVE BUILDING
RALEIGH 27611



October 21, 1994

Mr. Harry Bunting
North Carolina Department of Justice
Attorney General's Office - Justice Bldg.
2 East Morgan Street
Raleigh, NC 27601-1497

Dear Mr. Bunting:

The LRC Chiropractic Care Committee requests an opinion on the following matter:

An employee of a state agency suffers a work-related injury. Employee wishes to consult a chiropractor regarding his injuries but is told by the employing agency that treating providers must be selected from a list provided by the agency. Such a list does not include chiropractors among the providers.

G.S. 90-157.1 provides patients the freedom to choose chiropractors for their care. G.S. 97-25 provides for employer authorization of physicians under workers comp. Which statute is controlling in this situation?

Please confirm receipt of this request with Stephen J. Schanz, Committee Counsel at 733-2578. If at all possible, I need your opinion no later than November 10, 1994. Please mail your response in my name, in care of Mr. Schanz, 545 Legislative Office Bldg, Raleigh, N.C. 27603.

Thank you.

Sincerely,

Sen. Fountain Odom

Senator Fountain Odom
Co-Chair, Chiropractic Care LRC

N.C. INDUSTRIAL COMMISSION
 1992 MEDICAL COMPENSATION CHARGES, BY SPECIALTY
 (Excluding Hospital Revenue Codes)¹

<u>Specialty</u>	<u># of Chrgs. Submitted</u>	<u>Charge Submitted²</u>	<u>Amount Approved</u>	<u>% of Total Bills App. Chrgs. in Full</u>
Dental	3,861	643,690.05	582,036.30	.6%
Pathology	26,919	912,050.72	910,194.46	1.0%
Radiology	144,266	13,536,506.46	11,990,574.78	13.8%
Occupational Speech and Home Therapy	25,433	1,373,529.73	1,373,398.73	1.5%
Physical Therapy	500,772	15,425,771.16	13,429,969.73	15.5%
Medical & Surgical	107,932	43,827,444.22	35,949,263.85	41.5%
Auditory Ear	571	87,122.86	78,182.10	.09%
Ophthalmological	3,255	774,328.36	633,167.01	.7%
Psychological	1,877	182,292.07	171,864.07	.1%
Dialysis	74	6,528.34	6,528.34	.007%
Psychiatric Biofeedback	16,622	1,653,427.47	1,557,912.87	1.8%
Immunization Injections	6,500	134,321.96	133,847.66	.1%
Office & Hospital Visits	274,308	15,322,557.97	13,616,652.60	15.7%
Chiropractic	54,840	1,335,404.32	1,083,853.74	1.2%
Anesthesia	<u>13,676</u>	<u>7,070,598.79</u>	<u>4,936,383.15</u>	5.7%
	1,180,906	\$102,285,574.48	\$86,453,829.39	15.5% of \$ billed

¹ Does not include private rehabilitation, work hardening or conditioning, medical travel, mileage reimbursement, prescription drug reimbursement, ambulance services, out-of-state bills, charges in "minor medical" (\$2,000 or less) cases for which a Form 18 or 19 is not submitted to the Commission, private nursing bills, nursing homes and pain clinics (see Fee Schedule, p.80) -- with the exception that these services are added in on some hospital bills: Work hardening (as PT), code 420; Ambulance (paid in full), code 540; Pain clinic (paid in full), code 511. Effective January 1, 1993, private rehabilitation nurses or rehabilitation specialists submit copies of their billings to the Commission for cost tracking.

The Commission normally requires submission of statements with the provider's normal

T-1

APPENDIX C

Clinical Practice Guideline

Number 14

**Acute Low Back Problems
in Adults**

Clinical Practice Guideline

Acute Low Back Problems

U.S. Department of Health and Human Services
Public Health Service
Agency for Health Care Policy and Research



This document has been reprinted

as a service to

the chiropractic profession by

The International Chiropractors Association



The Agency for Health Care Policy and Research (AHCPR) was established in December 1989 under Public Law 101-239 (Omnibus Budget Reconciliation Act of 1989) to enhance the quality, appropriateness, and effectiveness of health care services and access to these services. AHCPR carries out its mission by conducting and supporting general health services research, including medical effectiveness research, facilitating development of clinical practice guidelines, and disseminating research findings and guidelines to health care providers, policymakers, and the public.

The legislation also established within AHCPR the Office of the Forum for Quality and Effectiveness in Health Care (the Forum). The Forum has primary responsibility for facilitating the development, periodic review, and updating of clinical practice guidelines. The guidelines will assist practitioners in the prevention, diagnosis, treatment, and management of clinical conditions.

Other AHCPR components include the following. The Center for Medical Effectiveness Research has principal responsibility for patient outcomes research and studies of variations in clinical practice. The Center for General Health Services Extramural Research supports research on primary care, the cost and financing of health care, and access to care for underserved and rural populations. The Center for General Health Services Intramural Research uses large data sets for policy research on national health care expenditures and utilization, hospital studies, and long-term care. The Center for Research Dissemination and Liaison produces and disseminates findings from AHCPR-supported research, including guidelines, and conducts research on dissemination methods. The Office of Health Technology Assessment responds to requests from Federal health programs for assessment of health care technologies. The Office of Science and Data Development develops specialized databases and enhances techniques for using existing databases for patient outcomes research.

Guidelines are available in formats suitable for health care practitioners, the scientific community, educators, and consumers. AHCPR invites comments and suggestions from users for consideration in development and updating of future guidelines. Please send written comments to Director, Office of the Forum for Quality and Effectiveness in Health Care, AHCPR, Willco Building, Suite 310, 6000 Executive Boulevard, Rockville, MD 20852.

Clinical Practice Guideline

Number 14

Acute Low Back Problems in Adults

Stanley J. Bigos, MD (Chair)
Rev. O. Richard Bowyer
G. Richard Braen, MD
Kathleen Brown, PhD, RN
Richard Deyo, MD, MPH
Scott Haldeman, DC, MD, PhD
John L. Hart, DO
Ernest W. Johnson, MD
Robert Keller, MD
Daniel Kido, MD, FACR
Matthew H. Liang, MD, MPH
Roger M. Nelson, PT, PhD
Margareta Nordin, RPT, DrSci
Bernice D. Owen, PhD, RN
Malcolm H. Pope, DrMedSc, PhD
Richard K. Schwartz, MS, OTR, FSR
Donald H. Stewart, Jr., MD
Jeff Susman, MD
John J. Triano, MA, DC
Lucius C. Tripp, MD, MPH, FACPM
Dennis C. Turk, PhD
Clark Watts, MD, JD
James N. Weinstein, DO

U.S. Department of Health and Human Services
Public Health Service
Agency for Health Care Policy and Research
Rockville, Maryland

AHCPR Publication No. 95-0642
December 1994

Guideline Development and Use

Guidelines are systematically developed statements to assist practitioner and patient decisions about appropriate health care. This guideline was developed by an independent multidisciplinary panel of private-sector clinicians and other experts convened by the Agency for Health Care Policy and Research (AHCPR). The panel employed explicit, science-based methods and expert clinical judgment to develop specific statements on acute low back problems in adults.

Extensive literature searches were conducted and critical reviews and syntheses were used to evaluate empirical evidence and significant outcomes. Peer review and field review were undertaken to evaluate the validity, reliability, and utility of the guideline in clinical practice. The panel's recommendations are primarily based on the published scientific literature. When the scientific literature was incomplete or inconsistent in a particular area, the recommendations reflect the professional judgment of panel members and consultants.

The guideline reflects the state of knowledge, current at the time of publication. Given the inevitable changes in the state of scientific information and technology, periodic review, updating, and revision will be done.

We believe that the AHCPR-assisted clinical guidelines will make positive contributions to the quality of care in the United States. We encourage practitioners and patients to use the information provided in this *Clinical Practice Guideline*. The recommendations may not be appropriate for use in all circumstances. Decisions to adopt any particular recommendation must be made by the practitioner in light of available resources and circumstances presented by individual patients.

Clifton R. Gaus, ScD
Administrator
Agency for Health Care Policy and Research

Publication of this guideline does not necessarily represent endorsement by the U.S. Department of Health and Human Services.

Abstract

Findings and recommendations on the assessment and treatment of adults with acute low back problems—activity limitations due to symptoms in the low back and/or back-related leg symptoms of less than 3 months' duration—are presented in this clinical practice guideline. The following are the principal conclusions of this guideline:

- The initial assessment of patients with acute low back problems focuses on the detection of "red flags" (indicators of potentially serious spinal pathology or other nonspinal pathology).
- In the absence of red flags, imaging studies and further testing of patients are not usually helpful during the first 4 weeks of low back symptoms.
- Relief of discomfort can be accomplished most safely with nonprescription medication and/or spinal manipulation.
- While some activity modification may be necessary during the acute phase, bed rest >4 days is not helpful and may further debilitate the patient.
- Low-stress aerobic activities can be safely started in the first 2 weeks of symptoms to help avoid debilitation; exercises to condition trunk muscles are commonly delayed at least 2 weeks.
- Patients recovering from acute low back problems are encouraged to return to work or their normal daily activities as soon as possible.
- If low back symptoms persist, further evaluation may be indicated.
- Patients with sciatica may recover more slowly, but further evaluation can also be safely delayed.
- Within the first 3 months of low back symptoms, only patients with evidence of serious spinal pathology or severe, debilitating symptoms of sciatica, and physiologic evidence of specific nerve root compromise corroborated on imaging studies can be expected to benefit from surgery.
- With or without surgery, 80 percent of patients with sciatica recover eventually.
- Nonphysical factors (such as psychological or socioeconomic problems) may be addressed in the context of discussing reasonable expectations for recovery.

This document is in the public domain and may be used and reprinted without special permission. AHCPR will appreciate citation of the source, and the suggested format is provided below:

Bigos S, Bowyer O, Braen G, et al. *Acute Low Back Problems in Adults. Clinical Practice Guideline No. 14.* AHCPR Publication No. 95-0642. Rockville, MD: Agency for Health Care Policy and Research, Public Health Service, U.S. Department of Health and Human Services. December 1994.

Panel Members

Stanley J. Bigos, MD, Chair
University of Washington
Seattle, Washington
Orthopedic Surgeon

Reverend O. Richard Bowyer
Fairmont State College
Fairmont, West Virginia
Consumer Representative

G. Richard Braen, MD
University of New York
Buffalo, New York
Emergency Medicine Physician

Kathleen Brown, PhD, RN
University of Alabama
Birmingham, Alabama
Occupational Health Nurse

Richard Deyo, MD, MPH
University of Washington
Seattle, Washington
General Internist

Scott Haldeman, DC, MD, PhD
University of California at Irvine
Santa Ana, California
Neurologist/Chiropractor

John L. Hart, DO
Still Regional Medical Center
Columbia, Missouri
Physiatrist

Ernest W. Johnson, MD
Ohio State University
Columbia, Ohio
Physiatrist

Robert Keller, MD
Maine Medical Assessment
Foundation
Belfast, Maine
Orthopedic Surgeon

Daniel Kido, MD, FACR
Washington University
Medical Center
St. Louis, Missouri
Radiologist

Matthew H. Liang, MD, MPH
Harvard Medical School
Boston, Massachusetts
Rheumatologist

Roger M. Nelson, PT, PhD
Thomas Jefferson University
College of Allied Health Sciences
Philadelphia, Pennsylvania
Physical Therapist

Margareta Nordin, RPT, DrSci
Hospital for Joint Diseases
New York, New York
*Physical Therapist/
Orthopedic Researcher*

Bernice D. Owen, PhD, RN
University of Wisconsin
Madison, Wisconsin
Community Health Nurse

Malcolm H. Pope,
DrMedSc, PhD
University of Vermont
Burlington, Vermont
Orthopedic Researcher

Acute Low Back Problems in Adults

Richard K. Schwartz,
MS, OTR, FSR
San Antonio, Texas
Occupational Therapist

Donald H. Stewart, Jr., MD
Arlington, Virginia
Neurosurgeon

Jeff Susman, MD
University of Nebraska
Medical Center
Omaha, Nebraska
Family Physician

John J. Triano, MA, DC
Texas Back Institute
Plano, Texas
Chiropractor

Lucius C. Tripp,
MD, MPH, FACPM
General Motors-Henry Ford
Hospital Rehabilitation Center
Warren, Michigan
*Neurosurgeon/
Occupational Medicine Specialist*

Dennis C. Turk, PhD
University of Pittsburgh
School of Medicine
Pittsburgh, Pennsylvania
Psychologist

Clark Watts, MD, JD
University of Texas
Health Sciences Center
San Antonio, Texas
Neurosurgeon

James N. Weinstein, DO
University of Iowa Hospitals
Iowa City, Iowa
Orthopedic Surgeon

Contents

Executive Summary	1
1. Overview	5
Purpose and Rationale	5
Scope and Organization	6
Methodology for Guideline Development	8
2. Initial Assessment Methods	15
Assessment Literature Reviewed	16
Evidence on Efficacy of Assessment Methods	16
Medical History	16
Physical Examination	19
Potential Harms and Costs of Assessment Methods	20
Summary of Findings	20
3. Clinical Care Methods	23
Patient Information	23
Patient Education About Low Back Symptoms	23
Structured Patient Education: Back School	24
Symptom Control Methods	26
Symptom Control: Medications	26
Acetaminophen and NSAIDs	26
Muscle Relaxants	28
Opioid Analgesics	30
Oral Steroids	31
Colchicine	32
Antidepressant Medications	33
Symptom Control: Physical Treatments	34
Spinal Manipulation	34
Physical Agents and Modalities	36
Transcutaneous Electrical Nerve Stimulation	37
Shoe Insoles and Shoe Lifts	38
Lumbar Corsets and Back Belts	39
Traction	41
Biofeedback	42
Symptom Control: Injection Therapy	43
Trigger Point and Ligamentous Injections	43
Facet Joint Injections	45
Epidural Injections (Steroids, Lidocaine, Opioids)	47
Acupuncture	49
Activity Modification	50
Activity Recommendations	50
Bed Rest	52
Exercise	53

Acute Low Back Problems in Adults

4. Special Studies and Diagnostic Considerations	59
Special Studies: Tests for Evidence of Physiologic Dysfunction .	59
Electrophysiologic Tests (EMG and SEP)	59
Bone Scan	63
Thermography	65
Special Studies: Tests to Provide Anatomic Definition	67
Plain X-Rays	68
CT, MRI, Myelography, and CT-Myelography	72
Discography	79
Surgical Information	81
Surgery for Herniated Disc	81
Surgery for Spinal Stenosis	86
Spinal Fusion	88
Assessment of Psychosocial Factors	91
References	93
Glossary	117
Contributors	121
Attachments	
A. Algorithms	135
B. Pain Assessment Instruments	143
C. Patient Discussion Handouts	147
Index	155
Tables	
1. Estimated accuracy of medical history in diagnosis of spine diseases causing low back problems	17
2. Estimated accuracy of physical examination for lumbar disc herniation among patients with sciatica	18
Figure	
1. Panel ratings of available evidence supporting guideline statements	13

Executive Summary

Acute low back problems, the subject of this *Clinical Practice Guideline*, are experienced by almost everyone at some time in their adult lives. Back problems rank high among the reasons for physician office visits and are costly in terms of medical treatment, time lost from work, and nonmonetary costs such as diminished ability to perform or enjoy usual activities. For persons under age 45, low back problems are the most frequent cause of disability.

The Agency for Health Care Policy and Research (AHCPR) convened a 23-member, multidisciplinary, private-sector panel to develop a guideline for the evaluation and treatment of acute low back problems in adults. The panel included physicians, nurses, chiropractors, experts in spine research, physical therapists, a psychologist, an occupational therapist, and a consumer representative. The panel defined "back problems" as activity intolerance due to back-related symptoms and "acute" as limitations of less than 3 months' duration. Back symptoms include pain, primarily in the back, as well as back-related leg pain (sciatica). The panel agreed that the guideline should provide primary care clinicians with information on the detection of serious spinal pathology (such as tumor or infection, spinal fracture or cauda equina syndrome) as well as nonspinal pathology that could be causing limitations due to low back symptoms, but that treatment of these conditions is outside the scope of the guideline.

Furthermore, the panel agreed that the assessment and treatment of patients younger than 18 years or those with chronic low back problems (back-related limitations lasting longer than 3 months) may be quite different than for adults with acute problems. For this reason, the panel decided that back problems in children as well as chronic low back problems are also outside the scope of the guideline.

The panel's overall intent was to change the paradigm of focusing care exclusively on the pain of low back problems to one of helping patients improve their activity tolerance. Findings and recommendation statements are based on an exhaustive and systematic review and analysis of the scientific literature as well as information gathered from the clinical experience of the expert panel, public testimony, peer review, and pretesting in outpatient settings. This guideline is divided into an introduction and three chapters to correlate with the clinical approach: (1) Initial Assessment Methods; (2) Clinical Care Methods; and (3) Special Studies and Diagnostic Considerations.

Initial Assessment Methods

The initial assessment of a patient with activity intolerance due to low back symptoms consists of a focused medical history and physical examination. The primary purpose is to seek medical history responses or physical examination findings that suggest a serious underlying spinal

Acute Low Back Problems in Adults

condition such as fracture, tumor, infection, or cauda equina syndrome. These responses or findings are referred to as "red flags." The history and physical examination should also assess for nonspinal conditions (vascular, abdominal, urinary, or pelvic pathology) causing referred low back symptoms.

Once the clinician has ruled out red flags and nonspinal pathology, the symptoms can be categorized as either sciatica or nonspecific back pain. In the absence of red flags, neither routine nor special testing is required in the first month of symptoms for either category. Most of these patients will recover spontaneously from their activity limitations within 1 month.

Clinical Care Methods

In the absence of the red flags described above, most patients with activity intolerance due to an acute episode of low back symptoms can be treated similarly during the first month. The goals are to provide patients with accurate information about low back problems, assist with symptom relief, and make appropriate activity recommendations.

Once the history and physical examination are complete, the patient can be assured that there is no hint of a dangerous medical condition causing the back problem and that a rapid recovery is expected. Symptom control methods focus initially on providing the patient with a comfort level adequate to keep the patient as active as possible while awaiting spontaneous recovery. Later in treatment, symptom control is considered an adjunct in helping the patient overcome a specific activity intolerance. The primary methods of symptom control are oral pharmaceuticals and physical methods.

Among the oral medications available to control the discomfort of acute low back problems, the panel recommends acetaminophen as reasonably safe and acceptable. Nonsteroidal anti-inflammatory drugs (NSAIDs), including aspirin, are also acceptable despite the potential for side effects, most frequently gastrointestinal irritation. Muscle relaxants, including benzodiazepines, have been found no more effective than NSAIDs in treating patients with acute low back problems, and potential side effects of these drugs include drowsiness in up to 30 percent of patients. The panel recommended that opioids be avoided if possible because of significant risks of debilitation, drowsiness, decreased reaction time, clouded judgment, and potential misuse. If chosen, they should be used only for a short time. The panel also recommended against the use of oral steroids, colchicine, or antidepressant medications for acute low back problems.

The panel found manipulation to be a recommendable method of symptom control. Manipulation seems helpful for patients with acute low back problems without radiculopathy when used within the first month of symptoms. If no symptomatic and functional improvement has been noted after 1 month of manipulative therapy, this treatment should be stopped

and the patient reevaluated. The panel found no evidence of benefit from the application of physical agents and modalities such as ice, heat, massage, traction, ultrasound, cutaneous laser treatment, transcutaneous electrical nerve stimulation (TENS), and biofeedback techniques. Self-application of heat or cold may be taught to patients who choose such options to provide temporary relief of symptoms. Evidence does not support the use of trigger point, ligamentous and facet joint injections, needle acupuncture, or dry needling as treatment for acute low back problems.

The panel found that prolonged bed rest (for more than 4 days) may lead to debilitation and is not appropriate in the treatment of acute low back problems. A gradual return to normal activities is advisable, although bed rest for 2 to 4 days may be an option for patients with severe initial symptoms of sciatica. The patient whose symptoms are aggravated by lifting or prolonged sitting may require specific advice and exploration of alternatives. For most patients, aerobic activities that minimally stress the back (such as walking, biking, or swimming) can be started during the first 2 weeks of acute low back problems. After this, conditioning exercises for trunk muscles (in particular back extensors) may be helpful, especially if the patient's acute low back problems persist, although such exercises may initially aggravate symptoms.

Special Studies and Diagnostic Considerations

The panel recommended that clinicians consider a diagnostic reevaluation that may include special studies if the patient continues to be limited by back symptoms for more than 1 month without improvement. This reevaluation begins with a review and update of the history and physical exam to look again for red flags or evidence of nonspinal conditions causing back symptoms. If none of these is found, an appropriate evaluation can be initiated for either patients with sciatica or those with nonspecific low back symptoms.

For patients limited by sciatica for more than 4 weeks without clear evidence on physical examination of nerve root compromise, electromyography (EMG) and H-reflex tests of the lower limb may provide evidence of suspected neurologic dysfunction. Sensory evoked potentials (SEPs) may be a useful adjunct for assessment of suspected spinal stenosis or spinal cord myelopathy. For patients limited by sciatica for more than 4 weeks with physiologic evidence of neurologic dysfunction, MRI or CT is an appropriate consideration to provide anatomic definition of suspected herniated disc before surgery. Anatomic abnormalities of the lumbar spine (such as degenerative changes or abnormal discs) can be confusing since they increase in frequency as patients age and are often noted on imaging tests in subjects with no symptoms of low back problems. Abnormalities on imaging should corroborate evidence from physical examination or physiologic testing. A referral for surgical consultation is reasonable for

Acute Low Back Problems in Adults

patients with sciatic symptoms who have (1) activity limitations for more than 1 month without improvement, (2) clear clinical or electrophysiological evidence of nerve root compromise, and (3) corroborative findings on imaging studies. Earlier emergency consultation is reserved for patients with findings of bowel and/or bladder dysfunction or progressive and/or severe neurologic impairment. Most patients with symptoms persisting beyond 4 weeks will not be surgical candidates since the majority will have nonspecific acute low back symptoms without evidence of a serious underlying condition.

Following diagnostic or surgical procedures, treatment for those patients who have not recovered focuses on graduated physical conditioning to gain tolerance for activities required at home and/or the workplace. To help patients who have extreme difficulty overcoming their personal activity intolerance, clinicians are encouraged to address any nonphysical factors (such as unrealistic expectations by patient or employer or other psychosocial problems) that can potentially be influenced in a positive manner. The goal is to help the patient recover normal activity tolerance and avoid the development of a chronic low back disability.

1 Overview

Purpose and Rationale

There are four principal reasons acute low back problems were selected as a subject for guideline development. One reason is their prevalence. Most people report low back problems at some time in their lives, and national statistics indicate a general yearly prevalence in the U.S. population of 15–20 percent.¹ Among working-age people surveyed, 50 percent admit to back symptoms each year.^{2,3} Back symptoms, in fact, are the most common cause of disability for persons under age 45.⁴ At any given time, about 1 percent of the U.S. population is chronically disabled because of back problems, and another 1 percent temporarily disabled.¹

A second reason for a guideline on assessment and treatment of acute low back problems is cost. Low back problems are expensive. Their total costs to society are difficult to calculate, but evidence indicates that both the economic and psychosocial costs are substantial. Low back problems are the second most common symptomatic reason expressed by patients for office visits to primary care physicians.⁵ They are the most common reason for office visits to orthopedic surgeons, neurosurgeons, and occupational medicine physicians. They rank third among the reasons for surgical procedures.

Moreover, although medical costs are high, loss of time from work as well as the disability payments for work-related low back problems can together cost up to three times as much as medical treatment.⁶ About 2 percent of the U.S. work force has compensable back problems each year.⁷ Various estimates of the total annual societal cost of back pain in the United States range from \$20 to \$50 billion.⁸ Nonmonetary costs of low back problems can also be substantial. The inability to function normally at work and in other daily activities has an impact on both patients and their families.

A third important reason for this guideline is the increasing evidence that many patients with activity intolerance due to low back symptoms may be receiving care that is inappropriate or at least less than optimal. Rates for hospitalization and surgery for low back problems vary substantially among regions of the United States as well as among small areas within states.⁹⁻¹¹ Marked regional variations also occur in the use of diagnostic tests for assessing low back problems.⁹ These variations imply a lack of consensus about appropriate assessment and treatment of low back problems, suggesting that some patients may be receiving inappropriate or suboptimal care.

In addition, some patients appear to be more disabled after treatment than before, another potential indicator of suboptimal care. Perhaps the most obvious examples involve surgery. Despite an extensive medical

Acute Low Back Problems in Adults

literature on "failed back surgery" and evidence that repeat surgical procedures for low back problems rarely lead to improved outcome, there are documented examples of patients who have had as many as 20 spine operations.⁹ However, surgery is not the only treatment that can lead to increased disability. Common treatment methods such as extended bed rest or extended use of high-dose opioids can prolong symptoms and further debilitate patients.

A fourth reason for the guideline is a growing body of research on low back problems, allowing a systematic evaluation of commonly used assessment and treatment methods. Although the existing literature has shortcomings, there is sufficient scientific evidence for a number of conclusions about the efficacy and safety of current assessment and treatment methods.

Scope and Organization

Scope

This *Clinical Practice Guideline* is intended to provide primary care clinicians with information and recommended strategies for the assessment and treatment of acute low back problems in adults. To develop this guideline, AHCPR convened a private-sector, multidisciplinary panel of clinicians, researchers, and a consumer representative to evaluate the scientific evidence in the medical literature, draw conclusions, and make recommendations.

In determining the scope of the guideline, the panel focused on information needed for primary care assessment and treatment of adults with acute low back problems. "Back problems" were defined as activity intolerance due to back-related symptoms and "acute" as limitations of less than 3 months' duration. Back symptoms include pain in the back as well as back-related leg pain (sciatica). The panel agreed that the guideline should provide information on initial detection of underlying serious conditions (such as fracture, tumor, infection, or cauda equina syndrome) that could be causing low back problems, but that treatment of these conditions is outside the scope of the guideline.

The panel agreed further that the assessment and treatment of patients who have chronic low back problems (with symptoms lasting over 3 months) may be quite different than for patients with acute problems. Patients who become disabled due to chronic low back problems represent less than 5 percent of those with low back problems, but they account for up to 60 percent of the societal costs for this disorder.⁶ To a much greater extent than acute problems, chronic low back problems are influenced by complex psychological, behavioral, socioeconomic, demographic, legal, and occupational factors, many of which are not easily controlled.⁸ For these reasons, the panel decided that chronic low back problems are beyond the scope of a guideline on acute problems. The recommendations included in

the guideline may not apply to persons younger than 18 years since diagnostic and treatment considerations for this group are often different than for adults.

Evaluation of Evidence. The panel agreed that this guideline on acute low back problems should be anchored to published scientific evidence, and that such evidence should take priority over panel opinion in making guideline recommendations. In looking at a proposed assessment or treatment method, the panel considered: (1) efficacy, (2) potential harms, and (3) costs.

The panel considered randomized controlled trials (RCTs) that focused on patient-oriented clinical outcome measures such as symptom relief or improved level of functioning to be the acceptable method for establishing the efficacy of treatment methods. Evidence about efficacy of assessment methods was considered adequate if results of the diagnostic test studied were compared to an independent reference standard in a way that allowed calculation of standard test parameters, such as the test's true-positive rate (sensitivity) and true-negative rate (specificity).

The panel agreed to give the greatest weight to scientific research evidence that met the above criteria. When such strong scientific evidence was not available, the panel labeled the evidence as weak and indirect and used the combined expert opinion and clinical judgment of panel members for interpretation. In all cases, the guideline explicitly states the type of evidence used by the panel as the basis for recommendations. The scale used for labeling the evidence is at the end of this chapter.

Prevention Studies. The panel found that, to date, studies of interventions aimed at preventing low back problems or their risk factors present conflicting findings and explain only a small portion of back complaints. Few of these prevention studies have been well designed, and most have been conducted in workplace settings focusing on injury claims or have used interventions that could not easily be carried out by primary care providers. When information from these studies was applicable to primary care, however, it was included under specific areas of assessment or treatment in the guidelines.

The panel agreed that a methodological problem commonly associated with studies of the prevention of back problems is lack of precision in specifying the goal(s) of the preventive intervention. Researchers often fail to establish whether the goal is to prevent the first episode of low back symptoms, activity limitations, recurrent episodes, injury claims, time lost from work, chronic disability, and/or medical care utilization and costs. In addition, some authors have suggested that efforts to prevent first or recurrent episodes of low back symptoms at work may be futile, and that research should focus instead on preventing long-term disability that results in high-cost disability claims.^{6,12,13}

Organization and Clinical Categories

Chapter 2 of this guideline focuses on the initial assessment of the patient with activity limitations due to acute low back symptoms, and Chapter 3 addresses initial treatment methods for these patients. The assessment and treatment methods considered in these chapters can typically be managed by the primary care clinician. Up to 90 percent of patients with acute low back problems recover within 1 month from activity limitations due to symptoms.^{6,14,15} Chapter 4 addresses diagnostic and treatment considerations for the small percentage of patients who still have substantial symptoms or limitations after 1 month. Many of these diagnostic and therapeutic methods can be managed by the primary care clinician; others will require consultation with a specialist.

The panel recognized that different clinical disciplines use a variety of diagnostic labels that implicitly suggest a cause for low back symptoms. However, these labels are often unreliable for categorizing causes of acute low back problems. Even after an extensive workup, only about 15 percent of patients can be given a definitive diagnosis.¹⁶

Since the many diagnostic labels currently used to describe low back problems may confuse patients and clinicians, the panel considered it more useful to classify a patient's acute low back problem into one of three descriptive clinical categories based on medical history and physical examination findings:

- **Potentially serious spinal condition:** spinal tumor, infection, fracture, or cauda equina syndrome suggested by findings from medical history or physical examination ("red flags").
- **Sciatica:** back-related lower limb symptoms suggesting nerve root compromise.
- **Nonspecific back symptoms:** symptoms occurring primarily in the back that suggest neither nerve root compromise nor a serious underlying condition.

In the panel's opinion, clinicians would have enough information to make appropriate decisions about initial assessment and treatment, as well as some hints about prognosis, after correctly classifying patients with low back problems into one of the above three categories. The panel used this classification scheme in making guideline recommendations about assessment and treatment methods.

Methodology for Guideline Development

The general theory and principles underlying development of clinical practice guidelines are presented in an Institute of Medicine report,¹⁷ other reports published by AHCPR provide specific information on the clinical guideline development process.¹⁸ These materials provided a starting point for developing the *Clinical Practice Guideline* on low back problems.

AHCPR provided the general parameters for guideline development. The panel, aided by the methodologists and consultants, then independently determined the specific methodology for the project, directed the literature review, and developed the guideline findings and recommendations.

Formation of the Panel and Staff

AHCPR initiated formation of the panel and appointed its chairperson and members. Important considerations in the choice of panel members were: (1) demonstrated knowledge about low back problems, (2) representation of major clinical disciplines involved in back care, and (3) geographic diversity. Nominations were solicited through a *Federal Register* announcement and from professional and consumer organizations and persons interested in the care of patients with low back problems.

More than 200 individuals were nominated. AHCPR selected 23 representing the fields of biomechanical and spine research, chiropractic care, emergency medicine, family medicine, internal medicine, neurology, neurosurgery, occupational health nursing, occupational medicine, occupational therapy, orthopedics, osteopathic medicine, physical and rehabilitation medicine, physical therapy, psychology, rheumatology, and radiology.

The panel also included a consumer representative who had experienced low back problems, but did not work in the health care field. Several consultants with expertise in spine research, clinical care of low back problems, clinical epidemiology, and health economics were appointed to the panel. Two methodologists with experience in developing clinical practice guidelines were assigned to the panel by AHCPR. Both methodologists were physicians with MPH degrees, one an emergency medicine physician and one an internist. The methodologists aided the panel in determining the scope of the literature search and the criteria to be used for selecting articles for panel review.

The panel chair formed a research and support staff that included two physicians: a spine-fellowship-trained orthopedic surgeon and an occupational-medicine-trained physician with an MPH degree. National Library of Medicine representatives aided the staff in retrieving literature. The staff screened articles and constructed evidence tables for articles according to panel review criteria. These evidence tables and the original articles were presented to the panel for review and interpretation. The panel used this information as the basis for its guideline findings and recommendations.

Public Comment and Peer Review

An open forum was held early in the guideline development process to give interested individuals, organizations, and agencies the opportunity to present written or verbal testimony. Later in the process, drafts of the

Acute Low Back Problems in Adults

guideline were sent out for peer and pilot review. AHCPR selected peer and pilot reviewers from those who had expressed interest in the guideline, participated in the open forum, or were nominated by professional organizations or panel members.

Over 100 peer reviewers were selected based on their expertise in the care of low back problems. They were asked to evaluate the comprehensiveness of the literature review as well as the panel's findings and recommendations. The pilot reviewers who were selected represented a cross-section of primary care settings including private and group practices, health maintenance organizations, and occupational medicine clinics. They were asked to evaluate the practical applicability of the guideline in their own practice settings by using examples published in the *Quick Reference Guide for Clinicians* and by soliciting feedback from patients given the *Consumer Version*. The panel used comments from peer and pilot reviewers to guide final revisions of the guideline.

Literature Search _____

The panel initiated a comprehensive literature search of topics deemed applicable to low back problems. The Quebec Task Force on Spinal Disorders had previously published an evidence-based guideline on low back problems, based upon an exhaustive literature search through 1984.¹⁹ The bibliography from their report was the starting point in the literature search for this AHCPR guideline.

The literature search of articles published after 1984 was performed through the National Library of Medicine. Abstracts of 10,317 articles which met the search criteria were each independently evaluated by the orthopaedic surgeon and occupational medicine physician on the research staff. If either reviewer thought an article might be useful, the entire article was retrieved. A total of 3,918 articles (38 percent of all abstracts evaluated) was obtained for further evaluation.

Additional articles came from panel members, from the open forum process, and from unsolicited sources. All articles were entered in a comprehensive bibliography, classified by topic, and screened methodologically to determine if they contained information that might be useful to the panel.

Evaluation of Efficacy _____

In evaluating efficacy of assessment and treatment methods, the panel decided to focus on how each method affected clinical outcomes important to patients and society. Examples of such outcomes are symptoms, level of physical functioning, patient satisfaction, and morbidity and mortality (as complications of the assessment or treatment method). The panel dealt with costs, another outcome of interest to patients and society, as a separate issue. Cost was not considered when evaluating efficacy.

The panel used a standard methodology to identify and evaluate the best scientific evidence available on the efficacy of each assessment and treatment method, while focusing on clinical outcomes. This process included a systematic evaluation of each study's quality and its clinical applicability to patients with acute low back problems. The panel used this information to screen all articles, using minimum article selection criteria for efficacy. Articles meeting these minimum criteria were prioritized (giving priority to articles of higher quality and clinical applicability), and data from the higher priority articles were abstracted onto evidence tables.

The panel then reviewed the available data from both evidence tables and original articles to decide how much weight to give each study in developing the "findings and recommendations" statements for this guideline. The greatest weight was given to studies of high quality that evaluated adults with acute low back problems, although few such studies were found.

For most topics, the quality and clinical applicability of studies reviewed were limited. Inclusion and exclusion criteria for subjects were often either incompletely described or so broad that they allowed for wide variations in age, symptoms, symptom duration, examination findings, prior treatments, and other potentially confounding factors. Studies often inadequately described the baseline demographic and clinical characteristics of subjects. Many studies did not distinguish acute from chronic patients; others failed to either describe or control for factors known to cause significant variation in outcome (such as prior back surgery). Certain studies lacked appropriate statistical analysis or included too few subjects to attain adequate statistical power.

Evaluation of Potential Harms and Costs _____

Evaluating Harms. Since back problems are rarely life-threatening, the panel paid special attention to potential harms (side effects or complications) of assessment and treatment methods. Controlled trials evaluating treatment and assessment methods, however, seldom included enough subjects to detect rare but potentially serious complications. This information was found only in large case series or case reports. On the other hand, controlled trials of oral medications often included extensive information on side effects. Thus, accurate comparison of the relative risks of side effects and complications of different assessment and treatment methods was not possible.

A lack of published evidence about harms related to specific treatment or assessment methods does not mean that potential harms do not exist. In many instances, the side effects and complications of assessment and treatment methods have never been extensively studied or comprehensively reported. In addition, articles evaluating newer treatment and assessment methods are often written by advocates of these methods, who may tend to deemphasize the harms.

Acute Low Back Problems in Adults

The panel felt it was important for both clinicians and patients to have a sense of potential harms relative to the potential benefits of these methods. Therefore, the panel considered information about potential harms from a variety of sources, including case series, case reports, cross-sectional surveys, clinical trials, and in some instances studies of patients who did not have low back problems. Finally, if no specific information was available from any of these sources, the panel generally considered whether the method was invasive or carried the potential for an allergic reaction.

Evaluating Costs. Both clinicians and patients need to consider relative costs of assessment and treatment methods before making informed decisions about care. Costs vary greatly, however, and the cost data on assessment and treatment methods for low back problems are limited. The unit cost of a service may vary within and between geographical regions. The aggregate cost of services also varies depending on the frequency and duration of services for the individual patient. Although costs of various medical services have generally increased in recent years, they have done so at inconsistent rates. Given these variations, the panel decided to make broad statements about whether methods appeared to be of low, moderate, or high cost, graded according to the following system (based on 1993 dollars):

1. Low cost: under \$200.
2. Moderate cost: \$200 to \$1,000.
3. High cost: over \$1,000.

This grading system provides no more than a rough comparison of costs, and the panel recognized that the divisions between cost categories are somewhat arbitrary. For example, some Americans may not consider a \$199 expense that comes directly out of pocket to be "low cost."

Developing the Guideline Recommendations _____

To develop recommendations for each assessment and treatment method, the panel considered: (1) the quality and amount of evidence for efficacy, (2) the strength of the effect found for the method, (3) the consistency of findings between studies, (4) the clinical applicability of the evidence to adult patients with acute low back problems, and (5) any evidence on harms or costs. For each assessment and treatment method the panel then sought to answer the following questions:

1. What is the likelihood that this assessment or treatment method will:
 - Benefit the patient?
 - Harm the patient?
2. Does the likelihood and magnitude of potential benefit outweigh the likelihood and magnitude of potential harm enough to justify the cost for this method?

The development of "findings and recommendations" statements required the collective judgment of the panel in interpreting the available evidence. The panel rated the amount and quality of evidence supporting each guideline statement using the scale in Figure 1 below.

Figure 1. Panel ratings of available evidence supporting guideline statements

- A - Strong research-based evidence (multiple relevant and high-quality scientific studies).**
- B - Moderate research-based evidence (one relevant, high-quality scientific study or multiple adequate scientific studies*).**
- C - Limited research-based evidence (at least one adequate scientific study* in patients with low back pain).**
- D - Panel interpretation of information that did not meet inclusion criteria as research-based evidence.**

*Met minimal formal criteria for scientific methodology and relevance to population and specific method addressed in guideline statement.

This rating system (A, B, C, or D) is the basis for:

Recommendations for: If the available evidence indicates that potential benefits outweigh potential harms.

Options: If the available evidence of potential benefits is weak or equivocal (inconsistency in some studies) but potential harms and costs appear small.

Recommendations against: If the available evidence indicates either a lack of benefit or that potential harms and costs outweigh potential benefits.

The guideline's findings and recommendations statements therefore represent the panel's assessment of a method's potential to achieve the intended assessment or treatment goals, balanced against its potential harms and costs.

2 Initial Assessment Methods

Panel findings and recommendations:

- Information about the patient's age, the duration and description of symptoms, the impact of symptoms on activity, and the response to previous therapy are important in the care of back problems. (Strength of Evidence = B.)
- Inquiries about history of cancer, unexplained weight loss, immunosuppression, intravenous drug use, history of urinary infection, pain increased by rest, and presence of fever are recommended to elicit red flags for possible cancer or infection. Such inquiries are especially important in patients over age 50. (Strength of Evidence = B.)
- Inquiries about signs and symptoms of cauda equina syndrome, such as a bladder dysfunction and saddle anesthesia in addition to major limb motor weakness, are recommended to elicit red flags for severe neurologic risk to the patient. (Strength of Evidence = C.)
- Inquiries about history of significant trauma relative to age (for example, a fall from height or motor vehicle accident in a young adult or a minor fall or heavy lift in a potentially osteoporotic or older patient) are recommended to avoid delays in diagnosing fracture. (Strength of Evidence = C.)
- Attention to psychological and socioeconomic problems in the individual's life is recommended since such nonphysical factors can complicate both assessment and treatment. (Strength of Evidence = C.)
- Use of instruments such as a pain drawing or visual analog scale is an option to augment the history. (Strength of Evidence = D.)
- Recording the results of straight leg raising (SLR) is recommended in the assessment of sciatica in young adults. In older patients with spinal stenosis, SLR may be normal. (Strength of Evidence = B.)
- A neurologic examination emphasizing ankle and knee reflexes, ankle and great toe dorsiflexion strength, and distribution of sensory complaints is recommended to document the presence of neurologic deficits. (Strength of Evidence = B.)

The initial assessment (Attachment A1) of a patient with activity intolerance due to acute low back symptoms consists of a focused medical history, a physical examination, and related decisions. A careful medical history and physical examination are critical. The primary purpose is to seek medical history responses or physical examination findings suggesting a serious underlying condition such as fracture, tumor, infection, or cauda equina syndrome. These responses or findings are referred to as red flags. They alert clinicians to the possibility that low back symptoms may be

Acute Low Back Problems in Adults

related to a dangerous condition. However, serious conditions presenting as low back problems are relatively rare.

The initial assessment categorizes back symptoms without red flags as either primarily back (nonneurologic) or sciatic (neurologic) and defines the duration of these symptoms to guide both what type of special studies may be considered and when they should be considered. In the absence of red flags, special tests are not usually required in the first month of low back symptoms because most patients recover from their activity limitations within 1 month.

The initial assessment also provides an opportunity for the clinician to establish rapport with the patient, to find out patient expectations, and to become aware of potential psychological and socioeconomic factors that can alter response to care.

Assessment Literature Reviewed

Of the 214 articles screened for this topic, 34 met the article selection criteria for efficacy.²⁰⁻³³

The important points in these articles are well summarized in review articles by Deyo, Rainville, and Kent³⁴ and Waddell, Main, Morris, et al.³⁵ Both reviews elaborate on the reproducibility and accuracy of specific medical history findings (Table 1) and physical examination findings (Table 2) for assessing low back problems. Other articles not meeting selection criteria are cited where appropriate since they contain information used in formulating recommendations.³⁶⁻⁶³

Evidence on Efficacy of Assessment Methods

Medical History

A few key questions on the medical history can help ensure that a serious underlying condition, such as cancer²⁶ or spinal infection, will not be missed. These questions include: age, history of cancer, unexplained weight loss, immunosuppression, duration of symptoms, responsiveness to previous therapy, pain that is worse at rest, history of intravenous drug use, and urinary or other infection.

Symptoms of sciatica (leg pain) or neurogenic claudication (walking limitations due to leg pain) suggest possible neurologic involvement. Pain radiating below the knee is more likely to indicate a true radiculopathy than pain radiating only to the posterior thigh. A history of persistent numbness or weakness in the leg(s) further increases the likelihood of neurologic involvement. The articles indicate that cauda equina syndrome can be ruled out with a medical history that ascertains the absence of bladder dysfunction (usually urinary retention or overflow incontinence), saddle anesthesia, and unilateral or bilateral leg pain and weakness.

Table 1. Estimated accuracy of medical history in diagnosis of spine diseases causing low back problems

References	Disease to be detected	Medical history red flags	True-positive rate (sensitivity)	True-negative rate (specificity)
Deyo and Diehl ²⁶	Cancer	Age ≥ 50	0.77	0.71
		Previous cancer history	0.31	0.98
		Unexplained weight loss	0.15	0.94
		Failure to improve with 1 month of therapy	0.31	0.90
		Bed rest no relief	>0.90	0.46
		Duration of pain >1 month	0.50	0.81
		Age ≥ 50 or history of cancer or unexplained weight loss or failure of conservative therapy	1.00	0.60
Waldvogel and Vasey ⁶⁴	Spinal osteomyelitis	Intravenous drug abuse, UTI, or skin infection	0.40	NA
Unpublished data ^a	Compression fracture	Age ≥ 50	0.84	0.61
		Age ≥ 70	0.22	0.96
		Trauma	0.30	0.85
		Corticosteroid use	0.06	0.995
Deyo and Tsui-Wu ⁵⁹ , Spangfort ⁶³	Herniated disc	Sciatica	0.95	0.88
Turner, Ersek, Herron, et al. ⁶⁶	Spinal stenosis	Pseudoclaudication	0.60	NA
		Age ≥ 50	0.90 ^b	0.70
Gran ⁶⁰	Ankylosing spondylitis	Positive responses 4 out of 5	0.23	0.82
		Age at onset ≤ 40	1.00	0.07
		Pain not relieved in supine position	0.80	0.49
		Morning back stiffness	0.64	0.59
		Duration of pain ≥ 3 months	0.71	0.54

^a From 833 patients with back pain at a walk-in clinic as reported in Deyo, Rainville, and Kent.⁶⁴ All received plain lumbar roentgenograms.

^b Author's estimate.

Acute Low Back Problems in Adults

Table 2. Estimated accuracy of physical examination for lumbar disc herniation among patients with sciatica

References	Test	True-positive rate (sensitivity)	True-negative rate (specificity)	Comments
Hakelius and Hindmarsh ⁶¹ ; Kosteljanetz, Espersen, Halaburt, et al. ³⁷	Ipsilateral SLR	0.80	0.40	Positive result: leg pain at <60°
Hakelius and Hindmarsh ⁶¹ ; Spangfort ⁶³	Crossed SLR	0.25	0.90	Positive result: reproduction of contralateral pain
Hakelius and Hindmarsh ⁶¹ ; Spangfort ⁶³	Ankle dorsiflexion weakness	0.35	0.70	HNP usually at L4-L5 (80%)
Hakelius and Hindmarsh ⁶¹ ; Kortelainen, Puranen, Koivisto, et al. ³⁵	Great toe extensor weakness	0.50	0.70	HNP usually at L5-S1 (60%) or L4-L5 (30%)
Hakelius and Hindmarsh ⁶¹ ; Spangfort ⁶³	Impaired ankle reflex	0.50	0.60	HNP usually at L5-S1; absent reflex increases specificity
Kortelainen, Puranen, Koivisto, et al. ³⁵ ; Kosteljanetz, Espersen, Halaburt, et al. ³⁷	Sensory loss	0.50	0.50	Area of loss poor predictor of HNP level
Aronson and Dunsmore ⁵⁶	Patellar reflex	0.50	NA	For upper lumbar HNP only
Hakelius and Hindmarsh ⁶¹	Ankle plantar flexion weakness	0.06	0.95	—
Hakelius and Hindmarsh ⁶¹	Quadriceps weakness	<0.01	0.99	—

Note: Sensitivity and specificity were calculated by Deyo, Rainville, and Kent.⁶⁴ Values represent rounded averages where multiple references were available. All results are from surgical case series. HNP = herniated nucleus pulposus. SLR = straight leg raising.

Patients' reports of symptoms and treatment outcomes may be influenced by psychological or socioeconomic factors. Several studies have reported a variety of such factors for patients with low back problems. These factors include work status, typical job tasks, educational level, pending litigation, worker's compensation or disability issues, failed previous treatments, substance abuse, and depression.^{23,38,39,41,43,50,58}

Clinicians are urged by some authors to augment the medical history with pain drawings and visual analog pain rating scales to document the distribution of pain and intensity of symptoms (Attachment B).^{40,45,46,52,53}

Physical Examination

The physical examination supplements the information obtained in the medical history in seeking an underlying serious condition or possible neurologic compromise. The basic elements of a physical examination are inspection, palpation, observation including range of motion testing, and a specialized neuromuscular evaluation. This evaluation emphasizes ankle and knee reflexes, ankle and great toe dorsiflexion strength, and distribution of sensory complaints. For patients presenting with acute low back problems and no limb complaints, a more elaborate neurologic evaluation is usually not necessary.

The physical examination is less useful than the history in searching for underlying serious conditions such as cancer, but may be helpful in detecting spinal infections. Fever, vertebral tenderness, and very limited spinal range of motion suggest the possibility of spinal infections, but these are also common findings in patients without infection. Otherwise, evaluation of spinal range of motion has been found to be of limited diagnostic value,⁶² although some clinicians consider it helpful in planning and monitoring treatment.

Findings from both the history and physical examination provide useful information in the search for possible neurologic compromise. For example, sciatica has such a high true-positive rate for lumbar nerve root compression that its absence makes a clinically important lumbar disc herniation related to neural compression unlikely. In addition, leg pain usually overshadows back pain when such a clinically significant radiculopathy is present. Finally, crossed straight leg raising is such a highly specific test that a positive finding makes neurologic compromise due to herniated lumbar disc very likely, but this is not a sensitive test since discomfort upon crossed straight leg raising may be absent in many patients with neurologic compression.^{31,34,61,63}

Deyo, Rainville, and Kent's summary⁶⁴ of available data suggests that in the primary care setting for patients with leg symptoms, the neurologic examination can safely be limited to a few tests. These are: (1) testing of dorsiflexion strength of the ankle and the great toe, with weakness suggesting L5 and some L4 root dysfunction; (2) testing of ankle reflexes to evaluate S1 root dysfunction; (3) testing of light touch sensation in the

Acute Low Back Problems in Adults

medial (L4), dorsal (L5), and lateral (S1) aspects of the foot; and (4) the straight leg raising (SLR) test.

This abbreviated neurologic examination of the lower extremities will allow detection of most clinically significant nerve root compromise due to L4-L5 or L5-S1 disc herniations, which together make up over 90 percent of all clinically significant radiculopathy due to lumbar disc herniations.^{35,37,56,61,63} Although this limited examination might miss the much less common L2-L3 or L3-L4 disc herniations, these conditions are more difficult to diagnose on physical examination. Moreover, if such patients have not improved by 1 month, this guideline suggests a further diagnostic workup or consultation (Chapter 4), which may clarify the diagnosis. For over 95 percent of patients with acute low back problems, no special interventions or diagnostic tests would be required within the first month of symptoms.

Potential Harms and Costs of Assessment Methods

Potential harms and costs are considered low for both the medical history and the physical examination.

Summary of Findings

Positive answers to key medical history questions, in addition to positive findings on physical examination and/or simple lab tests, are red flags that suggest the possibility of a serious underlying condition as the cause of acute low back problems.

For cancer or infection, red flags are: history of cancer, unexplained weight loss, immunosuppression, urinary infection, intravenous drug use, prolonged use of corticosteroids, back pain not improved with rest, and age of patient over 50.

For spinal fracture, red flags are: history of significant trauma (for example, a fall from a height, motor vehicle accident, or direct blow to the back for a young adult, or a minor fall or heavy lift in a potentially osteoporotic or elderly individual), prolonged use of steroids, and age over 70.

For cauda equina syndrome or severe neurologic compromise, red flags are: medical history or physical examination findings of acute onset of urinary retention or overflow incontinence, loss of anal sphincter tone or fecal incontinence, saddle anesthesia (about the anus, perineum, and genitals), and global or progressive motor weakness in the lower limbs.

There are indications in the literature that psychological or socioeconomic factors may affect a patient's report of symptoms and response to treatment.

Initial Assessment Methods

Simple laboratory tests, including complete blood count (CBC) and erythrocyte sedimentation rate (ESR), are sufficiently inexpensive and efficacious for use as initial tests when there is suspicion of back-related tumor or infection.

3 Clinical Care Methods

In the absence of red flags, treatment is similar for most patients with activity intolerance due to an acute episode of low back symptoms (Attachment A2). After assuring the patient that there is no hint of a dangerous problem and that a rapid recovery is expected, the goals are to provide accurate patient information about low back problems, to help provide comfort by means of symptom control methods, and to recommend activity modifications.

Patient Information

Patient Education About Low Back Symptoms _____

Panel findings and recommendations:

Patients with acute low back problems should be given accurate information about the following (Strength of Evidence = B):

- **Expectations for both rapid recovery and recurrence of symptoms based on natural history of low back symptoms.**
- **Safe and effective methods of symptom control.**
- **Safe and reasonable activity modifications.**
- **Best means of limiting recurrent low back problems.**
- **The lack of need for special investigations unless red flags are present.**
- **Effectiveness and risks of commonly available diagnostic and further treatment measures to be considered should symptoms persist.**

Patient education as defined here includes all forms of patient-oriented education about low back problems except for "back schools" (formally structured, classroom-style back education programs). Under this definition, patient education includes printed and audiovisual materials, information given by health care providers, and educational programs that are less formal than back schools.

Literature Reviewed. Of 14 articles screened for this topic, 2 met the criteria for review.^{67,68} Other articles contained information used by the panel, but did not meet article selection criteria.⁶⁹⁻⁷¹

Neither of the studies meeting the criteria focused solely on patients with acute low back problems. Both evaluated patients with low back problems of unspecified duration. Interventions evaluated included giving patients booklets on back pain⁶⁸ and holding a brief individual educational session during an emergency room visit or by phone after the visit.⁶⁷

Evidence on Efficacy. Jones, Jones, and Katz⁶⁷ evaluated educational intervention for patients with low back problems who came to a hospital emergency department and were referred for followup care. Patients

Acute Low Back Problems in Adults

receiving an educational intervention in the emergency department and/or a followup phone call were more likely than control patients to schedule and keep their followup appointment.

Roland and Dixon⁶⁴ conducted a randomized controlled trial (RCT) in which patients presenting with low back problems were assigned either to a group receiving an educational booklet on back problems or to a control group receiving no educational materials. In the first 2 weeks after the intervention, no differences were found between the education and control groups in number of consultations for back pain. However, in the period from 2 weeks to 1 year after the intervention, significantly fewer patients in the group receiving the booklet consulted physicians for back pain.

The importance of providing information to the patient is indicated in a study by Deyo and Diehl.⁷⁰ Failure to receive an explanation of the problem was the most frequently cited source of patient dissatisfaction among 140 patients with low back problems. Patients who felt they did not receive an adequate explanation wanted more diagnostic tests, were less satisfied with their visit, and were less likely to want the same doctor again, compared with patients who reported an adequate explanation.

Thomas⁷¹ randomly assigned patients with symptoms (including low back pain), but no definite diagnosis, to one of four consultations: either one of two positive consultations, with and without treatment, or one of two negative consultations, with and without treatment. In the positive consultations, patients were given a firm diagnosis and told confidently that they would be better in a few days. The negative consultations were devised so that no firm assurance was given. Two weeks later the difference in recovery was significant between the positive and negative groups, but not between the treated and untreated groups.

A study of patients visiting family physicians for common symptoms, including back or neck pain, found that gaining patient agreement about the nature of the problem led to earlier resolution.⁶⁹

Potential Harms and Costs. The potential risks, harms, and costs of educating patients are considered to be low.

Summary of Findings. Evidence indicates that educating patients about back problems may reduce use of medical resources, decrease patient apprehension, and speed recovery.

Structured Patient Education: Back School _____

Panel findings and recommendations:

- In the workplace, back schools with worksite-specific education may be effective adjuncts to individual education efforts by the clinician in the treatment of patients with acute low back problems. (Strength of Evidence = C.)
- The efficacy of back schools in nonoccupational settings has yet to be demonstrated. (Strength of Evidence = C.)

"Back school" is defined here as a structured program of education about low back problems, usually in a group setting. The therapeutic objectives are to give the patient information on the anatomy and natural history of disorders of the back; to teach the principles underlying posture, daily activities, and sports; and thereby to increase functional work capacity.

Literature Reviewed. Of 35 articles screened for this topic, 15 reporting on 12 RCTs met criteria for review.⁷²⁻⁸⁶

Two meta-analyses regarding back schools were also examined.^{87,88} The panel used information from one other study that did not meet selection criteria.⁸⁹

Evidence on Efficacy. One of the few studies demonstrating the efficacy of back school⁷² was conducted in the medical department of a Swedish automotive assembly plant. The 217 subjects all had nonspecific low back pain for less than 3 months and were randomly assigned to one of three interventions: back school, combined physiotherapy exercise, or placebo shortwave diathermy. The back school intervention consisted of four 45-minute sessions in 2 weeks and included the following topics: anatomy and causes of low back problems, muscle function and posture, ergonomics, and advice on physical activity. Patients attending back school had a shorter duration of sick leave during the initial episode than the other two treatment groups, but at the 1-year followup neither the number nor the length of absences from work owing to recurrences differed among the three treatment groups.

A meta-analysis by Keijsers, Bouter, and Meertens⁸⁷ evaluated eight studies of back schools done in group settings.^{72,73,76,79,81,85,86,89} These studies of back schools were compared in terms of program duration and content, patient selection criteria, number of patients, interventions, and outcome measures used. All eight studies were found to have major methodological problems. The authors found that although there was insufficient evidence to form a strong and valid judgment on the efficacy of back schools, the available evidence suggested that back schools are at most marginally effective.

Another meta-analysis by Linton and Kamwendo⁸⁸ reviewed the scientific literature on back schools and reported some positive effects in studies of patients with acute back pain. However, the authors found that most studies of back schools lacked adequate control groups and that the evidence on efficacy is inconclusive.

Potential Harms and Costs. The potential risks and harms of back schools are considered low. Costs are variable, depending on the number of sessions and the setting, and range from moderately inexpensive to expensive.

Summary of Findings. Available data on formal patient education programs, or back schools, vary in terms of program quality, length, content, costs, and outcomes. Only one study of a structured low back

education program, performed in industry, was found to have a positive short-term impact on acute low back problems although no effect was seen at 1-year followup.⁷² In summary, the published evidence on back school as a treatment for acute low back problems is limited in quantity and the results are contradictory.

Symptom Control Methods

Symptom control methods focus initially on providing comfort to keep the patient as active as possible while awaiting spontaneous recovery and, later in treatment, on aiding the activation needed to overcome a specific activity intolerance. The methods traditionally include oral medications, such as acetaminophen and nonsteroidal anti-inflammatory drugs (NSAIDs), as well as physical treatments. They also include therapeutic injections. Proving the efficacy of these methods to relieve acute low back symptoms is difficult due to the rapid rate of spontaneous recovery. The use of symptom control methods known to have less risk of harm than methods with proven efficacy may thus be warranted if such methods are inexpensive and allow an individual to remain active or build activity tolerance through exercise.

Symptom Control: Medications

Acetaminophen and NSAIDs

Panel findings and recommendations:

- Acetaminophen is reasonably safe and is acceptable for treating patients with acute low back problems. (Strength of Evidence = C.)
- Nonsteroidal anti-inflammatory drugs (NSAIDs), including aspirin, are acceptable for treating patients with acute low back problems. (Strength of Evidence = B.)
- NSAIDs have a number of potential side effects. The most frequent complication is gastrointestinal irritation. The decision to use these medications can be guided by comorbidity, side effects, cost, and patient and provider preference. (Strength of Evidence = C.)
- Phenylbutazone is not recommended, based on an increased risk for bone marrow suppression. (Strength of Evidence = C.)

Acetaminophen, a nonnarcotic analgesic, has commonly been regarded as having an analgesic effect, but little or no known anti-inflammatory mechanism. The therapeutic objective for its use in acute low back problems is pain relief.

NSAIDs are a class of medications, including aspirin, ibuprofen, indomethacin, phenylbutazone, and a variety of other drugs. They have anti-inflammatory and analgesic properties as well as being prostaglandin inhibitors. The therapeutic objective of NSAIDs in treating acute low back

problems is to decrease pain, presumably by reducing inflammation and promoting healing.

Literature Reviewed. Of 50 articles screened for this topic, 4 RCTs met the review criteria for adequate evidence about efficacy.^{85,90-92} Other articles did not meet the criteria, but contained information used by the panel.⁹³⁻¹⁰³

Evidence on Efficacy. The four RCTs that met review criteria for this topic were all double-blind studies comparing NSAIDs with a placebo in treating patients with low back problems. No studies were found that compared acetaminophen to placebo in treatment of patients with low back pain.

Two studies compared a single NSAID to a placebo: Amlie, Weber, and Holme⁹⁰ evaluated piroxicam. Postacchini, Facchini, and Palieri⁸⁵ evaluated diclofenac. The study by Berry, Bloom, Hamilton, et al.⁹² had three treatment groups evaluating either one of two NSAIDs (diflunisal or naproxen sodium) or a placebo. The study by Basmajian⁹¹ compared four treatment groups receiving an NSAID alone (diflunisal), a muscle relaxant alone (cyclobenzaprine), the two in combination, or a placebo.

Three of the studies evaluated patients with acute low back symptoms of less than 3 months' duration.^{85,90,91} Berry, Bloom, Hamilton, et al.⁹² evaluated patients with chronic low back pain.

Three studies found NSAIDs superior to a placebo for pain relief in the short term: from 1 week to 2 months of symptom duration.^{85,90,92} The remaining study found no significant difference between NSAID and placebo in terms of pain improvement scores.⁹¹

Although there were no RCTs comparing acetaminophen to placebo for patients with low back pain, one nonplacebo-controlled RCT found an NSAID (diflunisal) superior to paracetamol (which is similar to acetaminophen) in producing pain relief for patients with chronic low back pain.⁹⁷ In addition, the literature on acetaminophen does show it to be more effective than placebo in studies of patients with nonback-related pain.^{98,102}

Several RCTs comparing efficacy of different NSAIDs in the same study have found no NSAID to be consistently more effective than the others.^{96,101,102} However, these studies also suggest that individual patients report better pain relief from some NSAIDs compared with others. For this reason, Brooks and Day⁹³ suggest that patients change to a different NSAID if no relief is reported after a 2-week trial.

Potential Harms and Costs. The risks from the use of acetaminophen at usual doses are low.⁹⁵ However, high doses of acetaminophen can lead to liver damage, and massive single doses sometimes lead to fatal hepatic necrosis. Compared with NSAIDs, acetaminophen has a minimal effect on platelets and few gastrointestinal side effects since it is not a mucosal irritant. Acetaminophen is inexpensive. The expense of treatment with NSAIDs varies greatly, depending on the medication used and the length of treatment.

Potential complications of NSAIDs have been extensively studied.^{93,95} These include gastritis and other gastrointestinal complaints, including bleeding in 20 to 30 percent of those patients with active peptic ulcer problems. The degree of gastrointestinal side effects from NSAIDs appears to be dose related, but side effects can occur with one tablet. Ingestion of NSAIDs with meals or in combination with antacids has not been proven effective in reducing these gastrointestinal side effects. However, one medication (misoprostol), when taken with NSAIDs, has been shown to reduce NSAID-induced gastric erosion and the risk for gastroduodenal ulcers.^{99,100}

NSAIDs interfere with platelet adhesion and renal sodium metabolism. Their use in patients with a bleeding diathesis is considered contraindicated. They can be used in the presence of hypertension, renal disease, and edematous states, but only if great caution is exercised.⁹³ For these reasons, some experts caution that routine blood tests (such as CBC and serum chemistry screen) be done before treatment for older patients or those with vascular disease. These tests are also recommended if there is any suspicion of complications for those patients on prolonged NSAID therapy.⁹⁵

Phenylbutazone has been associated with bone marrow suppression (aplastic anemia and agranulocytosis). Indomethacin has a higher reported incidence of gastrointestinal side effects than other NSAIDs. Otherwise, there is no significant demonstrated difference between remaining NSAID preparations in terms of the prevalence or severity of complications.⁹⁵

Summary of Findings. There is fair to good evidence that NSAIDs are effective for reducing pain in patients with acute low back problems. Although no studies were found comparing acetaminophen to placebo in patients with back pain, there is evidence that acetaminophen is comparable in efficacy to NSAIDs for treating back problems and with fewer side effects. In studies of patients with nonback pain, no consistent difference in symptom relief has been demonstrated between acetaminophen and any available NSAID (including aspirin). Both NSAIDs and acetaminophen have been found to be generally adequate to achieve pain relief.

Muscle Relaxants

Panel findings and recommendations:

- **Muscle relaxants are an option in the treatment of patients with acute low back problems. While probably more effective than placebo, muscle relaxants have not been shown to be more effective than NSAIDs. (Strength of Evidence = C.)**
- **No additional benefit is gained by using muscle relaxants in combination with NSAIDs over using NSAIDs alone. (Strength of Evidence = C.)**

- Muscle relaxants have potential side effects, including drowsiness in up to 30 percent of patients. When considering the optional use of muscle relaxants, the clinician should balance the potential for drowsiness against a patient's intolerance of other agents. (Strength of Evidence = C.)

Muscle relaxants are commonly used for the treatment of low back problems. Pharmacologically, these are usually benzodiazepines, other sedative medications, or antihistamine derivatives. The therapeutic objective of muscle relaxants is to reduce low back pain by relieving muscle spasm. However, the concept of skeletal muscle spasm is not universally accepted as a cause of symptoms, and the most commonly used muscle relaxants have no peripheral effect on muscle spasm.

Literature Reviewed. Of 42 articles screened for this topic, 12 RCTs met review criteria for adequate evidence about efficacy.^{91,104-114}

Evidence on Efficacy. Three studies evaluating patients with low back problems either did not specify duration of symptoms or included a mix of patients with acute and chronic problems.^{104,113,114} The remaining nine studies evaluated only patients with acute low back problems.

Of the articles that met review criteria, 9 evaluated a muscle relaxant compared with a placebo.^{91,104,105,108-113} Two studies compared two different muscle relaxants.^{107,114} Some of the studies also compared a muscle relaxant to another medication, including a barbiturate;^{110,111} an NSAID;^{91,106} and acetaminophen.⁹¹

Of the nine studies comparing muscle relaxants with placebos, seven had results favoring the muscle relaxant.^{104,105,108-111,113} Two showed no difference in outcomes between muscle relaxant and placebo.^{91,112} In most studies, the positive effect for muscle relaxants was short-lived, lasting no more than 4 to 7 days, with no significant difference from placebo seen after this time.

Panel methodologists did a meta-analysis of the 12 studies that met panel review criteria. The studies were assessed for quality without knowledge of the results. There was one excellent study,¹⁰⁷ three good studies,^{105,109,114} and eight fair studies.^{91,104,106,108,110-113}

Each study was examined for outcome measures such as pain, functional capacity, or a global measure of improvement. When meta-analytically combined, the studies showed a trend toward greater improvement in the patients treated with muscle relaxants, but did not reach statistical significance. Even if the findings had reached significance, statistical combinations of such study results should be interpreted with caution. The conclusion of the meta-analysis was that muscle relaxants are probably, but not certainly, more effective than placebos in decreasing symptoms of acute low back problems. However, there was not enough evidence to determine whether muscle relaxants are more or less effective than NSAIDs for reducing symptoms or whether the addition of a muscle relaxant adds to the efficacy of an NSAID.

Acute Low Back Problems in Adults

Potential Harms and Costs. Potential complications of muscle relaxants include drowsiness and dizziness, reported to be up to 30 percent higher in patients taking muscle relaxants compared with patients taking placebos.^{91,104,105,108-113} The cost of muscle relaxants is considered low to moderate.

Summary of Findings. There is moderate research evidence that muscle relaxants are more effective than placebo, but no evidence that they are better than NSAIDs, in relieving symptoms of acute low back problems. These medications have substantial potential side effects, especially a high incidence of drowsiness.

Opioid Analgesics

Panel findings and recommendations:

- When used only for a time-limited course, opioid analgesics are an option in the management of patients with acute low back problems. The decision to use opioids should be guided by consideration of their potential complications relative to other options. (Strength of Evidence = C.)
- Opioids appear to be no more effective in relieving low back symptoms than safer analgesics, such as acetaminophen or aspirin or other NSAIDs. (Strength of Evidence = C.)
- Clinicians should be aware of the side effects of opioids, such as decreased reaction time, clouded judgment, and drowsiness, which lead to early discontinuation by as many as 35 percent of patients. (Strength of Evidence = C.)
- Patients should be warned about potential physical dependence and the danger associated with the use of opioids while operating heavy equipment or driving. (Strength of Evidence = C.)

Oral opioid analgesics commonly given to patients with acute low back problems include morphine derivatives (opioids) and synthetic opioids. The therapeutic objective in treating low back problems is temporary pain relief.

Literature Reviewed. No RCTs were found that compared opioid analgesics (either alone or in combination with other drugs) to a placebo. Therefore, three studies were evaluated that compared opioid analgesics to other medications,¹¹⁵⁻¹¹⁷ recognizing that results of the evaluation would not entirely answer the question of whether opioids are any better than placebo for back symptoms. Another article¹¹⁸ contained information used by the panel.

Evidence on Efficacy. All three studies evaluated patients with acute low back problems, but with a mixed group of medications. Two reports compared acetaminophen with codeine to diflunisal (an NSAID) with patients treated for 1 and 2 weeks, respectively.^{115,116} The third study

compared three groups, one group receiving codeine, one oxycodone plus aspirin, and one acetaminophen.¹¹⁷

At the conclusion of treatment, Muncie, King, and DeForge¹¹⁶ and Brown, Bodison, Dixon, et al.¹¹⁵ found no significant differences between groups in terms of pain relief or functional improvement.

Wiesel, Cuckler, Deluca, et al.,¹¹⁷ who evaluated a population of military recruits with acute low back pain, found no difference between the three medication groups in amount of time before patients returned to full activities. Pain relief was claimed to be superior in groups receiving opioid analgesics compared with acetaminophen, with the greatest effect seen in the first 3 days of treatment. No statistics were reported to support the claim.

Potential Harms and Costs. Side effects reported by subjects receiving acetaminophen with codeine included dizziness, fatigue, inability to concentrate, impaired vision, drowsiness, nausea, and constipation.^{115,116} In one study, 35 percent of subjects receiving acetaminophen with codeine had to discontinue the medication because of intolerable side effects.¹¹⁶ Prolonged use of opioid analgesics is associated with the development of tolerance and physical dependence. A risk of developing physical dependence with short-term use of opioids has also been reported.¹¹⁸

The expense of treatment with these medications varies greatly, depending on the medication used and the length of treatment.

Summary of Findings. There are no well-designed controlled studies that evaluate the use of opioid analgesics compared with no treatment in patients with acute low back problems. The studies reviewed found that patients taking opioid analgesics did not return to full activity sooner than patients taking NSAIDs or acetaminophen. In addition, two studies found no difference in pain relief between NSAIDs and opioids. Finally, side effects of opioid analgesics were found to be substantial, including the risk for physical dependence. These side effects are an important concern in conditions that can become chronic, such as low back problems.

Oral Steroids

Panel findings and recommendations:

- Oral steroids are not recommended for the treatment of acute low back problems. (Strength of Evidence = C.)
- A potential for severe side effects is associated with the extended use of oral steroids or the short-term use of steroids in high doses. (Strength of Evidence = D.)

Oral steroids (corticosteroids) are used by some clinicians in the treatment of patients with acute low back problems. The therapeutic objective is to reduce inflammation in an attempt to promote healing and reduce pain.

Acute Low Back Problems in Adults

Literature Reviewed. Of six articles screened for this topic, the only one meeting criteria for review was Haimovic and Beresford.¹¹⁹ Two other articles also contained information used by the panel.^{120,121}

Evidence on Efficacy. Haimovic and Beresford,¹¹⁹ in a double-blind RCT, evaluated patients with low back pain who had findings of a single nerve root irritation (symptom duration of patients not specified). Patients were randomly assigned to receive a 1-week course of either an oral dexamethasone or a placebo. On followup at the end of treatment and at 1 year, no significant differences were found between the two groups in terms of pain relief.

Potential Harms and Costs. The incidence of side effects associated with steroids correlates with the potency of the drug, dosage, and duration of administration. Well-recognized complications from the prolonged use of oral steroids include suppression of pituitary-adrenal function, fluid and electrolyte disturbance, hyperglycemia, demineralization of bone, and immunosuppression (with increased susceptibility to infection). While many of these effects can be reduced or eliminated with alternate-day therapy, even short-term daily use of high-dose steroids can contribute to posterior subcapsular cataract formation, myopathy, central nervous system disturbance, and avascular necrosis of bone, especially of the femoral head.^{120,121}

The expense of treatment varies greatly, depending on the medication used and the length of treatment.

Summary of Findings. The limited available research evidence indicates that oral steroids do not appear to be an effective treatment for patients with acute low back problems. Serious potential complications are associated with long-term use, but potential complications appear minimal with short-term use.

Colchicine

Panel findings and recommendations:

Based on conflicting evidence of effectiveness as well as the potential for serious side effects, colchicine is not recommended for treating patients with acute low back problems. (Strength of Evidence = B.)

Colchicine has been used primarily to treat acute attacks of gouty arthritis and can be administered intravenously or orally. The therapeutic objective of using the drug in patients with acute low back problems is to reduce inflammation and thereby reduce pain.

Literature Reviewed. Of 13 articles screened, 3 RCTs met criteria for review.¹²²⁻¹²⁴ Schnebel and Simmons¹²³ evaluated only patients with acute low back problems of less than 3 months' duration. Meek, Giudice, McFadden, et al.¹²² evaluated patients with symptoms of more than 2 months. Simmons, Harris, Koulisis, et al.¹²⁴ evaluated those with symptoms lasting up to 6 months.

Evidence on Efficacy. Schnebel and Simmons¹²³ found no statistically significant difference between oral colchicine and a placebo, although the oral colchicine group did have significantly more diarrhea and vomiting than the placebo group. Simmons, Harris, Koullisis, et al.,¹²⁴ who compared groups receiving either intravenous colchicine or intravenous saline, found significantly improved pain ratings for the colchicine group, but pain relief was short-lived (lasting from 1 hour to 2 days). Also, two patients in the colchicine group developed complications (diarrhea and a local inflammatory response). Meek, Giudice, McFadden, et al.,¹²² who evaluated for 1 month a group receiving one dose of intravenous colchicine followed by oral colchicine, compared with a group receiving placebo, found significantly greater pain relief in the colchicine group.

Potential Harms and Costs. Potential complications from the use of colchicine are gastrointestinal irritation, skin problems, severe chemical cellulitis from intravenous infiltration, and bone marrow suppression with agranulocytosis.¹²⁴ The expense of treatment with colchicine varies greatly, depending on whether oral or intravenous administration is used and on length of treatment.

Summary of Findings. Research evidence is limited and conflicting on whether colchicine, given either orally or intravenously, is an effective treatment for patients with acute low back problems. Serious potential side effects have been reported with use of this medication.

Antidepressant Medications

Panel findings and recommendations:

Antidepressant medications are not recommended for the treatment of acute low back problems. (Strength of Evidence = C.)

Antidepressant medications have been widely used for both depressed and nondepressed patients with chronic low back problems. The extent to which these medications are used in treating patients with acute low back problems is unknown. Some researchers have hypothesized that the medications may possibly have a pain-relieving effect in addition to antidepressant properties. If so, the medications could help some patients who have chronic pain whether or not the patients are also depressed. The therapeutic objective of using antidepressant medications for low back problems is to reduce pain.

Literature Reviewed. Of 18 articles screened, 3 RCTs met review criteria.¹²⁵⁻¹²⁷ Other articles also contained information used by the panel.^{128,129}

Evidence on Efficacy. No studies were found evaluating the efficacy of antidepressant medications for treatment of acute low back problems. The three studies reviewed all compared an antidepressant medication to a placebo in a double-blind fashion in patients with chronic, not acute, low back pain. These studies all randomized patients to receive either a

Acute Low Back Problems in Adults

pharmacologically inert placebo or an antidepressant medication. Alcock, Jones, Rust, et al.¹²⁵ used imipramine, as did Jenkins, Ebbutt, and Evans.¹²⁷ Goodkin, Gullion, and Agras¹²⁶ used trazodone. The studies found no significant differences between groups receiving antidepressant and placebo in terms of pain reduction, functional limitations, depression, or the use of opioids. All three studies had methodological flaws, including small sample sizes, lack of power calculations, and incomplete description of followup.

Potential Harms and Costs. Antidepressant medications can produce a variety of side effects including dry mouth, drowsiness, constipation, urinary retention, orthostatic hypotension, and mania.^{128,129}

The cost of treatment with antidepressant medications can vary from low to high depending on the medication used, dose, and length of treatment.

Summary of Findings. No studies were found that evaluated the efficacy of antidepressant medications for treatment of acute low back problems. The studies reviewed all evaluated patients with chronic low back problems. They found no significant differences between antidepressants and placebo on any outcome measured. Numerous reported side effects are associated with antidepressant medications, but the potential for serious side effects is small in otherwise healthy adults.

Symptom Control: Physical Treatments _____

Spinal Manipulation

Panel findings and recommendations:

- Manipulation can be helpful for patients with acute low back problems without radiculopathy when used within the first month of symptoms. (Strength of Evidence = B.)
- When findings suggest progressive or severe neurologic deficits, an appropriate diagnostic assessment to rule out serious neurologic conditions is indicated before beginning manipulation therapy. (Strength of Evidence = D.)
- There is insufficient evidence to recommend manipulation for patients with radiculopathy. (Strength of Evidence = C.)
- A trial of manipulation in patients without radiculopathy with symptoms longer than a month is probably safe, but efficacy is unproven. (Strength of Evidence = C.)
- If manipulation has not resulted in symptomatic improvement that allows increased function after 1 month of treatment, manipulation therapy should be stopped and the patient reevaluated. (Strength of Evidence = D.)

Spinal manipulation includes many different techniques. For this guideline, manipulation is defined as manual therapy in which loads are applied to the spine using short or long lever methods. The selected joint is

moved to its end range of voluntary motion, followed by application of an impulse loading. The therapeutic objectives of manipulation include symptomatic relief and functional improvement.

Literature Reviewed. Of the 112 articles screened for this topic, 13 reporting on 12 RCTs met criteria for review.^{72,85,130-140}

The panel also considered recent meta-analyses and cost analyses.¹⁴¹⁻¹⁴⁴ In addition, the panel used information from articles that did not meet selection criteria.¹⁴⁵⁻¹⁴⁹

Evidence on Efficacy. The meta-analysis by Shekelle, Adams, Chassin, et al.¹⁴⁴ was based on 29 controlled trials of manipulation for low back problems. Nine of the studies used in the meta-analysis focused on patients with acute low back problems and tested the effect of manipulation against sham manipulation¹³⁶ or various other conservative treatments.^{72,132,135,137,138,140,145,149}

Of those RCTs that evaluated manipulation in patients with acute low back pain, the two highest quality studies used similar research designs.^{136,137} Both these studies randomly assigned patients to either a group receiving manipulation or a nontreatment control group, with patients stratified by whether symptoms had lasted less than 14 days, 14 to 28 days, or over 28 days in one study.¹³⁷ For patients with 14 to 28 days of symptoms, both studies found the manipulation groups had statistically significant improvement in pain relief and functioning compared with the control groups. However, this effect was only seen within the first 2 weeks after starting treatment. For patients with symptoms of less than 14 days or over 28 days, no differences in improvement were found between the manipulation and control groups for any followup times.

A meta-analysis of the remaining seven studies also showed statistically significant short-term effects of manipulation in hastening recovery from low back problems.¹⁴⁴ Another meta-analysis, based on 23 randomized controlled trials of manipulation or mobilization, came to a similar conclusion.¹⁴¹ This analysis indicated that, in patients with acute low back problems without radiculopathy, manipulation reduces pain and has positive short-term impact on daily functioning. Most studies have concentrated upon outcomes assessed within the first month of care.

The meta-analysis by Shekelle, Adams, Chassin, et al.¹⁴⁴ analyzed, in addition, studies of spinal manipulation in patient groups who had predominantly chronic low back problems, a mix of acute and chronic low back problems, or pain of undetermined duration. Studies of manipulation in these groups had conflicting results concerning the efficacy of manipulation.

Shekelle, Adams, Chassin, et al.¹⁴⁴ also analyzed three studies on the use of spinal manipulation for patients with low back problems who had radiculopathy, but concluded that the evidence was insufficient to demonstrate efficacy.^{131,146,148}

Potential Harms and Costs. Shekelle, Adams, Chassin, et al.¹⁴⁴ described published case reports of patients presenting with sciatica who had

increasing neurologic deterioration following manipulation, but estimated that the risk of serious complications from lumbar spinal manipulation is small and may vary with the clinical condition with which the patient presents. No systematic report of frequency of complications from spinal manipulative therapy has been published. Mandell, Lipton, Bernstein, et al.¹⁴⁷ listed autonomic disturbances such as faintness, perspiration, and hyperventilation as common short-term reactions to manipulation. The total cost of manipulative therapy is determined by the frequency and duration of care.

Summary of Findings. The evidence for effectiveness of manipulation varies depending on the duration and nature of the patient's presenting symptoms. For patients with acute low back symptoms without radiculopathy, the scientific evidence suggests spinal manipulation is effective in reducing pain and perhaps speeding recovery within the first month of symptoms. For patients whose low back problems persist beyond 1 month, the scientific evidence on effectiveness of manipulation was found to be inconclusive. For patients with radiculopathy, the scientific evidence was also inconclusive about either the effectiveness or the potential harms of manipulation. Finally, the panel offered the opinion that, for patients with acute low back problems and findings of possible progressive or severe neurologic deficits, assessment to rule out serious neurologic conditions is indicated before initiating manipulation therapy.

Physical Agents and Modalities

Panel findings and recommendations:

The use of physical agents and modalities in the treatment of acute low back problems is of insufficiently proven benefit to justify their cost. As an option, patients may be taught self-application of heat or cold to the back at home. (Strength of Evidence = C.)

Physical agents and modalities include ice, heat (including diathermy), massage, ultrasound, cutaneous laser treatment, and electrical stimulation (not transcutaneous electrical nerve stimulation or TENS). The therapeutic objective of physical agents and modalities is to provide symptomatic relief and, for some modalities, to reduce inflammation, "muscular symptoms," or joint stiffness.

Literature Reviewed. Of 25 articles screened for this topic, 10 reporting on 8 RCTs met criteria for review.^{83,133,140,150-156}

Evidence on Efficacy. Many studies compared different combinations of physical agents and modalities, making it difficult to evaluate effectiveness of specific modalities. Only two studies evaluated physical agents and modalities in patients with acute low back pain.^{83,140} Neither found significant differences in self-rated pain relief or other outcome measures between patient groups receiving physical agents and modalities (including

diathermy, ultrasound, flexion/extension exercises, massage, and electrotherapy) and groups receiving a placebo.

The other studies reported on groups of either chronic or a mix of acute and chronic low back pain patients. Three studies found no significant differences in patient-reported outcome measures between treatments (including cutaneous laser, diathermy, electrotherapy, exercise, heat, massage, and ultrasound) and a placebo.^{131,150-153} Manniche, Hesselsoe, Bentzen, et al.¹⁵⁵ found intensive back-strengthening exercises superior to physical agents and modalities on patient-rated outcome measures, but the group receiving physical agents/modality treatment was not compared with a control group receiving no intervention. Melzack, Vetere, and Finch¹⁵⁶ found that a group receiving TENS therapy had greater pain relief than a group receiving massage therapy. Again, treatments were not compared with a no-intervention control. Linton, Bradley, Jensen, et al.¹⁵⁴ found that a group given a combination of physical agents and modalities, ergonomic education, and behavioral therapy had significantly better outcomes than a control group receiving no intervention, but the effect of physical agents and modalities could not be determined.

Potential Harms and Costs. Risks from potential complications of physical agents and modalities are believed to be small. A possible exception is in pregnant patients, for whom ultrasound and diathermy are not recommended because of theoretical risks to the fetus.

The costs of individual treatment sessions using physical agents and modalities are variable, determined by the number of modalities used, the length of treatment, and the number of treatment visits.

Summary of Findings. No well-designed controlled trials support the use of physical agents and modalities as treatments for acute low back problems. However, some patients with acute low back problems appear to have temporary symptomatic relief with physical agents and modalities. Therefore, self-administered home programs for modalities involving heat or cold are considered a treatment option.

Transcutaneous Electrical Nerve Stimulation

Panel findings and recommendations:

Transcutaneous electrical nerve stimulation (TENS) is not recommended in the treatment of patients with acute low back problems. (Strength of Evidence = C.)

A TENS unit is a small battery-operated device worn by the patient. It provides continuous pulses of electricity by way of surface electrodes. Presumably, TENS produces a counter-stimulation of the nervous system, which can modify pain perception. The therapeutic objective of TENS in patients with low back problems is to provide symptomatic pain relief.

Acute Low Back Problems in Adults

Literature Reviewed. Of 34 articles screened for this topic, 9 articles reporting on 8 RCTs met criteria for review.¹⁵⁶⁻¹⁶⁴ Only one study evaluated patients with acute low back pain.¹⁶⁰

Evidence on Efficacy. Hackett, Seddon, and Kaminski¹⁶⁰ evaluated a treatment called "electroacupuncture," which consisted of low-amplitude pulsed electrical current administered by way of surface electrodes rather than by needles. The panel considered this a variation of TENS rather than a type of acupuncture since no needling was involved. For the study, 37 patients with low back pain of less than 3 days' duration were randomly assigned to groups receiving either two 15-minute treatments of electroacupuncture and placebo tablets or paracetamol tablets and placebo electroacupuncture with no current applied. There was no difference in results at 1 and 2 weeks. By the sixth week after the initial treatment, patients who had electroacupuncture reported significantly less pain, measured on a visual analog pain-rating scale, compared with those who took paracetamol.

The other studies reviewed focused on patients with chronic low back pain or other types of chronic pain or on a mixture of acute and chronic low back pain patients. The largest randomized study of TENS was carefully blinded and found no benefit for TENS over sham TENS in patients with chronic low back problems.¹⁵⁷ The remaining studies were of variable quality and were inconclusive regarding efficacy of TENS for relieving chronic pain.

Potential Harms and Costs. The risks of TENS are considered low. The cost of this treatment is considered low to moderate (depending upon whether the equipment is rented or owned by the patient).

Summary of Findings. There is inconclusive evidence of the efficacy of TENS in patients with acute low back problems. Only one published study addresses this issue, and its findings are considered weak.

Shoe Insoles and Shoe Lifts

Panel findings and recommendations:

- Shoe insoles may be effective for patients with acute low back problems who stand for prolonged periods of time. Given the low cost and low potential for harms, shoe insoles are a treatment option. (Strength of Evidence = C.)
- Shoe lifts are not recommended for treatment of acute low back problems when lower limb length difference is ≤ 2 cm. (Strength of Evidence = D.)

Shoe insoles (or inserts) are devices placed inside shoes that may vary from over-the-counter foam or rubber inserts to custom-made orthotics. The therapeutic objective of shoe inserts is the reduction of back pain.

Shoe lifts (or raises) are additions made to the heel or sole of a shoe to increase its height. The therapeutic objective of shoe lifts is to compensate for lower limb length inequality and thereby reduce back pain.

Literature Reviewed. Of seven articles reviewed for this topic, only one was an RCT that met criteria for review.¹⁶⁵ Other articles contained information used by the panel, but did not meet article selection criteria.¹⁶⁶⁻¹⁶⁸

Evidence on Efficacy. Basford and Smith¹⁶⁵ used a randomized crossover design to evaluate the use of shoe insoles compared with no insoles in adults with mild back pain who spent at least 75 percent of each workday standing. Of 39 subjects studied, 44 percent reported reduced back pain when using the insoles, 3 percent reported increased back pain, and 51 percent reported no difference. Of the subjects who reported no improvement, many stated that their shoes were too tight to allow insoles to be added comfortably.

There were no controlled trials that evaluated shoe lifts in patients with either acute or chronic low back problems. The extent to which leg length inequality might be associated with low back problems has not been established. Lower limb length differences of up to 2 cm are frequently seen in subjects with no history of low back problems.^{167,168} One study evaluated aircraft industry workers and found no correlation between a 2-cm limb length inequality and either previous back problems or later reports of back complaints.¹⁶⁶

Potential Harms and Costs. Shoe insoles and shoe lifts are low-risk treatments; their cost varies from low (for ready-made items) to moderate (for custom-made orthotics).

Summary of Findings. Limited evidence (one crossover study) indicates that shoe insoles may reduce back pain in some individuals with mild back complaints. There is no evidence they provide any long-term benefit. The extent to which leg length inequality might be associated with acute low back problems has not been established, although differences of less than 2 cm are unlikely to be problematic.

Lumbar Corsets and Back Belts

Panel findings and recommendations:

- Lumbar corsets and support belts have not been proven beneficial for treating patients with acute low back problems. (Strength of Evidence = D.)
- Lumbar corsets, used preventively, may reduce time lost from work due to low back problems in individuals required to do frequent lifting at work. (Strength of Evidence = C.)

Lumbar support devices for low back problems include lumbar corsets and support belts, back braces and molded jackets, and back rests for chairs and car seats. The panel decided to evaluate only lumbar corsets and

support belts for this guideline. Among theories on why lumbar corsets and support belts might help treat or prevent low back problems are that they compress the abdomen (causing increased intra-abdominal pressure, which unloads the vertebral column) and/or that they act as a mechanical reminder to decrease bending. Therapeutic objectives of lumbar supports are to control pain and/or protect against injury.

Literature Reviewed. Of 31 articles screened, 3 RCTs about lumbar corsets and support belts met review criteria for adequate evidence about efficacy.^{131,169,170} Another article contained information used by the panel, but did not meet selection criteria.¹⁷¹ None of these studies evaluated only patients with acute low back problems. One evaluated only chronic low back pain patients.¹⁷¹ One evaluated a mixed group of acute and chronic low back pain patients.¹³¹ The other two studies evaluated the prevention of low back problems in workers doing frequent lifting tasks.^{169,170}

Evidence on Efficacy. Coxhead, Meade, Inskip, et al.¹³¹ compared lumbar corset use to traction, exercise, and manipulation but included other interventions, making the direct effect of corset use difficult to determine.

Million, Haavik Nilsen, Jayson, et al.¹⁷¹ compared the use of two types of lumbar corsets, one with and one without a lumbar support, in patients with chronic low back problems (all with symptoms longer than 6 months). This study was an RCT, but had too few subjects to meet review criteria. Although this study found a considerable and significant improvement in symptoms in the group wearing corsets with a lumbar support, no control group was used in the study to ascertain the effect of corset use as compared with no corset use.

Walsh and Schwartz,¹⁷⁰ in an RCT, evaluated 90 grocery warehouse workers not currently receiving treatment for low back problems. Subjects were randomly assigned to three groups. One group received a custom-molded lumbar corset plus a 1-hour training program on proper lifting, one the training program alone, and one no intervention. During the 6-month study period, no significant differences were reported between groups in back injury rates or in time lost from work due to back problems. However, the group assigned to lumbar corsets plus training showed significantly less time loss from work due to back symptoms during the 6 months of the study when compared with the prior 6-month period. No similar significant effect was found for the other two groups.

Reddell, Congleton, Huchingson, et al.,¹⁶⁹ in an RCT, evaluated 642 airline baggage handlers randomly assigned to use of a lumbar weightlifting belt, with and without a supplemental training class, or to the training class alone, or to no intervention. The 1-hour training course included instruction on proper lifting techniques, and employees were given stretching exercises to be done before each flight. Over an 8-month period, no significant differences were found between groups studied in back injury claims or in days lost from work. However, the validity of these results is questionable since 58 percent of workers assigned to wear weightlifting belts stopped using them before the end of the study period.

Potential Harms and Costs. Some authors suggest that the prolonged use of lumbar corsets and support belts may lead to a decrease in strength of abdominal and back muscles, but no clear evidence of this was found in patients with low back problems. Walsh and Schwartz¹⁷⁰ found that no such weakness occurred in workers who wore lumbar corsets for 6 months as a preventive measure. In the study by Reddell, Congleton, Huchingson, et al.,¹⁶⁹ the majority of workers who stopped wearing weightlifting belts complained that the belts were too hot and/or too uncomfortable.

The cost of lumbar corsets and support belts varies from low to moderately expensive.

Summary of Findings. There is no evidence that lumbar corsets or support belts are effective for treating acute low back problems and conflicting evidence on whether lumbar corsets and support belts are effective for preventing or reducing the impact of low back problems in subjects who do frequent lifting at work.

Traction

Panel findings and recommendations:

Spinal traction is not recommended in the treatment of patients with acute low back problems. (Strength of Evidence = B.)

Traction, when used for low back problems, involves the application of intermittent or continuous force along the axis of the spine in an attempt to elongate the spine by either mechanical or manual means. The most common type used for low back pain is pelvic traction, in which a snug girdle around the pelvis is attached to weights hung at the foot of the bed. The therapeutic objective of traction for patients with low back problems is to reduce pain.

Literature Reviewed. Of 31 articles screened for this topic, 7 articles reporting on 6 RCTs met criteria for review.^{131,138,139,172-175} Another article contained information used by the panel, but did not meet selection criteria.¹⁷⁶

Evidence on Efficacy. A meta-analysis of the studies on traction was done by the panel methodologists. Quality rating was done for the six RCTs reviewed without knowledge of study results. There were no excellent studies, one good study,¹⁷³ three fair studies,^{131,139,172} a fair study reported on by Mathews, Mills, Jenkins, et al.,¹³⁸ and one poor study.¹⁷⁵

All the studies involved patients with acute low back pain of less than 3 months' duration, but studies varied on whether patients with a history of previous low back problems were excluded. Groups receiving traction were compared with groups receiving sham traction.^{173,174} Traction combined with bed rest and corset use was compared with bed rest and corset use alone.¹⁷² Traction was compared with heat¹³⁸ and with isometric exercise.¹⁷⁵ In addition, Coxhead, Meade, Inskip, et al.¹³¹ studied groups receiving various combinations of traction, manipulation, exercise, and corset use in

Acute Low Back Problems in Adults

a multifactorial design with 16 cells. The six studies varied with respect to types of traction, control groups, outcome measures, and assessment periods. For this reason, no attempt was made to quantitatively combine these data.

Five of the six studies showed no difference between traction and the comparison group. In one study, the group treated with bed rest and corset use combined with traction had less pain at 1 week than those receiving bed rest and corset use without traction, but this difference was gone by 3 weeks.¹⁷² Moreover, some criticize this study because of attention bias against those in the control group. In general, the studies did not indicate that traction in any form is beneficial in terms of pain relief, physiological status, length of hospital stay, functional outcome, or perception of overall improvement for patients with acute low back problems. The studies were too small to determine if traction actually harms patients with acute low back problems.

Potential Harms and Costs. The potential harms from traction relate to debilitation due to prolonged bed rest, including loss of muscle tone, bone demineralization, and the risk of thrombophlebitis. There is added risk of increased intraocular pressure and blood pressure with inverted hanging traction.¹⁷⁶ The cost of traction is considered low to moderate if it is done on an outpatient basis, or high if the patient is hospitalized for traction.

Summary of Findings. Evidence does not demonstrate traction to be effective in the treatment of patients with acute low back problems.

Biofeedback

Panel findings and recommendations:

Biofeedback is not recommended for treatment of patients with acute low back problems. (Strength of Evidence = C.)

Biofeedback involves translating the physiologic activity of a patient's muscular response into a visual or auditory signal that allows the patient to try to facilitate or inhibit the muscular activity. The therapeutic objective is to reduce muscle tension and thereby reduce pain. Biofeedback has been advocated primarily for patients with chronic low back problems.

Literature Reviewed. Of 13 articles screened for this topic, 4 reporting on 5 RCTs met criteria for review.¹⁷⁷⁻¹⁸⁰ Other studies did not meet panel review criteria because they had fewer than 10 subjects per treatment group, but were used in a meta-analysis.^{181,182} All of the studies involved patients with chronic low back pain. In most subjects, pain had persisted for several years.

Evidence on Efficacy. Because these trials presented conflicting results, a meta-analysis was begun by the panel methodologists. Studies were assessed for quality without knowledge of the results. There were no excellent studies, one good study,¹⁷⁸ three fair studies,^{177,180,182} and a fair

study reported by Flor, Haag, Turk, et al.¹⁷⁹ and by Flor, Haag, and Turk.¹⁸¹ There were no poor studies.

The studies involved comparisons of biofeedback with sham biofeedback;^{178,179,181} biofeedback combined with another treatment in comparison with the other treatment alone;¹⁷⁷ and biofeedback alone compared with some other treatment.^{179,181,182}

The study with a "good" quality rating showed no benefit for biofeedback over sham biofeedback.¹⁷⁸ Two studies reported patients in the biofeedback groups developed significantly better control of paraspinal muscle electromyographic activity.^{178,180} In neither study did this reduce pain. Thus, of the five studies, two showed no benefit for biofeedback.^{178,180} Two showed a benefit for biofeedback: Asfour, Khalil, Waly, et al.¹⁷⁷ and the study reported by Flor, Haag, Turk, et al.,¹⁷⁹ and by Flor, Haag, and Turk.¹⁸¹ One study showed a slight benefit for biofeedback compared with a placebo condition, but reported an even better benefit for relaxation training.¹⁸² Statistical combination of results from these studies was not done because it would require requesting the original data from the authors.

Conclusions from the attempted meta-analysis were that biofeedback as a treatment for low back problems has been studied only for chronic problems, and that most of the studies are of mediocre quality and arrive at conflicting results.

Potential Harms and Costs. The risks for biofeedback are considered low. The costs of biofeedback treatment are determined by the number of treatment visits.

Summary of Findings. There is conflicting evidence on the effectiveness of biofeedback for treating patients with chronic low back problems. However, this technique has not been studied in patients with acute low back problems.

Symptom Control: Injection Therapy _____

Trigger Point and Ligamentous Injections

Panel findings and recommendations:

- Trigger point injections are invasive and not recommended in the treatment of patients with acute low back problems. (Strength of Evidence = C.)
- Ligamentous and sclerosant injections are invasive and not recommended in the treatment of patients with acute low back problems. (Strength of Evidence = C.)

Trigger point injections involve the injection of local anesthetic into soft tissues (muscles) near localized tender points in the paravertebral area.¹⁸⁹ The theory that such trigger points are responsible for causing or perpetuating low back pain is controversial and disputed by many experts. Other articles reviewed for this topic involve the injection of various

Acute Low Back Problems in Adults

substances (especially sclerosing agents) into interspinal ligaments and ligamentous muscle attachments in the low back. The theory behind such treatment is that this stimulates formation of scar tissue in ligaments. The therapeutic objective of both trigger point injections and ligamentous injections is to reduce low back pain.

Literature Reviewed. Of 14 articles screened for the topics of trigger point and ligamentous injections, 6 RCTs met criteria for review. Three of these evaluated trigger point injections into muscle.¹⁸³⁻¹⁸⁵ Three evaluated injections into ligamentous structures in the back.¹⁸⁶⁻¹⁸⁸ Other articles contained information used by the panel, but did not meet article selection criteria.¹⁸⁹⁻¹⁹⁰

Evidence on Efficacy. Of the articles evaluating trigger point injections, only Frost, Jessen, and Siggaard-Andersen¹⁸⁴ evaluated patients with acute low back problems. The study population, however, included patients with acute neck or shoulder pain, and data were not given separately for the patients with low back problems. For the other two RCTs on trigger point injections, either the patients evaluated had chronic low back problems¹⁸³ or the duration of symptoms was not reported.¹⁸⁵

Various medications were used for trigger point injections. Frost, Jessen, and Siggaard-Andersen¹⁸⁴ had two groups receiving either local anesthetic or saline. Bourne¹⁸³ had three groups receiving methylprednisolone and lignocaine, or triamcinolone and lignocaine, or lignocaine alone. Garvey, Marks, and Wiesel¹⁸⁵ had four groups receiving lidocaine alone, or lidocaine combined with a steroid, or needle acupuncture (with no injection of material), or vapocoolant spray to the skin followed by acupressure (using a plastic needle guard). Two studies included control groups who had no medication injected into muscles,^{184,185} but none of the three studies included a group with no intervention.

Frost, Jessen, and Siggaard-Andersen¹⁸⁴ and Garvey, Marks, and Wiesel¹⁸⁵ found no differences between groups in pain relief or other outcome measures on followup at 1 and 2 weeks posttreatment, respectively. Bourne¹⁸³ found significantly greater pain relief at 3 months followup for the two groups receiving steroid injections than for the group receiving injections of local anesthetic alone.

Of the three articles evaluating injections into ligamentous structures, two studies evaluated patient groups including some patients with acute low back problems.^{186,188} One study evaluated a subgroup of patients with acute low back problems, all with pain over the medial iliac crest.¹⁸⁶ In the other study, patients were only described as having low back problems for greater than 1 month's duration without specifying how many patients had either acute or chronic symptoms.¹⁸⁸ The third article evaluating ligamentous injections evaluated only patients with chronic low back problems.¹⁸⁷

Various substances were injected into different ligamentous structures of the low back. Collée, Dijkmans, Vandenbroucke, et al.¹⁸⁶ studied groups receiving injections of either local anesthetic or saline into an area of

tenderness over the medial iliac crest (not specified if into muscle or ligamentous attachments). Ongley, Klein, Dorman, et al.¹⁸⁷ evaluated groups receiving injections of either a dilute phenol solution (sclerosing agent) or saline into the lumbar interspinal ligament. Sonne, Christensen, Hansen, et al.¹⁸⁸ evaluated groups receiving injections of either a combination of local anesthetic and steroid or saline alone into the iliolumbar ligament.

Collée, Dijkmans, Vandenbroucke, et al.¹⁸⁶ found that for patients with acute low back pain, there was no significant difference in pain relief between the saline or anesthetic groups, either immediately postinjection or at 1 or 2 weeks followup. Ongley, Klein, Dorman, et al.¹⁸⁷ found greater improvement in pain and disability scores for the patients receiving phenol injections (intended to induce scar) as compared with saline. Sonne, Christensen, Hansen, et al.¹⁸⁸ found that the group receiving injections with a combination of steroid and local anesthetic had significantly greater improvement in symptoms at 2 weeks followup than did the group receiving injections with saline.

Potential Harms and Costs. The potential risks of trigger point injections include damage to nerves or other tissues, infection, and hemorrhage.¹⁹⁰ The cost for this treatment is considered low to moderate.

Summary of Findings. Based on limited research evidence in studies that included patients with chronic problems, the efficacy of trigger point or ligamentous injections for treating acute low back problems appears equivocal. The injections can expose patients to serious potential complications.

Facet Joint Injections

Panel findings and recommendations:

Facet joint injections are invasive and not recommended for use in the treatment of patients with acute low back problems. (Strength of Evidence = C.)

In treatment of low back problems, facet joint injections involve the injection of local anesthetics and/or corticosteroids into or around facet joints of the lumbar spine, with needle placement aided by fluoroscopy. The theoretical basis is that some patients with low back problems have a "facet syndrome" with pain arising from facet joints. The facet syndrome reportedly involves patients with primarily low back pain (unilateral or bilateral) and no root tension signs or neurologic deficits, the pain usually being aggravated by extension of the spine.¹⁹¹ The therapeutic objective of facet joint injections is temporary relief from motion-limiting pain so the patient may proceed into an appropriate exercise program.¹⁹²

Literature Reviewed. Of 17 articles screened for this topic, 5 RCTs met review criteria.¹⁹¹⁻¹⁹⁵ Other articles contained information used by the panel, but did not meet criteria.^{196,197}

Acute Low Back Problems in Adults

Evidence on Efficacy. No articles were found evaluating patient groups who had only acute low back problems of less than 3 months' duration. One study evaluated a mixed group of acute and chronic patients with pretreatment symptom durations ranging from 1 to 12 months.¹⁹¹ Three articles evaluated patients with low back pain of over 3 months' duration.¹⁹²⁻¹⁹⁴ One study did not specify symptom duration before treatment.¹⁹⁵

Injections were made either into facet joints or into pericapsular areas around facet joints. The latter type of injection was also referred to as a "facet nerve block" when a local anesthetic was used. Medications injected included steroids, local anesthetics, and saline (either alone or in combination).

Three studies evaluated a combination of steroid and local anesthetic injected into either facet joints or pericapsular areas.¹⁹³⁻¹⁹⁵ Three studies evaluated groups receiving facet joint injections in which steroid was compared with saline,¹⁹² or local anesthetic was compared with saline,¹⁹¹ or a combination of steroid and local anesthetic was compared with saline.¹⁹³

None of the five studies that met review criteria found any significant differences between groups for patient-rated pain relief or global improvement scores during followup periods of up to 3 months after treatment. The only study with followup beyond 3 months found significantly greater improvement in pain and functional disability ratings at 6 months followup for the group receiving steroid facet injections compared with saline facet injections, but no significant differences between groups in number of patients who had sustained improvement over the entire 6-month followup period.¹⁹²

Potential Harms and Costs. Some of the articles reviewed noted transient local pain at the injection sites. The risks of facet joint injections include potential infection, hemorrhage, neurologic damage, and chemical meningitis,^{196,197} as well as x-ray exposure from fluoroscopy. Facet injections are considered a moderate- to high-cost treatment.

Summary of Findings. No studies have adequately investigated the efficacy of facet injections for patients with acute low back problems. However, there were an adequate number of studies evaluating facet injections for chronic low back problems.¹⁹²⁻¹⁹⁵ One study evaluated a mix of acute and chronic problems.¹⁹¹ Neither the type of agent injected (steroid, local anesthetic, saline, or a combination of these) nor the location of the injection (intrafacet or pericapsular) made a significant difference in patient outcomes during the first 3 months after treatment or in the percentage of patients with sustained improvement over 6 months.

Based on limited research evidence, facet joint injections appear to be associated with rare potential serious complications and do not appear to be effective for treating acute low back problems.

Epidural Injections (Steroids, Lidocaine, Opioids)

Panel findings and recommendations:

- There is no evidence to support the use of invasive epidural injections of steroids, local anesthetics, and/or opioids as a treatment for acute low back pain without radiculopathy. (Strength of Evidence = D.)
- Epidural steroid injections are an option for short-term relief of radicular pain after failure of conservative treatment and as a means of avoiding surgery. (Strength of Evidence = C.)

Epidural injections for treating low back problems, done primarily in patients with suspected radiculopathy, involve the injection of medication (corticosteroids, local anesthetics, or narcotics) into the epidural space, near the site where the nerve roots pass before entering the intervertebral foramen. In theory, injecting medication into the epidural space allows a concentrated amount of medication to be deposited and retained in a specific area, exposing the nerves to the medication for a prolonged period of time. The therapeutic objective of epidural injections is to reduce swelling, inflammation, and pain.

There are various techniques for performing the epidural injection, some of which are more precise than others.¹⁹⁸ According to White,¹⁹⁹ placement of epidural needles is incorrect in 25 percent of the cases.

Literature Reviewed. Of 74 articles screened for this topic, 9 RCTs met criteria for review.^{138,200-207} Other articles contained information used by the panel, but did not meet article selection criteria.^{147,198,199,208,209}

Evidence on Efficacy. Two studies evaluated patients with acute low back pain of less than 3 months' duration and also with radicular symptoms and findings suggesting nerve root dysfunction.^{138,202} Both studies compared groups receiving epidural injections of steroids combined with local anesthetic to groups receiving injections of local anesthetic alone, either into the epidural space²⁰² or into a tender spot over the sacrum.¹³⁸

Cuckler, Bemini, Wiesel, et al.²⁰² found no significant differences in pain relief between groups immediately posttreatment or at long-term followup (mean of 20 months). Mathews, Mills, Jenkins, et al.¹³⁸ found no significant differences in pain relief between groups at 1, 6, or 12 months followup, but the epidural steroid group did have significantly better results at 3 months followup.

The remaining seven studies evaluated groups with either chronic low back problems or a mix of acute and chronic problems.^{200,201,203-207} Medications used and locations injected varied. Four studies evaluated groups receiving epidural injections with various combinations of steroids, local anesthetics, and/or saline.^{200,201,205,207} Two studies evaluated groups receiving either epidural steroid injections or injections of saline into the interspinous ligament.^{204,206} One study evaluated groups receiving epidural injections with various combinations of steroids and morphine.²⁰³

Acute Low Back Problems in Adults

The five studies that reported on short-term pain relief at 2 to 4 weeks followup showed conflicting results. For this time period, three studies reported significantly greater pain relief for the epidural steroid groups.^{201,204,206} The other two studies found no differences in pain relief between groups.^{205,207}

Five studies reported on followup beyond 1 month.^{200,201,204,205,207} Only one found significantly greater pain relief for the epidural steroid group.²⁰⁰ The other studies found no significant differences in pain relief between groups. One study did find that a significantly higher percentage of the group receiving epidural steroid injections had returned to work at 3 months.²⁰⁴ Three studies showed significantly better results within the first month for epidural steroids versus local anesthetic or saline injections, but not on longer followup.^{201,204,206} No significant differences were reported between groups at 3 months²⁰⁴ or at 1 year.²⁰¹ Ridley, Kingsley, Gibson, et al.²⁰⁶ did not report followup beyond 2 weeks. Two other studies found no significant differences in pain relief between groups for any followup period.^{205,207} One study that evaluated epidural injections of morphine compared with (and/or in combination with) steroids found no significant differences in pain relief between groups on either short-term (within 1 month) or longer term followup.²⁰³

Potential Harms and Costs. Reported complications of epidural injections are described by Kepes and Duncalf.²⁰⁸ The primary major complication reported was rare epidural abscess. Minor transient complications included headache, fever, and inadvertent spinal tap. Rocco, Frank, Kaul, et al.²⁰⁹ reported several cases of "life-threatening ventilatory depression" in patients who received epidural injections of morphine and steroids combined. In 5 of the 19 times such injections were given, the patients experienced respiratory depression to the point of somnolence and had to receive naloxone for reversal of narcosis. Also posttreatment, the respiratory rates of patients receiving epidural morphine were lower than for patients receiving epidural steroids alone. The lowest respiratory rates were seen in those receiving injections of morphine combined with steroids. Mandell, Lipton, Bernstein, et al.¹⁴⁷ described headache as the most common side effect of epidural steroid injections (presumably resulting from pressure changes in the epidural space or accidental puncture of the dura) and listed aseptic meningitis, infection, and neurologic problems as other possible complications. Epidural injections are considered an expensive treatment.

Summary of Findings. Limited research evidence indicates that epidural injections using any type of medication lack proven efficacy for treating patients with acute low back pain without radiculopathy. Epidural injections are invasive and pose rare but serious potential risks. There was no evidence that epidural steroids are effective in treating acute radiculopathy, but the panel's opinion was that epidural steroid injections may be useful as an attempt to avoid surgery.

Acupuncture

Panel findings and recommendations:

Invasive needle acupuncture and other dry needling techniques are not recommended for treating patients with acute low back problems. (Strength of Evidence = D.)

Acupuncture is defined here to include all types of "dry needling" procedures (where no medication is injected) into cutaneous and subcutaneous tissues, muscles, or ligaments. Traditional acupuncture, based on Chinese philosophy, requires that needles be inserted into specific areas of the body (the prescribed Chinese meridians) and that these needles be rotated to produce a noxious stimulus. Other types of dry needling involve needle insertion without regard for the Chinese meridians into tender spots or other areas and may or may not involve the rotation of the needles. Some dry needling techniques also add electrical stimulation to the needles. The therapeutic objective of acupuncture and other dry needling techniques is to reduce pain.

Literature Reviewed. Of 24 articles screened for this topic, 8 reporting on 6 RCTs met criteria for review.^{161,162,210-215} The panel also examined a meta-analysis.²¹⁶ Other articles contained information used by the panel, but did not meet article selection criteria.²¹⁷⁻²²⁰

Evidence on Efficacy. All six RCTs evaluated patients with chronic back problems (with or without leg symptoms) of greater than 6 months' duration. Four of the articles reporting on three RCTs compared groups that received needling with groups that received no needling.^{161,162,210,213} Needling received was either acupuncture in traditional Chinese meridians^{161,162,210} or needle insertion into tender muscle points.²¹³ In these studies, the groups that received some type of needling intervention had significantly better outcomes (in pain reduction and increased activity levels) than did the groups receiving no needling.

The remaining four articles reporting on three RCTs compared groups receiving acupuncture in the traditional Chinese meridians to groups receiving various types of needle insertion in other parts of the back.²¹¹⁻²¹⁵ None of these studies found any significant differences between groups in any outcomes measured.

A meta-analysis, based on 51 clinical studies on acupuncture used for various types of chronic pain (including back pain), found that the quality of even the better studies was mediocre and their results highly contradictory.²¹⁶ Specifically noted was that most of these studies did not provide an appropriate control group or were not adequately blinded. None of the studies demonstrated an advantage of needling in the appropriate Chinese meridians over "misplaced" needling. In this meta-analysis, the authors concluded that the efficacy of acupuncture for treatment of chronic pain remains doubtful.

Potential Harms and Costs. Reported complications of acupuncture include hematomas, infections (hepatitis B and *Staphylococcus aureus*), pneumothorax, and spinal nerve and spinal cord injuries due to buried needles migrating to the spinal cord.²¹⁷⁻²²⁰ In addition, the panel offered the opinion that needle insertion treatments involve some discomfort. Costs of acupuncture and other dry needling treatments vary depending on the number of treatment visits.

Summary of Findings. No studies were found evaluating efficacy of acupuncture in patients with acute low back problems. In three of the six RCTs evaluating efficacy for chronic low back problems, outcomes were better for the acupuncture group than for nontreatment control groups. All studies had methodologic flaws. Acupuncture was also found to have risks of significant complications.

Activity Modification

Activity Recommendations

Panel findings and recommendations:

- **Patients with acute low back problems may be more comfortable if they temporarily limit or avoid specific activities known to increase mechanical stress on the spine, especially prolonged unsupported sitting, heavy lifting, and bending or twisting the back while lifting. (Strength of Evidence = D.)**
- **Activity recommendations for the employed patient with acute low back symptoms need to consider the patient's age and general health, and the physical demands of required job tasks. (Strength of Evidence = D.)**

Patients with acute low back problems frequently seek advice from clinicians about the physical activities they can "safely" perform. Employed patients, or their employers, also often ask health care providers to recommend work restrictions that will allow the patient to remain on the job during an episode of acute low back symptoms. Activity modifications are aimed at allowing the patient with an acute low back problem to achieve a tolerable comfort level while continuing adequate physical activity to avoid debilitation. The overall goal is to aid recovery while disrupting daily activities as little as possible.

Literature Reviewed. Of the articles screened dealing with work and other activity modifications for patients with acute low back problems, none met established panel review criteria for adequate evidence about efficacy. However, eight articles were considered by the panel to contain useful information on these issues.²²¹⁻²²⁸

Evidence on Efficacy. A number of epidemiological studies have looked at risk factors associated with developing acute low back problems. Although there is no clear consensus on the role of these factors, several

studies have identified an increased incidence of low back problems among individuals whose work involves heavy or repetitive lifting, exposure to total body vibration (from vehicles or industrial machinery), asymmetric postures, and postures sustained for long periods of time.^{222,225}

Other biomechanical research suggests that certain postures and activities increase the mechanical stress on the spine.^{221,223,225} It is not clear whether these mechanical stresses are the cause of low back problems. However, once symptoms are present, mechanical stresses correlate with worsening of symptoms. Prolonged sitting and postures that involve bending and twisting have been shown to increase the mechanical stress on the spine according to pressure measurements in lumbar intervertebral discs. Heavy lifting also appears to increase mechanical stress on the spine, but this stress can be reduced if the lifted object is held close to the body rather than at arm's length.

A "lifting equation" to calculate appropriate lifting limits for various tasks was part of a guideline developed in 1981 by the National Institute of Occupational Safety and Health²²⁷ and revised more recently.²²⁸ Unfortunately, the ability of the guideline to reduce the incidence of low back problems has yet to be directly validated. Other ergonomic guidelines for safe lifting have been reviewed by Dul and Hildebrandt.²²⁴

Summary of Findings. While scientific information is limited, the panel felt that activity modifications represented an important practical issue for the clinician. The panel's recommendations are based on their interpretation of the available scientific data. Patients with acute low back problems can be advised to limit temporarily any heavy lifting, prolonged sitting, and bending or twisting the back since these activities have been shown to increase mechanical stress on the spine.

In recommending activity modifications for patients who work, the clinician may find it helpful to obtain from the employer a description of the physical demands of required job tasks. The nature and duration of limitations will depend on the clinical status of the patient and the physical requirements of the job. Activity modifications must be time-limited, clear to both patient and employer, and reviewed by the clinician on a regular basis.

Several ergonomic guidelines on lifting and materials-handling tasks are available to help the clinician provide ranges of activity alterations at work. These guidelines are based on various biomechanical assumptions and theoretical equations to build a margin of safety for individuals who have to lift at work. It should be remembered that such guidelines were developed for otherwise healthy workers and are therefore of limited use in making strict recommendations. None of these guidelines has been adequately tested to see if adherence will reduce the occurrence of low back problems.

The panel recommends that clinicians help patients establish activity goals, in consultation with their employer when applicable. Such goals are particularly important for the small percentage of patients who are still not

able to overcome activity intolerance after 1 to 2 months of symptoms. Since nonphysical factors, such as emotional distress or low work satisfaction, may also affect an individual's symptoms and response to treatment, activity goals can help keep attention focused on the expected return to full functional status and emphasize physical conditioning to improve activity tolerance.

Bed Rest

Panel findings and recommendations:

- **A gradual return to normal activities is more effective than prolonged bed rest for treating acute low back problems. (Strength of Evidence = B.)**
- **Prolonged bed rest for more than 4 days may lead to debilitation and is not recommended for treating acute low back problems. (Strength of Evidence = B.)**
- **The majority of low back patients will not require bed rest. Bed rest for 2 to 4 days may be an option for patients with severe initial symptoms of primarily leg pain. (Strength of Evidence = D.)**

Bed rest is a frequently used treatment for acute low back pain. The therapeutic objective is to relieve symptoms by reducing intradiscal pressure and/or pressure on nerve roots. Studies have shown that intradiscal pressures are lowest when subjects are lying supine in the semi-Fowler position, on the back with hips and knees moderately flexed.⁸

Literature Reviewed. Of 12 articles screened for this topic, 5 reporting on 4 RCTs met criteria for review.^{75,85,117,229,230} All these studies evaluated patients with acute low back problems. Other articles contained information used by the panel, but did not meet selection criteria.^{8,231,232}

Evidence on Efficacy. Evidence is limited regarding efficacy of bed rest versus no treatment for patients with acute low back problems. One study involving military recruits compared forced bed rest to an alternative treatment of forced ambulation.¹¹⁷ Although the bed rest group returned to full activity sooner, methodological problems with this study made interpretation difficult. Outcome assessments were not blinded, and patients in the hospitalized group were deprived of their peer-group activities, possibly confounding results. Two articles compared groups receiving either a recommendation for bed rest (of at least 4 days duration) or some other treatment (such as exercise, education, or manipulation) but no bed rest recommendation.^{75,85,230} These two articles found no statistically significant differences between bed rest and other treatment modalities. Bed rest of more than 4 days and the resulting deactivation were worse for patients than a gradual return to normal levels of activity. Deyo, Diehl, and Rosenthal²²⁹ compared two groups receiving recommendations for either 2 days or 7 days of bed rest. No differences were found between the groups in pain relief or in time to resumption of normal activities, except

for earlier return to work in the 2-day group for those employed at baseline.

One problem with these studies is that the actual amount of bed rest reported by the subjects often differed greatly from the amount recommended. Deyo, Diehl, and Rosenthal²²⁹ found that 74 percent of the 99 subjects assigned to the 7-day bed rest group reported fewer than 7 days of actual bed rest. The study reported by Evans, Gilbert, Taylor, et al.⁷⁵ and Gilbert, Taylor, Hildebrand, et al.²³⁰ found that subjects who did not receive a bed rest recommendation also reported trying bed rest, but the duration was less than for the group receiving the recommendation.

Potential Harms and Costs. Potential physical side effects from prolonged bed rest are many, including muscle atrophy (1.0 to 1.5 percent of muscle mass lost per day), cardiopulmonary deconditioning (15-percent loss in aerobic capacity in 10 days), bone mineral loss with hypercalcemia and hypercalciuria, and the risk of thromboembolism.²³² There are also social side effects, such as perception of severe illness and economic loss due to increased time lost from work.²³¹

Summary of Findings. There is no evidence to support the efficacy of bed rest compared with no treatment in patients with acute low back problems. Deactivation resulting from prolonged bed rest (more than 2 to 4 days) appears to be worse for patients than a gradual return to normal levels of activity.

Exercise

Panel recommendations and findings:

- Low-stress aerobic exercise can prevent debilitation due to inactivity during the first month of symptoms and thereafter may help to return patients to the highest level of functioning appropriate to their circumstances. (Strength of Evidence = C.)
- Aerobic (endurance) exercise programs, which minimally stress the back (walking, biking, or swimming), can be started during the first 2 weeks for most patients with acute low back problems. (Strength of Evidence = D.)
- Conditioning exercises for trunk muscles (especially back extensors), gradually increased, are helpful for patients with acute low back problems, especially if symptoms persist. During the first 2 weeks, these exercises may aggravate symptoms since they mechanically stress the back more than endurance exercises. (Strength of Evidence = C.)
- Back-specific exercise machines provide no apparent benefit over traditional exercise in the treatment of patients with acute low back problems. (Strength of Evidence = D.)
- Evidence does not support stretching of the back muscles in the treatment of patients with acute low back problems. (Strength of Evidence = D.)

- Recommended exercise quotas that are gradually increased result in better outcomes than telling patients to stop exercising if pain occurs. (Strength of Evidence = C.)

Various types of exercise programs have been advocated for patients with low back problems. The most commonly studied types focus on back flexion, back extension, generalized strengthening, endurance (aerobic conditioning), stretching, or some combination of these. Authors also reported exercises for low back problems as dynamic (isotonic) and static (isometric). Most of these exercises can be either taught to the patient for home use or performed under supervision in a clinical setting. Commonly reported therapeutic objectives of exercise programs for low back problems are improvements in endurance, muscle strength, and flexibility presumably leading to reduced symptoms, improved level of functioning, and fewer or less severe future back problems.

Literature Reviewed. Of 92 articles screened, 20 RCTs met criteria for review. ^{74,75,81,83,84,86,131,155,157,233-243}

Other articles contained information used by the panel, but did not meet article selection criteria. ^{221,226,232,244-253}

Only six of the articles reviewed involved studies of exercise as a treatment for patients with acute low back problems. ^{75,83,86,131,234,243}

Two other studies evaluated the efficacy of exercises for preventing or reducing the impact of low back problems in workers whose jobs involved frequent lifting. ^{236,237} The remaining articles all evaluated exercise as a treatment for groups that contained only patients with chronic pain or a mix of patients with acute and chronic problems. These were given less weight by the panel as there were enough studies using patients with acute low back problems.

Evidence on Efficacy. Of the six articles evaluating patients with acute low back problems, only one was considered well designed. ⁸³ Swedish auto workers who had been off work for 6 weeks due to low back problems were randomized to either a control group with no recommendations for exercise or an exercise group with a program of gradually increased aerobic and back-strengthening exercises. At 1-year followup, patients in the exercise group had lost significantly less time from work due to back pain and had achieved a significantly higher level of fitness compared with the control group.

The other five articles dealing with acute low back problems included interventions that made the effect of exercise difficult to determine. ^{75,86,131,234,243}

Stankovic and Johnell ⁸⁶ compared McKenzie extension exercises to a 45-minute educational session and found that the exercise group stopped medication use earlier and reported more pain relief and fewer days off work. Evans, Gilbert, Taylor, et al. ⁷⁵ found that patients who received a flexion exercise program plus a 30-minute educational program stopped using medication sooner than did patients in bed rest and control groups.

However, no differences were found between groups in reported degree of pain relief or activities of daily living.

The other three of these five studies showed no significant differences in outcomes between the treatment groups.^{131,234,243}

Davies, Gibson, and Tester²³⁴ compared groups receiving short-term diathermy and either extension or flexion exercises. Zylbergold and Piper²⁴³ compared flexion exercises to manual therapy in combination with home back care instructions. Coxhead, Meade, Inskip, et al.¹³¹ compared groups receiving various combinations of exercise (not otherwise specified), traction, manipulation, and lumbar corset use in a multifactorial study with 16 cells.

In summary, the six studies, which evaluated exercise for treating acute low back problems, used different forms of flexion or extension exercises, different treatment or control groups, different outcome measures, and different assessment periods. For this reason, no attempt was made to quantitatively combine these data.

As noted previously, two studies evaluated exercise for preventing acute or recurrent episodes of low back problems. Gundewall, Liljeqvist, and Hansson,²³⁶ in a RCT, evaluated 60 nursing personnel working at a geriatric hospital. Subjects were randomized to receive either no intervention or a supervised exercise program during work six times per month for 13 months (emphasizing isometric and dynamic exercises strengthening the back extensor muscles).

At the end of the study, the exercise group had a significantly lower incidence of new low back problem episodes when compared with the control group (4 percent compared with 38 percent), fewer days lost from work, fewer days with back pain complaints, and a lower average duration of low back pain complaints. Trunk extensor strength measured with a spring gauge was not different between groups at the start of the study, but at the end of the study average trunk strength was significantly greater in the exercise group compared with the control group. The authors noted that the exercise group did receive more attention than the control group, which could account for some of the positive effect. Results were not reported separately for those with and without prior low back problems.

In the second study, Kellett, Kellett, and Nordholm,²³⁷ in a RCT, evaluated 60 workers at a kitchen cabinet manufacturing company in Sweden. All were working at the start of the study and reported having either current or prior back pain. Subjects were randomly assigned to a control group or an exercise group. The exercise group was offered an exercise program at work once per week (30 minutes of aerobic movements of the arms, legs, and trunk followed by 10 minutes of relaxation) and were asked to do 30 minutes of aerobic exercise (such as walking, jogging, or cycling) on their own at least once per week.

Although subjects in the exercise group were encouraged to progressively increase their effort level during exercise, no direct measures of exertion (such as heart rate) were recorded. The exercise group was also

given lectures about back problems and proper lifting techniques. There were no significant differences between exercise and control groups in incidence rates or days lost from work for episodes of back pain in the 1.5 years before the intervention. The incidence rate and days lost from work for episodes of back pain decreased in the exercise group during the subsequent 1.5-year intervention period. In the control group, absenteeism attributable to back pain increased during the intervention period. There were no significant differences, either before or after the study, between groups in cardiovascular fitness as measured by a suboptimal bicycle ergometer.

Deyo²³² remarked that, although there seems to be a consensus among experts that exercise plays a major role in the treatment of low back symptoms, most treatment programs prescribe a combination of exercises and there is little agreement on specific regimens. He also offered an opinion that additional benefits of aerobic exercise may include weight loss and favorable psychological effects, such as reduction of anxiety and depression. Other studies have shown that patients improve faster when given specific quotas of exercises to do rather than being told to stop exercise when it produces pain.^{23,246}

One study²⁵¹ found a back-specific exercise machine (the B-200) does not provide added benefit over traditional exercise in improving the objective back strength and flexibility (as measured by functional lifting capacity) of low back patients.

Potential Harms and Costs. Potential harms of exercise are usually not discussed. However, one RCT found that extension exercises caused increased symptoms in chronic low back pain patients.²³⁸ Another study suggests that abdominal flexion (Williams flexion) exercises and stretching can increase mechanical stress on the spine as observed by intradiscal pressure measurements.²⁴⁸

Many methods have been proposed to evaluate mechanical stress on the back in different postures and activities.^{221,226,244,245,247-250,252}

A biomechanical model by Schultz directly correlates with in vivo measurements of intradiscal pressure and myoelectric signals.²⁵³ The measurements of relative stress on the spine during postures and activities generally relate to increased and decreased symptoms experienced by patients with back problems. Thus, this information can be used for recommendations about safety and altering activity.

The costs of exercise programs can vary depending upon the setting. Those performed at home are inexpensive, whereas those done in supervised clinical settings are more costly. Exercise programs using back-specific computerized exercise machines can be very expensive. No studies meeting review criteria were found that provided evidence of any of these exercise settings being more effective than the others.

Summary of Findings. There are only a few RCTs that have evaluated exercise as a treatment for acute low back problems, and these are limited by small numbers of patients and inadequate descriptions of

specific exercise regimens. The one well-designed RCT of patients limited for less than 3 months by low back symptoms found that a program of gradually increased aerobic and back-strengthening exercises was superior to doing no exercise at all.⁴³

Exercise programs aimed at improving general endurance (aerobic fitness) and muscular strength (especially of the back and abdomen) have been shown in some published studies to benefit patients with acute low back problems. No evidence supports stretching as effective treatment for acute low back problems. The panel offered the opinion that patients with acute low back problems would benefit from exercise programs if endurance programs are started early, using exercises that cause minimal mechanical stress on the back; if patients are given set exercise quotas gradually increased with time; and if later strengthening programs are individualized based on the level of activity to which patients wish to return. The panel suggested that the early goal of exercise programs is to prevent debilitation due to inactivity and then to improve activity tolerance to return patients to their highest level of functioning as soon as possible.

4 Special Studies and Diagnostic Considerations

After the first month of symptoms, the vast majority of patients have recovered from activity limitations due to low back problems. However, if the patient is limited by back symptoms for more than 1 month, special diagnostic and treatment procedures are often considered to find a reason for the slow recovery (Attachment A3).

The special studies are of two kinds. First are tests to provide evidence of physiologic dysfunction such as neurologic dysfunction, infection, inflammation, malignancy, or other systemic illness. Second are tests to define a potential anatomic reason for the dysfunction such as a herniated lumbar disc, spinal stenosis, infection, tumor, or abdominal mass. As a result of diagnostic considerations, therapeutic interventions including surgery may be recommended.

Except when serious underlying pathology is suspected, special diagnostic tests are usually not needed during the first month because it is not possible to predict early on which patients will and will not improve during this period. But those who are not improving at 1 month may include some who could benefit from specific therapeutic interventions. Waiting longer to start the diagnostic workup may delay recovery for these individuals.

Special Studies: Tests for Evidence of Physiologic Dysfunction

Tests commonly used to identify focal neurologic physiologic dysfunction include electromyography (EMG), sensory evoked potentials (SEPs), and thermography. To detect physiologic dysfunction of nonneurologic diseases, general laboratory screening tests, such as erythrocyte sedimentation rate (ESR), complete blood count (CBC), and urinalysis (UA), and bone scan have been proposed.

Electrophysiologic Tests (EMG and SEP) _____

Panel findings and recommendations:

- **Needle EMG and H-reflex tests of the lower limb may be useful in assessing questionable nerve root dysfunction in patients with leg symptoms lasting longer than 4 weeks (regardless of whether patients also have back pain). (Strength of Evidence = C.)**

Acute Low Back Problems in Adults

- If the diagnosis of radiculopathy is obvious and specific on clinical examination, electrophysiologic testing is not recommended. (Strength of Evidence = D.)
- Surface EMG and F-wave tests are not recommended for assessing patients with acute low back symptoms. (Strength of Evidence = C.)
- SEPs may be useful in assessing suspected spinal stenosis and spinal cord myelopathy. (Strength of Evidence = C.)

Electrophysiologic tests are sometimes used in patients with sciatica to evaluate physiologic functioning of the spinal cord, nerve roots, and peripheral nerves. Overall diagnostic objectives of these tests are to assess suspected myelopathy (dysfunction of the spinal cord), radiculopathy (dysfunction of a spinal nerve root), neuropathy (dysfunction of a peripheral nerve distal to the nerve root), and myopathy (muscle abnormalities). The tests and their specific diagnostic objectives for low back problems are as follows:

- Needle electromyography (EMG), used to assess acute and chronic nerve root dysfunction, myelopathy, and myopathy.
- H-reflex, a test measuring sensory conduction through nerve roots, used mostly to assess S-1 radiculopathies.
- F-wave response, a test measuring motor conduction through nerve roots, used to assess proximal neuropathies.
- Surface EMG, used to assess acute and chronic recruitment patterns during static or dynamic tasks using surface electrodes instead of needle insertion.
- SEPs, used to assess sensory neurons in peripheral and spinal cord pathways.
- Nerve conduction studies, used to assess acute and chronic peripheral entrapment neuropathies that may mimic radiculopathies.

Literature Reviewed. Of 52 articles screened for this topic, 8 met review criteria for adequate evidence about efficacy.^{21,254-260} Also reviewed was one study that evaluated findings in asymptomatic subjects who had no history of low back problems.²⁶¹ Other studies contained information used by the panel.^{49,50,147}

Four studies evaluated needle EMG.^{21,254,257,260} Three studies evaluated H-reflex or F-wave tests.^{21,254,256} Two studies evaluated surface EMG.^{258,261} One study evaluated SEPs.²⁵⁹ No studies were found evaluating nerve conduction for assessing low back problems. All articles meeting review criteria involved groups of patients either with chronic problems or with unreported symptom duration.

Evidence on Efficacy. Reference tests used to determine diagnostic accuracy (true positive and true negative rates) of needle EMG included surgical findings.^{21,254,260} They also included clinical followup (pain rating and work status), with posttest at 1 year.²⁵⁷ The amount and quality of data that could be used to calculate diagnostic accuracy of these tests varied significantly between studies. Many studies had major methodological

flaws such as biased test interpretations, faulty cohort assembly, and poor clinical descriptions. Determining the accuracy of EMG is difficult as well because anatomic defects seen at surgery, which are used in many of these studies as the reference standard for EMG, may or may not be the cause of symptoms. This makes true positive and true negative rate determinations of questionable value.

For *needle EMG*, four articles evaluated the test's accuracy in diagnosing nerve root problems. Aiello, Serra, Migliore, et al.²¹ evaluated 25 patients who had clinical evidence of L3 and/or L4 nerve root impairment. Needle EMG was abnormal in all 24 patients who had positive findings at surgery, but predicted the exact levels of nerve root pathology in only 9 percent of these 24 patients. One patient had a false-positive EMG with no disc herniation found at surgery.

Aiello, Serra, Tugnoli, et al.²⁴ evaluated the accuracy of EMG for detecting and localizing nerve root compromise in patients who had surgical findings of a single lumbar disc prolapse at the L3-L4 level (100-percent true positive rate, 88-percent true negative rate), with disc herniation at L4-L5 (96-percent true positive rate, 38-percent true negative rate) and with disc herniation L5-S1 (71-percent true positive rate, 79-percent true negative rate).

Khatri, Baruah, and McQuillen²⁷ evaluated outcomes at 1 year in patients with radicular leg pain who had needle EMGs and computerized tomography (CT) scans and then went on to have disc surgery or nonsurgical treatment (including conservative care and/or epidural steroids). There were 35 patients who had abnormal EMGs and CT scan findings of a herniated lumbar disc. Of the 16 patients treated with surgery, 81 percent were better at 1 year, while of the 19 who had nonsurgical treatments only 47 percent reported improvement at one year. There were 24 patients whose EMGs and CT scans were both normal; none of these patients had surgery, and at 1-year followup 67 percent were improved.

Young, Getty, Jackson, et al.²⁶⁰ evaluated 100 patients with clinical evidence of L5 or S1 radiculopathy and found that needle EMG correctly predicted the level of nerve root pathology in 84 percent of the 95 patients with positive surgical findings. The wrong level was predicted in seven patients, and in nine patients only one abnormal root was detected when two were involved. EMGs were negative in all five patients who had no root pathology noted at surgery.

In cases of radiculopathy or neuropathy, EMG results may be unreliable in limb muscles until a patient has had significant leg symptoms for over 3 weeks. Also, abnormal EMGs tend to normalize over time. There is some evidence that greater accuracy can be obtained in diagnosing lumbar nerve root compromise when information from needle EMG is combined in a systematic fashion with information from imaging tests and clinical findings, rather than relying on the results of each test alone.^{49,50}

Acute Low Back Problems in Adults

For *H-reflex and F-wave tests*, three articles reported on accuracy in diagnosing nerve root problems. Aiello, Serra, Migliore, et al.²¹ evaluated 25 patients with clinical evidence of L3 and/or L4 nerve root impairment. H-reflex tests were abnormal on the affected side in 96 percent of the 24 patients with L3 and/or L4 nerve root compromise confirmed at surgery, but the test was also positive in the 1 patient with no nerve root pathology noted at surgery (96-percent true positive rate, 0-percent true negative rate).

Aiello, Serra, Tugnoli, et al.²⁴ evaluated H-reflex tests and EMGs for 50 patients in whom a single disc prolapse was found at surgery. H-reflex tests were positive in 71 percent of 7 patients with L3-L4 disc herniations, 58 percent of 26 patients with L4-L5 disc herniations, and 100 percent of 17 patients with L5-S1 disc herniations. In addition, by combining information from H-reflex tests and needle EMG, 30 percent of single disc prolapses could be determined accurately.

Braddom and Johnson²⁵⁶ evaluated H-reflex tests in 25 patients with clinically suspected S1 radiculopathy. A normal range was established in 100 asymptomatic subjects. All 25 patients had H-reflex-test latencies greater than 2 standard deviations above the mean for the control group. Only three patients were reported as having surgery, and long-term followup results were not given.

For *surface EMG*, two articles evaluated efficacy in assessing patients with low back symptoms. Arena, Sherman, Bruno, et al.²⁵⁵ evaluated surface EMG of lumbar paraspinal muscles as a function of pain state. Surface EMG results were not significantly able to differentiate back pain patients with high pain states from those in low pain states. Sihvonen, Partanen, Hanninen, et al.²⁵⁸ evaluated both needle and surface EMG of lumbar paraspinal muscles in 87 patients with back pain (not radiculopathy) longer than 6 months, but who had not had surgery, and in 25 controls with no history of back problems. When compared to the asymptomatic controls, the patients with back pain had significantly increased surface EMG activity while standing and immediately after lumbar flexion.

For *SEPs*, the only article reviewed²⁵⁹ evaluated accuracy in 18 patients with clinical findings of suspected spinal stenosis who went on to have surgery. At operation, all patients were found to have spinal stenosis. In all but 1 of the 18, SEPs had been positive (94 percent rate).

Potential Harms and Costs. Inserting small needle electrodes into muscle tissue is invasive, causes some patients discomfort, and may cause bruising. Patients who have severe pain, low pain thresholds, excessive anxiety, or conflicting emotional symptoms may not be able to participate fully in the examination.¹⁴⁷ EMG and other electrophysiologic tests are moderately expensive.

Summary of Findings. The evidence suggests that in patients with low back problems who have a confusing clinical picture of severe leg symptoms of more than 3 to 4 weeks' duration, EMG and H-reflex tests

appear to be useful (1) to document presence or absence of radiculopathy or neuropathy as the cause of symptoms in the lower extremities, (2) to provide more information on specific nerve roots that may be compromised, and (3) to help differentiate between acute and chronic nerve root dysfunction. Optimal time for needle-EMG testing is after the patient has had lower limb symptoms at least 3 to 4 weeks. Test results are not reliable before this time.

SEPs appear to be useful in diagnosing spinal stenosis and spinal cord myelopathy. However, F-wave tests and surface EMGs are not considered effective methods of assessing acute low back problems.

Accuracy of electrophysiologic testing is highly dependent on the skill with which the examination is performed. Clinicians are urged to assess the qualifications of the diagnostician before referring a patient with suspected neurologic compromise.

Bone Scan

Panel findings and recommendations:

A bone scan is recommended to evaluate acute low back problems when spinal tumor, infection, or occult fracture is suspected from "red flags" on medical history, physical examination, or collaborative lab test or plain x-ray findings. Bone scans are contraindicated during pregnancy. (Strength of Evidence = C.)

Bone scanning, a type of radionuclide imaging, involves intravenous injection of radioactive compounds known to adhere to metabolically active bone. Gamma detectors localize regions of uptake. Most of the bone-seeking compounds used contain the radionuclide technetium-99m. The diagnostic objective is to detect occult fractures, infections, and bony metastases of the spine and to differentiate them from common benign pathology such as degenerative changes.

Literature Reviewed. Of 26 articles screened for this topic, 5 met criteria for review.²⁶²⁻²⁶⁶

Evidence on Efficacy. In the studies reviewed, bone scan was used to detect several different clinical conditions: stress fracture injuries of the pars interarticularis;²⁶³ inflammatory sacroiliitis;^{262,264} spine infections;²⁶⁶ metastatic cancer and other systemic disease;²⁶⁵ and symptomatic spondylolysis.²⁶³ All of these studies either evaluated mixed patient groups with both acute and chronic problems or did not report symptom duration.^{264,265} There were no studies focusing specifically on patients with acute low back pain.

The reference standard used depended on the clinical condition to be assessed. Included were: clinical diagnoses;²⁶²⁻²⁶⁴ clinical followup or autopsy;²⁶⁵ and biopsy with microbial cultures.²⁶⁶

Schütte and Park²⁶⁵ evaluated bone scans for two groups. One group comprised 138 patients with a history of malignancy. In the other group,

Acute Low Back Problems in Adults

38 patients with no previously recognized systemic disease had "nonspecific" low back pain and normal x-rays, but with strong clinical suspicion of an underlying serious condition causing the back pain. Of these 38 patients with "nonspecific" low back pain, 14 (37 percent) were later found to have a systemic disease. Of the 14 patients, 13 had elevated ESRs, but only 7 had positive bone scans (all 7 also with high ESRs). Of patients with a history of malignancy, 40 percent had positive bone scans determined on followup to be metastases and 14 percent had osteoporotic rib or vertebral fractures.

The authors concluded that bone scan has a high yield in patients with known malignancy. In patients where clinical suspicion of an underlying serious problem was high, but who had no known malignancy and normal x-rays, ESR detected 93 percent of those with systemic disease. Bone scan detected only 50 percent of these cases. The authors concluded that bone scan has a low yield in patients with longstanding low back problems and normal x-rays and lab tests.

Whalen, Brown, McLeod, et al.²⁶⁶ evaluated patients with low back pain who had extensive diagnostic workups because of suspected spinal infections, and who then had open biopsy or percutaneous needle aspiration for culture and microbiologic diagnosis. Duration of symptoms before workup ranged from 2 weeks to 4 years (37 percent with symptoms for less than 3 months). One subgroup of 19 patients had all of these tests before spinal biopsy: technetium-99m (Tc-99m) bone scan, indium-111 (In-111) white blood cell (WBC) bone scan, plain lumbar x-rays, and ESR. Of the 19 patients, 16 had spinal infections confirmed on culture of biopsy material.

For the 16 patients, true positive rates were: 81 percent for Tc-99m bone scan, 19 percent for In-111 WBC bone scan, 44 percent for plain x-rays, 82 percent for ESR > 20, and 56 percent for ESR > 50. False-negative rates for diagnosing spinal infection were: 3 of 3 (100 percent) for Tc-99m bone scan, 14 of 17 (82 percent) for In-111 WBC bone scan, 8 of 11 (73 percent) for plain x-rays, 2 of 2 (100 percent) for ESR > 20, and 6 of 8 (75 percent) for ESR > 50. Half the infections were attributed to prior spinal surgery or instrumentation, with the rest attributed to hematogenous spread.

Miron, Khan, Wiesen, et al.²⁶⁴ evaluated the accuracy of a quantitative bone scan technique, scintigraphy, for diagnosing sacroiliitis in various groups of patients. First, 90 subjects with no history of low back symptoms were evaluated with the test to establish age- and sex-specific normal values for a sacroiliac index. A positive test was defined as a sacroiliac index greater than two standard deviations above the mean for normals. In evaluating patients with low back pain, the test was positive in 50 percent of 18 patients who had signs and symptoms of active sacroiliitis. The test was positive in only 7 percent (1 patient) of 14 patients who had low back pain, but no clinical, x-ray, or CT-scan evidence of sacroiliitis. The authors concluded that this test has a low true

positive rate (50 percent), but high true negative rate (93 percent) for diagnosing sacroiliitis.

Esdale, Rosenthal, Terkeltaub, et al.²⁶² evaluated Tc-99m bone scan scintigraphy for diagnosing sacroiliitis. Normal values for sacroiliac joint-to-sacrum ratios on scintigraphy were established in 18 controls with no clinical evidence of inflammatory back pain. These ratios were found abnormally elevated in 66 percent of 12 patients considered to have "possible" ankylosing spondylitis and in 46 percent of 22 patients considered to have "definite" ankylosing spondylitis based on clinical and x-ray findings. At the time of the initial testing, all patients were taking very little or no anti-inflammatory medication. All were then treated with such medication. The S1 joint-to-sacrum ratios significantly decreased after treatment. The authors concluded that this technique is not a useful screening technique to detect early ankylosing spondylitis.

Potential Harms and Costs. The primary potential complications of bone scan involve exposure to ionizing radiation from the radionuclide injected. The total radiation dose to the patient is equivalent to a set of lumbar spine x-rays. This test is contraindicated during pregnancy. The radionuclide may be found in breast milk, and breast feeding must be discontinued for a brief interval after the test. Bone scans are moderately expensive.

Summary of Findings. The bone scan is a moderately sensitive test for detecting suspected tumor, infection, or occult fractures of the vertebrae in patients with low back pain, but not for specifying the diagnosis. A positive bone scan suggesting one of these conditions will usually need to be confirmed using other diagnostic tests or procedures. Bone scan has been shown to be moderately sensitive for detecting metastases to the spine in patients with a previously established diagnosis of cancer who present with acute low back problems. Bone scan also appears to be effective for detecting serious conditions, such as tumor, infection, or fracture, in patients where there is suspicion of these problems based on clinical findings. Bone scan appears to be more accurate than plain x-ray for detecting these conditions. No studies were found comparing the relative accuracy of bone scan versus CT scan or magnetic resonance imaging (MRI) scan for detecting the conditions.

Thermography

Panel findings and recommendations:

Thermography is not recommended for assessing patients with acute low back problems. (Strength of Evidence = C.)

In patients with low back problems, thermography involves measuring small temperature differences between sides of the body and evaluating the patterns on infrared thermographic images of the back and lower extremities. Because thermography is noninvasive and involves no ionizing

Acute Low Back Problems in Adults

radiation, the test has been proposed as a physiologic test with clinical utility for documenting the presence or absence of radiculopathy (nerve root compression):

Literature Reviewed. Of 17 articles screened for this topic, only 1 met review criteria for adequate evidence about efficacy.²⁶⁷ The panel also reviewed a meta-analysis on thermography.²⁶⁸ Reviewed as well were four articles providing data on thermography in "asymptomatic" subjects without back problems.²⁶⁹⁻²⁷²

Evidence on Efficacy. The one study meeting review criteria²⁶⁷ evaluated thermography in 107 patients who had sciatica of unspecified duration, 19 of whom went on to have low back surgery, and 28 asymptomatic subjects with no history of back problems and no evidence of disease affecting the lower extremities. All the asymptomatic subjects had temperature differences on thermography of less than 1.9 °C in the feet and less than 1.0 °C in other parts of the lower limbs. These values were used as the upper limits of normal for evaluating patients with sciatica. Of the 19 patients with sciatica who went on to have surgery, only 53 percent had results on preoperative thermography in agreement with surgical findings.

The most recent meta-analysis²⁶⁸ reviewed 81 relevant citations and analyzed 28 studies of thermography used for diagnosing lumbar radiculopathy. Articles were graded excellent, good, fair, or poor based on the following criteria: technical quality of the reference test, uniform application of the reference test, independence of interpretations, clinical description, cohort assembly, and sample size. Only excellent and good studies were considered reliable sources of data on diagnostic accuracy. No study was graded excellent, 1 study was graded good, 3 were graded fair, and the remaining 24 were graded poor. Because of the methodological flaws in 27 studies, summary pooled statistics were not reported. The only study considered reliable²⁶⁷ found no discriminant value for thermography in diagnosing lumbar radiculopathy. True positive and true negative rates were both 48 percent.

The four studies evaluating thermography in persons without back problems found abnormal thermography of the lower limbs in 7 to 81 percent of these asymptomatic subjects. Chafetz, Wexler, and Kaiser,²⁶⁹ evaluating 15 asymptomatic subjects with no current back pain and no history of back surgery or disability from back pain, found that 40 percent had abnormal thermograms.

Harper, Low, Fealey, et al.²⁷⁰ evaluated thermography in 37 asymptomatic subjects (carefully screened for no history of back pain, back surgery, or disease or injury affecting the lower extremities) as well as in 55 patients with clinically suspected radiculopathy. All thermograms were interpreted independently by five readers experienced in thermography who were blinded to all clinical data. The different readers interpreted thermograms as probably or definitely abnormal in 56 to 81 percent of the asymptomatic controls.

Perelman, Adler, and Humphreys²⁷¹ evaluated thermography in 16 asymptomatic subjects with no low back complaints and found 25 percent of these subjects to have abnormal thermograms. Tests were considered abnormal if the thermogram had an asymmetric visual pattern, but temperature differences were not measured. So, Aminoff, and Olney²⁷² evaluated thermography in 30 patients with symptoms of lumbar radiculopathy and in 27 asymptomatic controls. Thermogram readers were blinded to clinical data. Abnormal thermograms, defined as temperature differences between sides greater than three standard deviations from the mean for all asymptomatic subjects, were found in 7 percent of the asymptomatic subjects.

Potential Harms and Costs. No reports of significant risks from thermography were found. Thermography is considered moderately expensive.

Summary of Findings. The one study meeting review criteria found that thermography did not accurately predict either the presence or absence of lumbar nerve root compression found at surgery. In addition, several studies have shown thermography of the lower limbs as abnormal in a substantial proportion of asymptomatic subjects without back problems. Based on the available research evidence, thermography does not appear effective for diagnosing low back problems.

Special Studies: Tests to Provide Anatomic Definition

In addition to x-rays, the imaging studies most generally used to define a possible anatomic cause for evidence of physiologic abnormalities include plain myelography, MRI, CT, CT-myelography, discography, and CT-discography.

Abnormal findings on anatomic studies such as MRI, CT, myelography, and discography may be misleading, however, if they are not corroborated with evidence of physiologic abnormality from the medical history, physical examination, or physiologic tests. One problem with imaging studies is that in many patients, there is an inability to find any defects. Another problem is the lack of a "gold standard" in determining if an anatomic defect seen on imaging tests is actually the cause of symptoms. Anatomic abnormalities of the lumbar spine, such as degenerative changes and bulging or herniated discs, are found to increase with aging on x-rays and other imaging tests in subjects asymptomatic for low back problems.²⁷³⁻²⁷⁵

Several studies stress the importance of not relying too heavily on imaging studies alone for assessment when nerve root compromise is suspected.^{30,40,49,50} The anatomic level of imaging study findings must correspond to the side and the level of concern physiologically detected through the history, physical examination, or other physiologic methods.

Plain X-Rays

Panel findings and recommendations:

- Plain x-rays are not recommended for routine evaluation of patients with acute low back problems within the first month of symptoms unless a red flag is noted on clinical examination (such as specified below). (Strength of Evidence = B.)
- Plain x-rays of the lumbar spine are recommended for ruling out fractures in patients with acute low back problems when any of the following red flags are present: recent significant trauma (any age), recent mild trauma (patient over age 50), history of prolonged steroid use, osteoporosis, patient over age 70. (Strength of Evidence = C.)
- Plain x-rays in combination with CBC and ESR may be useful for ruling out tumor or infection in patients with acute low back problems when any of the following red flags are present: prior cancer or recent infection, fever over 100 °F, IV drug abuse, prolonged steroid use, low back pain worse with rest, unexplained weight loss. (Strength of Evidence = C.)
- In the presence of red flags, especially for tumor or infection, the use of other imaging studies such as bone scan, CT, or MRI may be clinically indicated even if plain x-rays are negative. (Strength of Evidence = C.)
- The routine use of oblique views on plain lumbar x-rays is not recommended for adults in light of the increased radiation exposure. (Strength of Evidence = B.)

X-ray, or radiography, is the oldest and most widely available modality for imaging the lumbar spine. The most commonly used x-ray views of the lumbar spine, the standard anteroposterior and lateral views, permit assessment of lumbar alignment, comparison of vertebral body and disc space size, assessment of bone density and architecture, and gross evaluation of soft tissue structures. Oblique views of the lumbar spine are used in the detection of unilateral or bilateral spondylolysis. Other special views include sacroiliac views to evaluate possible ankylosing spondylitis. The diagnostic objective of x-rays is to reveal the bony and structural abnormalities associated with back pain.

Literature Reviewed. Of the 128 articles screened for this topic, 20 articles reporting on 18 studies met criteria for review.^{26,276-294} Other articles contained information used by the panel, but did not meet article selection criteria.^{293,296}

Evidence on Efficacy. Two articles evaluated patients who had less than 3 months of symptoms.^{26,278} Two articles involved patients with chronic low back pain.^{282,292} Two articles had three separate groups, one asymptomatic, one with patients seen for acute low back problems, and a third comprising patients with chronic low back symptoms.^{277,281} The

Special Studies and Diagnostic Considerations

remaining 14 articles (reporting on 13 studies) involved a mix of patients with acute and chronic symptoms or did not report symptom duration.^{276,279,280,283-291,293,294}

Hansson, Bigos, Beecher, et al.²⁸¹ evaluated the degree of lumbar lordosis seen on x-rays in three groups of age-matched men engaged in heavy labor jobs. They included 200 asymptomatic subjects who had preemployment x-rays, 200 patients seen for acute low back problems, and 200 patients with low back disability longer than 6 months. Films were read by back specialists blinded to all other data. No differences were found between groups in the degree of lordosis noted on x-ray.

Deyo and Diehl²⁷⁸ evaluated the use of a set of criteria based on medical history questions for selectively ordering x-rays in 621 patients presenting to a hospital emergency room with low back pain (patients with urinary tract symptoms excluded). The 11 criteria, any one of which would prompt an early x-ray, were: (1) age over 50, (2) significant trauma, (3) neuromotor deficits, (4) unexplained weight loss, (5) suspicion of ankylosing spondylitis, (6) drug or alcohol abuse, (7) history of cancer, (8) use of corticosteroids, (9) temperature greater than or equal to 100 °F, (10) a return visit for the same problem within 1 month and not improved, and (11) patients seeking compensation for back pain.

X-ray findings were considered therapeutically important if they detected a malignancy or fracture. Of these patients who had x-rays, 227 met one or more of the criteria for x-ray, and 6.6 percent of these had therapeutically important findings. Another 84 patients had x-rays even though they did not meet any of the criteria. None of this group had therapeutically important x-ray findings. The highest diagnostic yield was in patients over age 50. Of the 119 patients in this group, 11 percent had therapeutically important findings (13 fractures and 2 malignancies). Strict use of the selective criteria would have resulted in x-ray studies in 390 patients.

Deyo and Diehl²⁶ evaluated 1,975 walk-in patients at a public hospital, their chief complaint back pain, in order to estimate the prevalence of cancer as an underlying cause of back pain. A search of an institutional tumor registry at least 6 months after the index visit identified 13 of these patients whose back pain was attributed to cancer. History findings significantly associated with the diagnosis of cancer were age over 50, prior cancer history, unexplained weight loss, pain lasting more than 1 month, and no improvement following conservative therapy. Laboratory test results significantly associated with cancer were an ESR over 20 and anemia. The authors presented an algorithm for ordering x-rays based on these history and lab test findings that would have resulted in 22 percent of the total group receiving x-rays including all patients who were found to have cancer.

Eleven articles evaluated x-ray findings in patients with low back problems, compared with asymptomatic subjects with no history of back problems. The findings of all of these studies were similar.

Acute Low Back Problems in Adults

In general, x-ray findings correlated poorly with low back problems.^{276,277,279,281,284,285,287,288,291,292,294}

In all these studies, degenerative changes were noted in some persons with no history of low back problems whereas other persons with back problems showed no degenerative changes. When groups of subjects of similar age were compared, some studies show an increased prevalence of degenerative changes of the lumbar spine in those who have had back problems, compared to control groups with no history of back problems. Other studies found no significant difference in prevalence of degenerative changes between these groups.

These studies generally support the idea that degenerative changes of the spine, as seen on x-rays or other imaging studies, are not by themselves a cause of back pain. In fact, many authors suggest that degenerative changes of the spine are merely signs of aging of the back. Furthermore, degenerative changes were seen more commonly with increasing age for both those with and those without a history of low back problems.

A possible exception is spondylolisthesis, a forward slippage of a vertebra on the one below it. Two studies showed significantly higher prevalence of spondylolisthesis in patients with low back problems than in asymptomatic individuals. Torgerson and Dotter²⁹⁴ found spondylolisthesis on x-rays in 4.9 percent of 387 symptomatic low back pain patients, but in only 1.5 percent of 217 asymptomatic subjects. Magora and Schwartz,²⁹⁰ who evaluated adults currently working, found x-ray evidence of spondylolisthesis in 3.1 percent of 648 subjects with a history of low back pain patients, but in none of 376 subjects who had never had back pain.

Three other studies found no significant difference in prevalence of spondylolisthesis between groups with low back problems and asymptomatic controls. Biering-Sorensen, Hansen, Schroll, et al.²⁷⁶ evaluated a group of men and women 60 years of age, including 308 with low back pain and 358 asymptomatic controls. This study found an overall prevalence of spondylolisthesis of 2.8 percent, with no significant difference between the groups of symptomatic patients and controls. Bigos, Hansson, Castillo, et al.²⁷⁷ found no difference in incidence of spondylolisthesis or other abnormalities in the evaluation of age-matched males whether asymptomatic job applicants, back injury claimants, or disabled patients with greater than 6 months' duration of symptoms. Leboeuf, Kimber, and White²⁸⁵ found spondylolisthesis on x-rays in 4.9 percent of patients with low back pain and in 5.5 percent of asymptomatic controls. This difference was not significant.

None of the studies reviewed on spondylolisthesis attempted to measure spinal instability, and most did not compare groups in terms of degree of spondylolisthesis. In addition, these studies did not investigate whether there was any therapeutic benefit from determining if a patient has spondylolisthesis (especially in patients with no findings that suggest nerve root compression).

Special Studies and Diagnostic Considerations

Some authors maintain that adults with severe spondylolisthesis (degree of slip greater than 50 percent or a severe increase in affected joint motion) may require special treatment.²⁹⁵ However, the degree to which spondylolisthesis and abnormal motion may benefit from special interventions is controversial and beyond the scope of this guideline.

Other reported findings on lumbar x-rays for adult patients with low back problems included: transitional vertebrae (lumbarization or sacralization), spina bifida occulta, increased or decreased lordosis, mild or moderate scoliosis and spondylolysis (an interarticular defect of the posterior vertebral arch), and degenerative joint disease. These findings were reported in similar frequency for 200 subjects without symptoms, for 200 subjects reporting back injury claim, and for 200 subjects disabled more than 6 months. This confirms multiple studies that have questioned both the use of lumbar radiographs for preemployment screening and the diagnostic significance of many radiologic findings.²⁷⁷

Spondylolysis without spondylolisthesis is equally common in persons with and without low back symptoms.²⁷⁷ Spondylolysis has not been documented to be a cause or precursor of low back problems in adults, and no special treatment is required.

Potential Harms and Costs. Potential harms associated with lumbar spine x-rays are primarily related to the degree of ionizing radiation exposure. Small cumulative doses of ionizing radiation are believed to present minimal or no risks. But lumbar x-rays expose the male and female reproductive organs, especially with routine use of oblique views or repeated exposures. These practices are of questionable value and a particular concern for younger females. Oblique lumbar views approximately double total radiation exposure, compared to standard views, which alone are equivalent to female gonadal radiation of daily chest x-rays for 6, 16, or 96 years, depending upon the machine.²⁹⁶ Lumbar spine x-rays are seldom indicated during pregnancy.

The cost of a lumbar spine x-ray is low compared to other imaging modalities such as bone scan, CT, or MRI, and x-rays are more readily available.

Summary of Findings. Plain lumbar x-rays have been demonstrated to be useful in helping detect or define spinal fractures, but alone do not rule in or out tumors or infections suspected by other findings (such as when red flags are present). Evidence suggests plain x-rays are rarely useful in evaluating or guiding treatment of adult acute low back pain in the absence of red flags. Plain x-rays are not effective for diagnosing lumbar nerve root impingement of herniated disc or spinal stenosis, or for ruling out cancer or infection.

The use of lumbar x-rays to screen for spinal degenerative changes, congenital anomalies, spondylolysis, spondylolisthesis, or scoliosis very rarely adds useful clinical information. Only 1 of 2,500 x-rays detects something not suspected on medical history and physical examination that has an impact on patient care. Even in the rare cases where a condition

may be clinically significant, the history and physical examination findings (that is, evidence of neurologic dysfunction) should dictate more extensive diagnostic evaluation whether a routine x-ray screening is positive or negative. Oblique lumbar x-rays, usually done to screen for spondylolysis, rarely add useful clinical information in adults, and they double the x-ray dose to the patient. Patients with spondylolisthesis can be safely treated in the same fashion as those with other types of acute low back problems. Thus, x-rays done specifically to screen for the presence of spondylolisthesis are unnecessary in adults during the first 3 months of symptoms.

CT, MRI, Myelography, and CT-Myelography _____

Panel findings and recommendations:

- **In the presence of red flags suggesting cauda equina syndrome or progressive major motor weakness, the prompt use of CT, MRI, myelography, or CT-myelography is recommended. Because these serious problems may require prompt surgical intervention, planning for use of such imaging studies is best done in consultation with a surgeon. (Strength of Evidence = C.)**
- **CT, MRI, myelography, or CT-myelography and/or consultation with an appropriate specialist is recommended when clinical findings strongly suggesting tumor, infection, fracture, or other space-occupying lesions of the spine. (Strength of Evidence = C.)**
- **Routine spinal imaging tests are not generally recommended in the first month of symptoms except in the presence of red flags for serious conditions. After 1 month of symptoms, an imaging test is acceptable when surgery is being considered (or to rule out a suspected serious condition). (Strength of Evidence = B.)**
- **For patients with acute low back problems who have had prior back surgery, MRI with contrast appears to be the imaging test of choice to distinguish disc herniation from scar tissue associated with prior surgery. (Strength of Evidence = D.)**
- **CT-myelography and myelography are invasive and have an increased risk of complications. These test are indicated only in special situations for preoperative planning. (Strength of Evidence = D.)**
- **The following are minimal quality criteria for imaging studies of the lumbar spine (Strength of Evidence = B):**
 1. **CT and MRI cuts to be made no wider than 0.5 cm and parallel to the vertebral endplates.**
 2. **MRI scanners to have a magnetic field strength no less than 0.5 T (tesla) and to allow a scanning time adequate for optimal image acquisition.**

3. Myelography and CT-myelography to use water-based contrast media.
4. The technical protocols for these imaging tests to be described on radiologist reports.

Introductory Discussion. The four imaging tests commonly used in assessing the anatomy of the lumbar spinal canal and its contents are plain myelography, CT scan, MRI scan, and CT-myelography. These four tests are discussed as a group because they are used in similar clinical situations, provide similar types of information, and are often compared with each other in research studies. Evaluation is limited by lack of a gold standard for evaluating efficacy. Each test and the type of information it provides are described briefly as follows:

- CT scans use multiple x-ray beams projected at different angles and levels to produce computer-generated axial cross-sectional images of the body.
- MRI scans use magnetic fields to produce computer-generated axial and sagittal cross-sectional images of the body.
- Plain myelography uses plain x-rays, taken after a nonionic water-soluble contrast media is injected into the spinal canal via a lumbar puncture needle, to produce images of the borders and contents of the dural sac.
- CT-myelography uses a CT scan, done after a contrast media has been injected into the dural sac in the same manner as for plain myelography, to produce axial cross-sectional images of the spine that enhance distinction between the dural sac and its surrounding structures.

Significant technological advances have taken place in these imaging modalities over the past several years. Kent, Haynor, Larson, et al.²⁹⁷ have suggested technical criteria for the performance of these imaging tests to assure a minimal level of quality. Studies of imaging tests were not considered by the panel if the technical protocols were inadequately described or if the protocols varied significantly among subjects within a study. The panel used the following technical criteria for including studies of individual imaging modalities:

- For myelography, contrast media should be water based, not oil based.
- For CT scans, the axial images (cuts) should be no wider than 0.5 cm and should be parallel to the vertebral endplates.
- For MRI scans, the image quality should be equivalent to or better than scans with magnetic field strength >0.5 T with an adequate scanning technique. Because of significant advances in technology, studies of MRI scans before 1985 were not considered.

The objective of using these imaging tests for patients with acute low back problems is to define medically or surgically remediable anatomic pathological conditions. Therefore, the tests are not done routinely, but are

Acute Low Back Problems in Adults

generally used only for patients who present with one of these three clinical situations:

- Back-related leg symptoms and clinically specific detectable nerve root compromise with symptoms severe enough to consider surgical intervention.
- A history of neurogenic claudication and other findings suggesting spinal stenosis with symptoms severe enough to consider surgical intervention.
- Clinical examination findings or other test results suggesting other serious conditions affecting the spine (such as cauda equina syndrome, spinal fracture, infection, tumor, or other mass lesions or defects).

This section assesses the usefulness of the four imaging tests for diagnosing nerve root compromise due to herniated discs or spinal stenosis. The use of imaging tests for evaluating other serious conditions affecting the spine is beyond the scope of this guideline and is not discussed in detail here.

Imaging Tests to Evaluate Suspected Nerve Root Compromise Due to Lumbar Disc Herniation

Literature Reviewed. Overall, 308 articles were screened for the subject of spinal imaging tests. They included 141 for CT scan, 97 for MRI, and 70 for myelography (including CT-myelography). Of the 308, there were 17 articles meeting criteria for review that evaluated lumbar disc herniation as an anatomic cause for suspected nerve root compromise.^{20,22,30,35,294-310}

Other information used by the panel came from Sackett, Haynes, Guyatt, et al.³¹¹ All of these studies used surgical findings as a reference test.

Evidence on Efficacy. Four articles evaluated plain myelography alone.^{20,30,35,301} Three of the four evaluated only patients with no history of prior back surgery.^{20,35,301} One included patients with prior back surgery.³⁰

In the four studies, lumbar disc herniations were found at surgery in 68 to 96 percent of patients. Studies evaluating the true positive rate and true negative rate of a diagnostic test are generally considered more accurate when the target condition is present in 50 percent of the population studied.³¹¹ Only two of these four studies had prevalence rates for lumbar disc herniation below 80 percent. Aejmelaeus, Hiltunen, Härkönen, et al.²⁰ studied a group with a 68-percent prevalence of disc herniation at surgery and calculated the true positive rate of 75 percent and true negative rate of 55 percent for myelography in diagnosing this condition. Herron and Turner,³⁰ found a disc herniation at surgery 74 percent of the time, and the true positive rate and true negative rate for myelography were 88 percent and 62 percent, respectively. The remaining two articles found a lumbar disc herniation at surgery in 84 to 96 percent of patients. In these studies, myelography was calculated to have a true positive rate of 83 to 94 percent and a true negative rate of 71 to 100 percent for diagnosing lumbar disc herniation.

Special Studies and Diagnostic Considerations

A total of eight studies evaluated CT scan compared with myelography.^{22,298-300,304,307-309} Only two of the studies looked at patient groups who had no prior back surgery.^{22,307} Two studies included some patients with prior surgery.^{304,309} The remaining four studies did not report on this variable.

For diagnosing lumbar disc herniation, all eight studies reported similar ranges of true positive and true negative rates for both tests, and these results were also similar to those from studies of myelography alone. The number of subjects ranged from 37 to 195, and prevalence of lumbar disc herniation found at surgery varied from 55 to 91 percent. The calculated true positive rate of the tests for diagnosing lumbar disc herniation varied from 60 to 91 percent for CT scan and from 65 to 98 percent for myelography. The true negative rate varied from 57 to 100 percent for CT scan and from 43 to 100 percent for myelography. One study allowed estimation of the added diagnostic value of combining information from CT and myelography for the same patient.³⁰⁹ This study found similar accuracies for CT and myelography when evaluated separately for diagnosing lumbar disc herniation (sensitivities 77 percent and 78 percent, specificities 83 percent and 72 percent). However, when the results of both tests were evaluated together, the true positive and true negative rates were 91 percent and 56 percent for a positive result defined as either one of the two tests being positive. True positive and true negative rates were 64 percent and 100 percent if a positive result was defined as both tests being positive. This implies that the probability that a true lumbar disc herniation will be detected on imaging is 77 percent if one test is done and 91 percent if both tests are done. This also implies that the probability of an imaging test showing a false-positive lumbar disc herniation is 17 percent or 28 percent if one test is positive, but approaches zero if both tests are positive.

The five remaining articles evaluated multiple imaging tests done in the same patients.^{302,303,305,306,310} MRI scan was compared to plain myelography,³¹⁰ to CT-myelography,³⁰⁵ to both plain and CT-myelography,³⁰⁶ and to CT, plain myelography, and CT-myelography.³⁰³ Another study, also by Jackson, Cain, Jacobs, et al.,³⁰² evaluated CT, myelography, and CT-myelography and compared them as well to discography and CT-discography. The five studies all found no significant differences between CT, MRI, and CT-myelography in terms of their true positive rates and true negative rates for diagnosing lumbar disc herniation although all these tests were better than plain myelography.

Jackson, Cain, Jacobs, et al.³⁰² found that for diagnosing lumbar disc herniation, CT-discography had a significantly greater true positive rate (92 percent) than CT-myelography (78 percent), plain CT (72 percent), plain myelography (70 percent), or plain discography (31 percent). However, in a subsequent study, Jackson, Cain, Jacobs, et al.³⁰³ recommended MRI over other imaging tests as it is noninvasive and exposes the patient to no ionizing radiation. No differences were found

between CT-discography, CT-myelography, CT, or myelography in the true negative rates although all had a significantly higher true negative rate than plain discography.

Imaging Tests to Evaluate Suspected Spinal Stenosis

Literature Reviewed. Lumbar spinal stenosis involves impingement of the cauda equina nerves in the spinal canal, lateral spinal canal, or neural foramina. This is usually a degenerative condition resulting from ligamentous infolding and bony hypertrophy commonly seen in persons over age 60. Spinal stenosis is occasionally developmental, due to congenitally short pedicles, and can affect younger individuals.

One meta-analysis on the accuracy of CT, MRI, and myelography for diagnosing lumbar spinal stenosis in adults was reviewed²⁹⁷. Of the 116 articles the authors screened for this meta-analysis, 14 studies met their inclusion criteria for review.^{273,275,306,309,312-321}

Evidence on Efficacy. In their meta-analysis, Kent, Haynor, Larson, et al.²⁹⁷ concluded that estimates of accuracy of the imaging tests for diagnosing spinal stenosis were imprecise and that all 14 studies had methodological flaws (all judged to be of fair or poor quality). However, based on data available, the meta-analysis found CT and MRI of similar accuracy for diagnosing spinal stenosis (true positive and true negative rates approximately 90 percent and 80 percent) and plain myelography with lower accuracy. The authors cautioned that because of bias, estimates of test accuracy obtained by the meta-analysis were likely to be too high.

Spinal Imaging Findings in Asymptomatic Subjects

Literature Reviewed. Six articles were found that evaluated lumbar spinal imaging findings in "asymptomatic" subjects with no low back symptoms. These studies included one evaluating CT scan,²⁷⁵ four on MRI,^{273,291,322,323} and one for plain myelography.²⁷⁴ Other articles contained information used by the panel, but did not meet article selection criteria.^{30,40,49,50}

Evidence on Efficacy. Wiesel, Tsourmas, Feffer, et al.²⁷⁵ evaluated readings of CT scans for 52 subjects with no history of low back problems, with all scans read independently by three neuroradiologists blinded to other data. For those under age 40, herniated discs were diagnosed in an average of 19.5 percent of subjects (range for the three readers, 13 to 24 percent). For subjects over age 40, those who had abnormal findings averaged 50 percent (with a range of 30 to 82 percent among the readers). Included were 27 percent of subjects diagnosed with herniated discs, 10 percent with facet joint hypertrophy, and 3 percent with spinal stenosis. Technical quality of this study was considered adequate.

Boden, Davis, Dina, et al.²⁷³ evaluated readings of MRI scans in 67 subjects with no history of back problems. Scans were read by three neuroradiologists blinded to all other data after the scans were randomly mixed with scans of symptomatic patients who had proven back pathology.

Special Studies and Diagnostic Considerations

Of the asymptomatic subjects, 35 were age 20 to 39, 18 were age 40 to 59, and 14 were age 60 and over. The percentages for each of the above age groups were reported respectively by neuroradiologists as: a definite or probable abnormality in 22 percent, 22 percent, and 57 percent; bulging disc in 56 percent, 50 percent, and 79 percent; disc herniation in 21 percent, 22 percent, and 36 percent; degenerative disc in 34 percent, 59 percent, and 93 percent; spinal stenosis in 1 percent, 0 percent, and 21 percent. This study was considered of good technical quality.

Paajanen, Erkontalo, Dahlström, et al.²⁹¹ evaluated MRI scans in age-20 male military conscripts including 75 subjects with low back pain and 34 controls with no history of low back problems. Five intervertebral discs, from L1-L2 to L5-S1, were evaluated for each subject. Disc degeneration, indicated by reduced MRI signal intensity for the disc, was found in 57 percent of patients with low back problems and 35 percent of controls. The authors stated that it was unclear if the positive findings in controls represented pathological processes or merely normal aging changes that did not predispose to future low back problems. The technical quality of the MRI scans in this study was considered suboptimal because low field strength MRI (0.02 T) was used.

Powell, Wilson, Szypryt, et al.³²² evaluated the MRI scans in 302 women who had no symptoms of low back problems, but who had the scans done for nonback obstetrical problems. Using reduced MRI signal intensity of the disc as an indication of disc degeneration, the authors found one or more degenerative discs in 34 percent of women age 21 to 30, in 60 percent of women age 31 to 40, and in 95 percent of women by age 70. Bulging discs were found on MRI in 11 percent of 82 pregnant women and 13 percent of 56 women who had never been pregnant (these data not presented by age group).

Weinreb, Wolbarsht, Cohen, et al.³²³ evaluated MRI findings in 45 pregnant women age 20 to 39 and in 41 nonpregnant women age 19 to 40 with no current low back symptoms. Three intervertebral disc levels, L3-L4, L4-L5, and L5-S1, were evaluated for all subjects. No significant differences were found between pregnant and nonpregnant women in terms of the percentage with lumbar disc herniation (9 percent compared with 10 percent) or disc bulging without herniation (44 percent in each group). The technical quality of this study was considered suboptimal because testing protocols varied between subjects and low field strength MRI (0.35 T) was used.

Hitselberger and Witten²⁷⁴ reviewed lumbar myelograms done in 300 patients with no prior history of radiculopathy. The technical quality of this study was considered poor because oil-based contrast media were used, which are less sensitive than more modern techniques. Still, 24 percent had myelographic evidence of lumbar disc herniation, 9.3 percent had spinal stenosis without a history of radicular symptoms (1 of 300 with a complete block of the dye). This study was of limited value because findings were

Acute Low Back Problems in Adults

not given by specific age groups, and the age range of subjects was 18 to 76 with a mean age of 51.

Degenerative discs, bulging discs, and even herniated discs are part of the aging process for the spine and may be irrelevant findings; they are seen on imaging tests of the lumbar spine in a significant percentage of subjects with no history of low back problems. Therefore, abnormal imaging findings seen in a patient with acute low back problems may or may not be related to that individual's symptoms. A herniated disc noted on an imaging test is more likely to be associated with a clinically significant nerve root compromise in patients when there are other findings (such as leg pain, positive straight leg raising, neurologic deficits, or a positive electrodiagnostic test) that suggest physiologic nerve root compromise.^{30,40,49,50}

Potential Harms and Costs. Factors that may influence the decision on which imaging test to use in diagnosing low back problems include the following: (1) tissue of greatest interest for imaging (CT better for bone, MRI better for imaging neural tissues and bone marrow and for diagnosing tumor or infection); (2) claustrophobia (more of a problem for MRI); (3) obesity (both CT and MRI scanners have a maximum table weight, so that extremely heavy patients may need to have myelography); (4) presence of internal metallic objects such as implanted medical devices, metallic surgical clips, or metallic objects or fragments in the eye, which can be a major problem for MRI (and sometimes for CT); (5) preference of the consultant and of the patient; (6) availability, cost, and potential side effects of the test.

CT-myelography and myelography have a higher risk of complications than CT or MRI (for example, post-spinal-tap headaches and adverse reactions to contrast media). For CT scan, potential harms include minimal x-ray exposure (including gonadal radiation exposure in females). Amount of exposure (less than two rads) is similar to that from two standard x-ray views of the lumbar spine. For MRI scan, there have been no clearly documented adverse health effects. Long-term effects of magnetic field exposure from MRI are unknown, but this test is generally believed to involve minimal risk. CT scan, MRI scan, CT-myelography, and plain myelography are all considered moderate to expensive in cost.

Summary of Findings. Given the benign natural history of acute low back problems, with 80 to 90 percent of patients expected to improve at 1 month even without treatment, routine spinal imaging tests are not generally necessary during the first month of symptoms except when a red flag (suggesting a medically emergent condition) is noted on medical history and physical examination. After 1 month of symptoms, the use of imaging tests may be appropriate when surgery is being considered for a specific detectable loss of neurologic function or to further evaluate possibly serious spinal pathology in the presence of red flags.

Discography

Panel findings and recommendations:

- Discography is invasive, and its use is not recommended for assessing patients with acute low back pain. Interpretation is equivocal, and complications can be avoided with other noninvasive techniques. (Strength of Evidence = C.)
- Due to increased potential risks, CT-discography is not recommended over other imaging studies (MRI, CT) for assessing patients with suspected nerve root compression due to lumbar disc hernia. (Strength of Evidence = C.)

Discography involves the injection of a water-soluble imaging material directly into the nucleus pulposus of the disc. Information is then recorded about the amount of dye accepted, the pressure necessary to inject the material, the configuration of the opaque material, and the reproduction of the patient's pain. There are two diagnostic objectives: (1) to evaluate radiographically the extent of disc damage on discogram (sometimes with the addition of CT) and (2) to characterize the pain response (if any) on disc injection to see if it compares with the typical pain of the patient. A symptomatic degenerative disc is considered one that disperses injected contrast in an abnormal pattern, extending to the outer margins of the annulus and possibly into epidural space as well. For many investigators, a painful reaction provoked in the patient that reproduces the patient's usual pain is required to classify the disc as abnormal.

Literature Reviewed. Of the 42 articles evaluated for this topic, only 1 met review criteria for adequate evidence about efficacy.³²⁴ Another article contained information used by the panel, although it did not meet article selection criteria.³²⁵ There were also two articles reviewed that evaluated results of discography in asymptomatic subjects.^{326,327}

Evidence on Efficacy. No studies were found that evaluated discography for patients with acute low back problems. One of the major problems in evaluating the literature on discography is that few studies evaluate discography using an independent reference standard. Instead, many studies either compare discography results with other diagnostic test findings or evaluate discography using pain provocation on disc injection as evidence of "discogenic pain," which essentially means using part of a test to validate itself.

In the only study to meet panel review criteria, Colhoun, McCall, Williams, et al.³²⁴ evaluated the results of discography using surgical findings and long-term clinical outcomes as independent "reference standards." This study evaluated discography in 195 patients with "persistent" low back pain (symptom duration not otherwise specified), but with no history of prior back surgery. All patients went on to have back surgery (spinal fusion for 82 percent of patients, laminectomy and/or discectomy for the remaining patients). All patients were followed for 2 to

Acute Low Back Problems in Adults

10 years postoperatively (results not presented separately by type of operation). Patients who had spinal fusion were excluded from the study if the surgery was deemed to be technically unsuccessful (that is, if there was x-ray evidence of pseudoarthrosis at the site of attempted fusion).

Treatment success on followup was noted in 89 percent of 137 patients who had positive pain response on discography and abnormal discograms, compared to 52 percent of 25 patients who had negative pain response but abnormal discograms and 50 percent of 12 patients who had a negative pain response and normal discography.

Holt³²⁶ evaluated discograms done in 30 male prison inmate volunteers who had no prior history of low back problems, normal lumbar x-rays, and normal back examinations. Their age range was 21 to 49, average age 26. Discography was attempted at the L3-L4, L4-L5, and L5-S1 disc levels for each subject. Of the 71 successfully performed discograms, a positive pain response was noted in 37 percent of the discs injected. All of these also had abnormal discograms (showing either degenerative changes or disc rupture). The remaining 63 percent of discs injected had negative pain responses and normal discograms. Holt interpreted these results as showing a 37-percent false-positive rate for discograms. However, in a reevaluation of this study, Walsh, Weinstein, Spratt, et al.³²⁷ noted inconsistencies in Holt's data and recalculated the false-positive rate as either 26 percent or 4 percent depending upon assumptions made.

Walsh, Weinstein, Spratt, et al.³²⁷ evaluated CT-discography done in 7 patients with low back pain and in 10 "asymptomatic" subjects with no history of low back problems. Discography was attempted at three lumbar disc levels for each subject, with a water-soluble nonionic contrast media. Disc injection was videotaped, and the subjects' pain reactions and discograms were later read independently by two orthopedic surgeons and three radiologists blind to all other data. Discography in the patients was considered positive if the discogram was abnormal, if there were two or more videotaped pain behaviors, and if disc injection provoked the patient's typical pain. In asymptomatic subjects, discography was considered positive if the discogram was abnormal and there was significant pain noted on disc injection. Discography was positive in all 7 patients with low back problems (65 percent of the 13 discs successfully injected being abnormal). In the asymptomatic subjects, 50 percent had an abnormal discogram (17 percent of the 30 successful discograms for this group), but none had positive pain response on disc injection. Therefore, none of the asymptomatic subjects was considered to have positive discography (that is, no false-positive tests).

Potential Harms and Costs. Discography is an invasive procedure with risk of complications. Potential complications include disc and disc space infections, disc herniation following disc injection, and significant amounts of ionizing radiation exposure with CT-discography (estimated at 1.5 to 4.0 rads when studying 2-3 discs).³²⁵ Discography is expensive.

Summary of Findings. Although discography seeks to identify internal changes in the disc based on evaluation of a discogram and pain response on disc injection, the disease process is not clear (the internal disc disruption), and how to use the information for acute low back problems is not clear. The main reason put forward for using discography appears to be to determine the levels at which spinal fusion will be successful in patients with persistent low back problems (due to discogenic disease). This assumes the controversial premise of a "painful disc syndrome" which has not yet been adequately documented.

There is no good evidence that discography is useful to promote better treatment outcomes in patients with acute low back problems. Colhoun, McCall, Williams, et al.³²⁴ noted more successful outcomes after back surgery for those with a positive discography, but these were presumably patients with chronic problems (as they had "persistent" pain). The rationale for using discography is to select patients who would most benefit from spinal fusion. Yet, in the Colhoun article, the predictive value of positive discography in establishing which patients do well after spinal fusion cannot be determined accurately because 18 percent of patients did not have fusions and outcomes were not reported separately for fusions and discectomies. Moreover, the two articles on discography in asymptomatic subjects report a substantial percentage of subjects who had positive discograms although they had never had low back problems.

In summary, there is limited evidence that discography can help select patients who would benefit from spinal fusion and no evidence that it is helpful in patients with acute low back problems. Potential serious risks from discography, including disc infection, have been identified. The use of discography or CT-discography to diagnose herniated discs appears to offer no significant advantage over other imaging methods with less potential risk of harm.

Surgical Information

Surgery is commonly discussed for back symptoms that are unresolved after special studies (Attachment A4). Patients may benefit from general information about the risks and potential outcomes of surgical treatment for different diagnoses.

Surgery for Herniated Disc _____

Panel findings and recommendations:

- **It is recommended that the treating clinician discuss further treatment options, with the patient with sciatica after approximately 1 month of conservative therapy. The clinician should consider referral to a specialist when all of the following conditions are met: (1) sciatica is both severe and disabling, (2) symptoms of sciatica persist without improvement or with progression, and (3) there is**

clinical evidence of nerve root compromise. (Strength of Evidence = B.)

- Standard discectomy and microdiscectomy are of similar efficacy and appropriate for selected patients with herniated discs and nerve root dysfunction. (Strength of Evidence = B.)
- Chymopapain is an acceptable treatment for such patients, but less efficacious than standard or microdiscectomy. If chymopapain is being considered, testing patients for allergic sensitivity to this substance can reduce incidence of anaphylaxis. (Strength of Evidence = C.)
- Percutaneous discectomy is significantly less efficacious than chymopapain in treating patients with lumbar disc herniation. This and other new methods of lumbar disc surgery are not recommended until they can be proven efficacious in controlled trials. (Strength of Evidence = C.)
- Patients with acute low back pain alone, who have neither suspicious findings for a significant nerve root compression nor any positive "red flags," do not need surgical consultation for possible herniated lumbar disc. (Strength of Evidence = D.)

Surgery for herniated discs is invasive and comprises all types of surgical and injection techniques to remove or reduce the size of herniated intervertebral discs that compress nerve roots. Included are standard discectomy, microscopic discectomy, percutaneous discectomy, and chemonucleolysis (chymopapain injection). The therapeutic objective is to relieve pressure on nerve roots and reduce pain and possibly weakness and/or numbness in the lower extremities.

Literature Reviewed. Of 345 articles screened for this topic, 13 reporting on 10 studies met criteria for review.^{322,328-329} In addition, a meta-analysis article was reviewed by the panel.³⁴⁰ Other articles contained information used by the panel, but did not meet article selection criteria.^{30,40,49,50,341-345}

Evidence on Efficacy. Three of the studies reviewed were randomized controlled trials (RCTs) that evaluated chymopapain as compared with standard discectomy for patients with symptoms and findings of lumbosacral radiculopathy. Crawshaw, Frazer, Merriam, et al.³²⁸ found that at 1-year followup, 85 percent of those undergoing discectomy had good or excellent results, compared to 44 percent of those receiving chymopapain injections. Both groups had improved leg symptoms, but only the discectomy group had significant improvements in back pain.

Ejeskär, Nachemson, Herberts, et al.³²⁹ found that at 6 months, 56 percent of patients initially receiving chymopapain injections had undergone surgery due to unrelieved symptoms (all of these patients with disc herniation confirmed at surgery). When patients were followed up during the first 6 months before any treatment crossovers occurred, those

receiving discectomy reported significantly greater improvement in symptoms than those receiving chymopapain injections.

Van Alphen, Braakman, Bezemer, et al.³³⁶ found that at 1-year followup, physicians rated significantly more of the patients in the discectomy group as having good results from their initial treatment compared with the chymopapain group (85 percent compared with 63 percent). Also, 25 percent of the chymopapain group required subsequent discectomy while only 3 percent of the discectomy group needed a second operation. Open discectomy following prior failed chymopapain injection was successful in 44 percent of the cases.

Another RCT (reported in Fraser,³³⁰ Fraser,³³¹ and Gogan and Fraser³³²) evaluated chymopapain injections compared with intradiscal saline injections in patients who had sciatica and evidence of a herniated lumbar disc, but who had not improved after 6 months of conservative therapy. Treatment success rates were significantly better for the chymopapain group than for the saline group at 6-month followup (80 percent compared with 57 percent), at 5-year followup (73 percent compared with 47 percent), and at 10-year followup (80 percent compared with 34 percent). Also, significantly fewer patients required a laminectomy for unrelieved symptoms in the chymopapain group compared with the saline group when followed up at 2 years (20 percent compared with 40 percent) and at 10 years (20 percent compared with 47 percent).

A double-blind RCT by Javid, Nordby, Ford, et al.³³³ evaluated chymopapain injection compared with intradiscal saline injection in 108 patients with sciatica who had not improved after at least 6 weeks of conservative treatment including 2 weeks of bed rest. All patients had positive straight leg raising, a neurologic defect on physical examination, and myelogram evidence of a single lumbar disc herniation. At 6 months postinjection, the treatment success rate was significantly better for the chymopapain group compared with the saline injection group (83 percent compared with 42 percent).

Revel, Payan, Vallee, et al.³³⁴ evaluated chymopapain injections compared with percutaneous discectomy in 141 patients with sciatica who did not improve after 1 month of conservative treatment. Overall success rates were significantly better for the chymopapain group than for the percutaneous discectomy group at both 6-month followup (61 percent compared with 44 percent) and 1-year followup (66 percent compared with 37 percent). Also, fewer patients in the chymopapain group required open laminectomy within 1 year due to unrelieved symptoms as compared with the percutaneous discectomy group (7 percent compared with 33 percent).

Only one RCT (reported by Weber^{334,339}) compared standard discectomy with conservative (nonsurgical) care. This study looked at 280 patients who consecutively presented to a hospital neurology department with severe sciatica and clinical findings of possible or definite L4-L5 or L5-S1 disc herniation. All patients were initially hospitalized for 2 weeks of conservative treatment including 1 week of strict bed rest. After

2 weeks, 87 patients with possible but indefinite disk hernia who had shown continuous improvement were assigned to continued conservative care, and discectomy was performed for 67 patients who were deemed by their surgeon to have emergent indications for immediate surgery (intolerable pain, suddenly occurring or progressive muscle weakness, or impending bladder or anal sphincter paresis). This left a group of 126 subjects who had continued sciatic symptoms provoked by mild exercise, sitting, or Valsalva maneuver and with myelograms that showed definite disc herniations consistent with their clinical findings of neurologic dysfunction. Patients in this latter group were randomly assigned to receive either standard discectomy or continued conservative treatment.

Of these 126 subjects with definite disc hernia who were randomized, Weber^{334,339} found good or fair results in 61 percent of the nonsurgery group and in 90 percent of the discectomy group at 1-year followup. This difference was no longer significant on followup at 4 years (86 percent compared with 89 percent) or 10 years (93 percent compared with 92 percent). At 4-year followup, considerable sciatic pain was still reported by 9 to 10 percent of each group and considerable low back pain by 11 to 12 percent of each group. At 10-year followup, no patients in either group reported these symptoms. During the first year, 26 percent of the nonsurgery group demanded discectomy because of unrelieved sciatic pain. On followup, good or fair results were reported for 82 percent of this group at 4 years and for 100 percent of the group at 10 years.

Tullberg, Isacson, and Weidenhielm³³⁵ evaluated microdiscectomy compared with standard discectomy in a RCT of patients with sciatica who had not improved after 2 months of conservative treatment and had evidence on CT scan of a single-level disc herniation. At 1-year followup, no significant difference was noted between microdiscectomy and standard discectomy groups in terms of patients reporting excellent or good results (86 percent compared with 90 percent), mean postoperative time off work (10.4 weeks compared with 10.1 weeks), or mean improvement in visual analog pain scale ratings over the prior year.

A meta-analysis for herniated lumbar disc surgery by Hoffman, Wheeler, and Deyo³⁴⁰ found only two RCTs.^{336,338,339} This meta-analysis concluded that patients with severe leg symptoms and confirmed lumbar disc herniation experienced faster symptom relief and improved functioning if they underwent standard discectomy rather than conservative treatment. The meta-analysis stated that there was inadequate evidence available to determine the efficacy of microdiscectomy or percutaneous discectomy for treating low back problems. However, percutaneous discectomy was noted to have a higher reoperation rate than standard discectomy. Discectomies were noted to be relatively safe procedures, but reoperations were also reported to be fairly common.

Several studies have emphasized the role psychosocial factors play in influencing the outcome of surgery for herniated disc.^{30,40,49,50} In fact, Spengler, Ouellette, Battié, et al.⁵⁰ found that psychological factors,

especially elevated hysteria or hypochondriasis scales on a Minnesota Multiphasic Personality Inventory (MMPI), were better predictors of surgical outcome than were findings on imaging studies.

Potential Harms and Costs. Reported complications of herniated disc surgery include operative mortality, wound infection, discitis, dural tears, nerve root injuries, thrombophlebitis and pulmonary emboli, meningitis, cauda equina syndrome, psoas hematoma, vascular injuries, and risks associated with transfusions. Hoffman, Wheeler, and Deyo³⁴⁰ stated that, overall, complications appeared to occur infrequently, but that information on complications was often hard to interpret in the studies reviewed, making determination of rates difficult.

A community-based study in Michigan, which reviewed the hospital discharge records of over 28,000 patients who had a lumbar disc surgery in 1980, reported incidence rates of 0.06 percent for mortality, 0.3 percent for infections treated with intravenous antibiotics, and 0.3 percent for major neurologic complications. A similar study of hospital discharge records in Washington State found an overall mortality incidence of 0.07 percent for spinal surgery.³⁴⁵

The reported complications for chymopapain therapy include allergic reactions (some resulting in death), discitis, thrombophlebitis, pulmonary embolus, neurologic injury, vascular injury, and transverse myelitis.³⁴¹⁻³⁴⁴ Skin tests for sensitization before chymopapain injection are reported to significantly reduce the risk of allergic reaction. Transverse myelitis is uncommon, and the risk factors for this are unclear.

Complication rates for discectomy are generally low. Complication rates for chymopapain are also low, but the use of chymopapain has decreased drastically in the United States because of concerns about transverse myelitis and anaphylactic reactions. The use of tests for allergic sensitization to chymopapain before this treatment may reduce the risk of allergic reaction.

Surgery for herniated discs is considered an expensive treatment.

Summary of Findings. Lumbar discectomy may relieve symptoms faster than continued nonsurgical therapy in patients who have severe and disabling leg symptoms (associated with clinical examination findings of definite lumbar nerve root compromise) and who have not improved after 4 to 8 weeks of adequate nonsurgical treatment. However, the evidence also showed that in such nonemergent patients, there appears to be little difference in long-term outcomes at 4 and 10 years between discectomy and conservative care.

There are direct methods of nerve root decompression and indirect methods. The best results from herniated disc surgery were with direct methods of standard discectomy and microscopic discectomy with no significant difference in results noted between these procedures. Studies indicate that the direct method of standard discectomy produces better results than the indirect method of chymopapain. Chymopapain is better than placebo injections of saline or the indirect method of percutaneous

discectomy. Rates of initial treatment failure requiring a subsequent surgery are higher for chymopapain than for discectomy.

No studies to date have shown that any of the newer indirect methods of disc surgery, such as indirect automated percutaneous and percutaneous laser discectomy, produce better results than standard discectomy or chymopapain in appropriate patients.

Patient preference does and should play a large role in the surgical decision, but only if adequate information is available about efficacy, risks, and expectations.

Surgery for Spinal Stenosis

Panel findings and recommendations:

- **Elderly patients with spinal stenosis who can adequately function in the activities of daily life can be managed with conservative treatments. Surgery for spinal stenosis should not usually be considered in the first 3 months of symptoms. Decisions on treatment should take into account the patient's lifestyle, preference, other medical problems, and risks of surgery. (Strength of Evidence = D.)**
- **Surgical decisions for patients with spinal stenosis should not be based solely on imaging tests, but should also consider the degree of persistent neurogenic claudication symptoms, associated limitations, and detectable neurologic compromise. (Strength of Evidence = D.)**

Spinal stenosis includes any constriction or narrowing of the central spinal canal, the lateral recesses, or foramina resulting in compression of nerve roots and/or the cauda equina. Surgery for spinal stenosis may include various types of surgical techniques, usually including decompressive laminectomy (sometimes combined with discectomy and/or spinal fusion) done to alleviate the symptoms of neural compression.

Spinal stenosis is generally a degenerative condition affecting patients over age 60 and is usually related to a variety of age-related changes in spinal anatomy that combine to cause compression of the cauda equina in the lumbar spinal canal and neuroforamina. These age-related changes may include disc bulges and herniations, thickening of the infolded ligamentum flavum, degeneration of the facet joints and joint capsules, osteophytes, and occasionally degenerative spondylolisthesis. There are also some younger individuals with severe congenital narrowing of the spinal canal who have spinal stenosis symptoms, but this is uncommon.

The primary symptoms of severe spinal stenosis are neurogenic claudication (leg pain with walking or standing, relieved by sitting or spinal flexion) and occasionally weakness of the legs.

Literature Reviewed. Of the 40 articles screened for this topic, only one met criteria for review.³⁴⁶ In addition, the panel reviewed an attempted

meta-analysis on the topic.⁶⁶ Other articles contained information used by the panel, but did not meet article selection criteria.^{347,348}

Evidence on Efficacy. No RCTs were found evaluating surgery compared with nonsurgical treatment for spinal stenosis. However, a controlled trial by Herkowitz and Kurz³⁴⁶ compared decompressive laminectomy done with and without spinal fusion in patients with chronic low back problems (mean symptom duration 3.0 years). None of the patients had improved after adequate conservative treatment, and all had findings consistent with degenerative spondylolisthesis and spinal stenosis on CT, MRI, or myelogram. Internal fixation using metal devices was not done as part of the fusion procedure. Immediately following surgery, the fusion group reported significantly more pain relief in the back and legs than did the nonfusion group. At long-term followup (mean followup time of 3.0 years), the percentage of patients reporting excellent or good outcomes was significantly greater for the fusion group than for the nonfusion group (96 percent compared with 44 percent).

An attempted meta-analysis reviewed 74 studies involving patients who had decompressive laminectomy for lumbar spinal stenosis.⁶⁶ The authors of the attempted meta-analysis found three prospective studies, but no randomized controlled trials comparing surgery with conservative treatment. Therefore, no conclusions could be drawn as to the relative benefits and risks of surgery compared with conservative treatment. One study reported that of 27 unoperated patients with spinal stenosis, 19 remained unchanged, 4 improved, and 4 deteriorated during a followup period of 10 to 103 months with a mean of 49 months.³⁴⁷ A comparison of these outcomes by Turner, Ersek, Herron, et al.⁶⁶ suggested that patients may show more improvement with surgery, but conservative management may be a reasonable alternative.

Of the 74 studies reviewed by Turner, Ersek, Herron, et al.,⁶⁶ 31 provided sufficient information to calculate the proportion of patients with good-to-excellent as compared with poor-to-fair outcomes. Criteria for classifying outcomes into categories of excellent, good, fair, and poor varied across studies, making it difficult to combine and compare studies. When results were classified using a standard method for each article, the percentage of patients whose outcomes were classified as good to excellent varied from 26 to 100 percent (mean of 64 percent) for the 31 articles.

Most patients who have surgery for lumbar spinal stenosis have had their symptoms for over a year. It is not a common surgical consideration within the first 3 months of symptoms.⁶⁶

Reoperation rates after spinal stenosis surgery (which were reported in 25 of the articles) ranged from 0 to 21 percent (with a mean of 8 percent). However, the authors speculated that these rates probably underestimated the true reoperation rates because of some followup periods that were very short.

The attempted meta-analysis by Turner, Ersek, Herron, et al.⁶⁶ concluded that in patients with severe symptoms from lumbar spinal

stenosis, decompressive laminectomy appears to be beneficial for many patients by reducing pain and increasing the ability to function and is probably associated with an acceptably low complication rate.

There are also some data showing that although short-term results from spinal stenosis surgery may be good for most patients, for many patients there may be a progressive deterioration over time. A case series by Katz, Lipson, Larson, et al.,³⁴⁸ which followed 88 patients over age 55 who had decompressive laminectomy for symptoms of degenerative spinal stenosis, found that 89 percent of patients reported good outcomes (defined as absence of severe pain and no repeat operations) at 1-year followup, but only 57 percent of patients reported good outcomes at 3- to 6-year followups.

Potential Harms and Costs. Complications were also reviewed in the Turner, Ersek, Herron, et al.⁶⁶ meta-analysis. Death as a direct result of the surgery was rare, with a mean in-hospital mortality of 0.32 percent. Other reported complications of spinal stenosis surgery included dural tears (mean 0.32 percent), deep infection (mean 5.91 percent), superficial infection (mean 2.3 percent), and deep vein thrombosis (mean 2.78 percent).

The complication rate for spinal stenosis surgery is 10–15 percent, with half the complications being serious or life-threatening problems. These complications can result from the general anesthetic, the spinal problem itself, or coexisting medical problems. The high rate of complications may be because of the older age of this group.

Surgery for spinal stenosis is considered expensive.

Summary of Findings. No RCTs were found comparing surgery with nonsurgical treatment for spinal stenosis. Symptoms of severe and persistent spinal stenosis may either remain the same, gradually worsen, or improve with time. The duration of symptoms for most patients who have surgery for lumbar spinal stenosis exceeds 1 year. This surgery is not commonly considered within the first 3 months of symptoms.

For patients with a history of severe and persistent symptoms of neurogenic claudication who undergo spinal stenosis decompressive laminectomy, the most likely outcomes are less leg pain and improved walking tolerance. However, there is some indication that these results tend to deteriorate over time.

The potential for serious complications from this procedure is considered to be acceptably low, although the rate is higher than for other procedures primarily because this operation is usually done in older individuals.

Spinal Fusion

Panel findings and recommendations:

- **In the absence of fracture, dislocation, or complications of tumor or infection, the use of spinal fusion is not recommended for the**

treatment of low back problems during the first 3 months of symptoms. (Strength of Evidence = C.)

- Spinal fusion should be considered following decompression at a level of increased motion due to degenerative spondylolisthesis. (Strength of Evidence = C.)

Lumbar spinal fusion surgeries use bone grafts, and are sometimes combined with metal devices, to produce a rigid connection between two or more adjacent vertebrae. The therapeutic objective of spinal fusion surgery for patients with low back problems is to prevent any movement in the intervertebral spaces between the fused vertebrae, thereby reducing pain and any neurologic deficits. Various theoretical rationales are given for the use of fusion in patients with low back problems. One theory postulates that in cases of significant spinal instability (abnormally increased motion at an intervertebral level), fusion prevents painful compression of the neural structures. Another controversial theory holds that, in some cases, back symptoms arise from the disc itself and fusion relieves symptoms by greatly reducing forces compressing the disc.

Literature Reviewed. Of the 129 articles screened for this topic, 3 met criteria for review.^{346,349,350} In addition, a meta-analysis article was reviewed.³⁵¹ Other articles contained information used by the panel, but did not meet article selection criteria.³⁵²⁻³⁵⁶

Evidence on Efficacy. One RCT evaluated the rate of fusion with and without Knodt rods in patients with a diagnosis of multiple level foraminal stenosis.³⁴⁹ All patients were treated by wide decompressive laminectomy, foramenotomy and bilateral-lateral fusion from L3 to the sacrum. The rates of fusion, patient-reported functional status, and the lengths of postoperative hospital stays were not significantly different between the two groups.

A controlled trial by Herkowitz and Kurz³⁴⁶ compared laminectomy with and without fusion in patients with chronic symptoms (mean symptom duration 3.0 years) who did not improve after nonoperative treatment and who had a positive imaging finding (myelogram and either CT or MRI) consistent with degenerative spondylolisthesis and spinal stenosis. Internal fixation using metal devices was not done as part of the fusion procedure. Following surgery, the fusion group reported significantly greater pain relief in the back and legs than did the nonfusion group. At mean followup of 3.0 years, excellent or good outcome rates were significantly greater for the fusion group than for the nonfusion group (96 percent compared with 44 percent).

The third study meeting review criteria was a nonrandomized trial comparing laminectomy with and without Knodt rod fusion in patients with chronic symptoms, leg pain or neurologic deficit, who did not improve after 3 months of conservative care and who had a positive imaging finding (EMG and myelogram or CT) for a herniated disc.³⁵⁰ At long-term followup (mean followup time of 4.9 years for the fusion group

and 3.7 years for the nonfusion group), the percentages of patients reporting satisfactory results (excellent or good) were not significantly different between the two groups. There are serious design problems with this study, such as the fusion group having a significantly longer mean duration of preoperative symptoms: 5.7 years compared with 1.3 years.

An attempted meta-analysis on this topic³⁵¹ found only four nonrandomized studies comparing surgery with and without fusion for herniated disc^{350,353,354,356}. Three of the four trials reported no significant difference in results between the two groups. One trial did report significantly better results with fusion, but the treatment groups were not comparable. The fusion group had significantly more abnormal findings on x-ray, fewer positive straight leg raising tests, longer duration of pain, and fewer workers' compensation patients.³⁵⁶

Potential Harms and Costs. Turner, Ersek, Herron, et al.³⁵¹ indicated that complications are frequent with lumbar spinal fusions. Based on a review of a large case series, the mean rates for the most common reported complications were 7.3 percent for instrumentation failure and 10.8 percent for bone graft donor site pain. The mean rates for other complications were 0.2 percent for in-hospital mortality, 1.5 percent for deep infection, 1.6 percent for superficial infection, 3.7 percent for deep vein thrombosis/thrombophlebitis, 2.2 percent for pulmonary embolus, 2.8 percent for neural injury, 2.0 percent for graft extrusion, and 8.7 percent for other complications. Spinal fusion is also considered an expensive procedure.

Summary of Findings. There appears to be no good evidence from controlled trials that spinal fusion alone is effective for treatment of any type of acute low back problems in the absence of spinal fractures or dislocation. In the opinion of the panel, there may be two conditions where spinal fusion could be effective. The first is in cases of combined degenerative spondylolisthesis, stenosis, and radiculopathy where patients have decompressive laminectomy for spinal stenosis symptoms. The second situation is in some young patients (generally under age 30) with significant spondylolisthesis and severe leg pain who may receive some benefit from stabilization procedures, although this has not been proven in controlled trials.

Although the usual reasons stated for doing spinal fusion for degenerative problems are instability of the spine and disc disease, there is lack of scientific agreement on how to define spinal instability. Spondylolisthesis is often implicated as a cause of instability, but it may or may not have any detectable abnormal motion and the extent to which this contributes to low back symptoms is controversial. Moreover, there is no good evidence that patients who undergo fusion will return to their prior functional level. It appears that fusion is not commonly considered for adults within the first 3 months of symptoms except for fracture or dislocation.^{346,350}

Assessment of Psychosocial Factors

Panel findings and recommendations:

- Social, economic, and psychological factors can significantly alter a patient's response to back symptoms and to the treatment of those symptoms. (Strength of Evidence = D.)
- In a patient with acute low back symptoms and no evidence of serious underlying spinal pathology, the inability to regain tolerance of required activities may indicate that unrealistic expectations or psychosocial factors need to be explored before considering referral for a more extensive evaluation or treatment program. (Strength of Evidence = D.)

Social, economic, and psychological factors have been reported to be more important than physical factors in affecting the symptoms, response to treatment, and long-term outcomes of patients with chronic low back problems.³⁵⁷ There are indications that such nonphysical factors may affect clinical outcomes for patients with acute low back symptoms (Attachment A5). A heightened awareness among clinicians to the way such factors may affect a patient's response to symptoms and treatment is therefore warranted.

Literature Reviewed _____

None of the articles screened about psychosocial factors in the assessment and treatment of low back problems were controlled trials and therefore do not meet panel review criteria for adequate evidence about efficacy. Five articles, however, that included prospective cohort studies contained information considered useful to the panel.^{23,50,358-360}

Evidence of Efficacy _____

One large prospective study³⁵⁸ of asymptomatic individuals at a worksite found premorbid nonphysical factors (i.e., measures of low work satisfaction and poor work performance reports) to be the best predictors of individuals reporting back problems at work. In a second study,²³ psychological variables measured early in the course of an acute low back episode did not predict outcome, although other nonphysical factors, such as educational level and perception of both job characteristics and "fault" concerning the back problem, were strong predictors of outcome. A population-based study³⁵⁹ also suggested that psychosocial issues affect how individuals with low back symptoms make decisions about working.

Several studies have detected a strong correlation between the outcome of lumbar spine surgery and the preoperative psychological status of the patient.^{50,360}

Summary of Findings

The panel found evidence that psychological, social, and economic (nonphysical) factors can alter the response to symptoms and to treatment (including surgery) among patients with acute low back problems. While such nonphysical factors have been shown to affect outcomes, specific and effective interventions to address these factors and alter patient outcomes have yet to be defined. No studies that directly evaluated interventions aimed at psychosocial factors among patients with acute low back problems were found.

Given such limited information, the panel was unable to recommend specific assessment tools or interventions focusing on psychosocial factors potentially important for patients with acute low back problems. Recognizing the impact such nonphysical issues can have on outcomes, however, the panel recommended that clinicians be aware of these factors, especially in patients whose recovery of activity tolerance following an acute low back problem seems delayed. Further research is needed to define specific methods of detecting nonphysical factors as well as interventions that might improve outcomes for those patients slow to recover from acute low back problems.